

CITY OF MILPITAS COMPREHENSIVE ZONING ORDINANCE UPDATE ZONING ADVISORY GROUP MEETING Thursday, August 24, 2023 6:00 PM

COMMITTEE CONFERENCE ROOM 455 E. CALAVERAS BLVD., MILPITAS, CA 95035

and

via teleconference (Zoom webinar)

#### Register in advance to attend the meeting online here:

<u>https://ci-milpitas-ca-</u> gov.zoom.us/meeting/register/tZUkfuqqqD0pGtCZwST2WPcXuUt3KxIXJ3r0

After registering, you will receive a confirmation email with information about joining the meeting.

#### **PUBLIC COMMENT INSTRUCTIONS**

Oral public comments may be provided live during the Zoning Advisory Group meeting in person or by registering for the Zoom meeting in advance. To register you will need to provide an email address (not disclosed) and a name. To minimize technical difficulties, please make sure that you have the latest version of the Zoom Application. Below is the link to register for this meeting only:

https://ci-milpitas-ca-gov.zoom.us/meeting/register/tZUkfuqqqD0pGtCZwST2WPcXuUt3KxIXJ3r0

After you register a link will be sent to you to join the Zoning Advisory Group meeting in order to give your comments. All Zoom meeting attendees who wish to speak must click on the "raise hand" icon when the Chair calls for public comments. If participating via phone, dial \*9 to use the "raise hand" feature, and when called to speak, dial \*6 to unmute your phone. Your phone number will be displayed in the live meeting. The Chair will call speakers by name to address the Zoning Advisory Group. All comments provided shall be limited to three minutes or less as determined by the Chair. All members of the public will be limited to one comment per agenda item, and one comment for non-agenda items.

#### AGENDA ITEMS

#### CALL MEETING TO ORDER and ROLL CALL

#### PLEDGE OF ALLEGIANCE

**APPROVAL OF AGENDA** 

#### APPROVAL OF PRIOR MEETING SUMMARY NOTES

#### ZONING ORDINANCE UPDATE

- 1. Presentation
- 2. Questions
  - a. Background Review and Recommendations Report
  - b. Draft New Zoning Districts
  - c. Draft Updated Zoning Map

#### 3. Discussion

- a. (1) Do you agree with the code organization recommendations? (*Refer to Section 2.1 of the Background Review and Recommendations Report*)
- b. (2) Do you agree with the zoning districts recommendations? (*Refer to Section 2.2 of the Background Review and Recommendations Report*)
- c. (3) Do you agree with the use regulations recommendations? (*Refer to Section 2.3 of the Background Review and Recommendations Report*)
- d. (4) Do you agree with the development and design standards recommendations? (*Refer to Section 2.4 of the Background Review and Recommendations Report*)
- e. (5) Do you agree with the sign standards recommendations? (*Refer to Section 2.5 of the Background Review and Recommendations Report*)
- f. (6) Do you agree with the administration and procedures recommendations? (*Refer to Section 2.6 of the Background Review and Recommendations Report*)
- 4. Public Comment
- 5. Wrap Up and Next Steps

#### **ADJOURNMENT**

#### KNOW YOUR RIGHTS UNDER THE OPEN GOVERNMENT ORDINANCE

Government's duty is to serve the public, reaching its decisions in full view of the public. Commissions, boards, councils and other agencies of the City exist to conduct the people's business. This ordinance assures that deliberations are conducted before the people and the City operations are open to the people's review.

Materials related to an item on this agenda submitted to the Planning Commission after initial distribution of the agenda packet are available for public inspection at the Planning Department office at Milpitas City Hall, 455 E. Calaveras Blvd., Milpitas, during normal business hours.

For more information on your rights under the Open Government Ordinance or to report a violation of the ordinance, contact the City Attorney's office at Milpitas City Hall 455 E. Calaveras Blvd., Milpitas, CA 95035. Phone 408-586-3040.

The Open Government Ordinance is codified in the Milpitas Municipal Code as Title I Chapter 310 and is available online at the City's website www.ci.milpitas.ca.gov by selecting the Milpitas Municipal Code link.

The Planning Division will provide a recorded agenda or minutes printed in large type upon request for the visually impaired. In compliance with the Americans with Disabilities Act, individuals requiring accommodation for this meeting should notify the Planning Division prior to the meeting at 408-586-3279.

# Attachments

- Summary notes from ZAG Meeting #1 (May 23, 2023)
- Background Review and Recommendations Report (July 2023)
- Draft New Zoning Districts (August 2023)
- Draft Updated Citywide Zoning Map (July 28, 2023)
- Proposed Zoning Map Changes (July 28, 2023)



# Comprehensive Zoning Ordinance Update – Zoning Advisory Group

City of Milpitas

# Zoning Advisory Group (ZAG) Meeting #1 Summary

#### **INTRODUCTION**

At 6 p.m. on May 23, 2023, the first meeting of the City of Milpitas Zoning Advisory Group (ZAG) commenced. The meeting was conducted in person at Milpitas City Hall and with virtual attendance available via Zoom. Notifications of this meeting were distributed by the City and posted on the project website (<u>www.milpitaszoningupdate.org</u>). The meeting was recorded and posted on the project website so it may be viewed at any time.

#### ATTENDANCE

#### ZAG Members

- Mercedes Albana Planning Commission
- Frank Bush Energy & Environmental Sustainability Commission
- Prakash Daryani Economic Development and Trade Commission, ZAG Chair
- Ricky Davis Parks, Recreation & Cultural Resources Commission, ZAG Vice Chair
- Joyita Ghose Arts Commission
- Becky Strauss Parks, Recreation & Cultural Resources Commission

#### **City Staff**

- Jay Lee Principal Planner
- Holly Pearson Zoning Update Project Manager
- Kristina Phung Associate Planner
- Liz Medina Administrative Assistant

#### Lisa Wise Consulting, Inc.

- Jen Murillo Director/LWC Project Manager
- Stefano Richichi Senior Associate
- Caroline Chen Associate
- Abby Weizer Associate

#### **OVERVIEW**

Jay Lee, Principal Planner, introduced the Zoning Ordinance Update item. LWC Director, Jen Murillo, then gave a PowerPoint-supported presentation. The presentation covered the following topics:

- Comprehensive Zoning Ordinance Update Overview
- ZAG Roles and Responsibilities
- Feedback Beneficial Regulations and Effective Traits of the Zoning Ordinance (What We've Heard is Working)
- Feedback Issues with the Zoning Ordinance (What's We've Heard is Not Working)
- Discussion Questions
- Wrap Up & Next Steps

After the presentation, time was given for ZAG members to ask their questions about the overall project, group role and responsibilities, and the feedback presented on the existing Zoning Ordinance. Afterwards, time was provided to discuss the Ordinance Update. The presentation offered sample discussion questions as follows:

- 1. In what ways do you see the zoning regulations/update effort intersecting with the topics and issues within the purview of your Commission?
- 2. What do you find beneficial or effective about the current Zoning Ordinance?
- 3. Are the use regulations effective in allowing desired uses? Keeping out incompatible uses?
- 4. What are the Zoning Ordinance's shortcomings in achieving quality development?
- 5. How well do the procedures work (use permits, noticing, appeals, nonconforming)?
- 6. What aspects of the Zoning Ordnance should be clarified?
- 7. Other?

#### ZAG MEMBER COMMENTS AND QUESTIONS

The bullets below provide a summary of topics raised during ZAG discussion comments and questions.

• The Zoning Ordinance Update will implement community-driven City policy documents. This includes the 2040 General Plan (adopted 2021), the Milpitas Metro Specific Plan (adopted February 2023), and other policy documents (Economic Development Strategy, Climate Action Plan, etc.).

- General interest in the source of the feedback presented and how the community will be engaged in the future. The people of Milpitas are knowledgeable, experienced, and engaged. Interest in developing workshop format and community outreach in a way that reaches all sectors of the community (e.g., residents, business owners/operator, industrial/employers, etc.).
- Relationship with the Gateway-Main Specific Plan effort was discussed. The Gateway-Main Specific Plan is not yet drafted. When it is drafted, the City will determine how to incorporate Gateway-Main Specific Plan provisions into the Zoning Ordinance.
- The Zoning Advisory Group's role is as an advisory body to City staff and the consultant.
- Interest in how historic buildings will be addressed in the Zoning Ordinance. Desire to preserve historic buildings, including historic buildings on private property.
- Discussion regarding how the Zoning Ordinance can help improve efforts to beautify the City. There are current public art requirements for larger projects. Sign regulations should consider public art (i.e., murals).
- There is concern regarding managing future change while preserving the environment and retaining all parkland. Desire to strike a balance between growth and preservation.
- The Zoning Ordinance should reflect and support energy efficiency goals, transitoriented development, and modern development practices and uses, especially relating to technology.
- There is interest in streamlining the permitting process and using accessible language understood by the 'everyday person' in the Zoning Ordinance, permit applications, and related supplemental materials.
- Discussion regarding height regulations in residential areas, especially related to privacy and shading (e.g., taller building blocking solar panels). Lack of control over private property due to State legislation is a concern. There is an interest in improving privacy provisions related to accessory dwelling units (ADUs), where possible considering State ADU law.
- Desire to preserve the beauty and natural resources of hillside areas.
- A goal of the City is to revitalize Main Street into a 'downtown' via the Milpitas Gateway-Main Specific Plan.
- Future ZAG meetings may not be held on Tuesday evenings due to conflicts with the School Board meeting schedule (ZAG member Chris Norwood).

• ZAG Meeting #2 will tentatively be held in August 2023. City staff will coordinate with ZAG members and the consultant to determine the best date. The Background Review and Recommendations Report will be prepared for ZAG Meeting #2 discussion. The new zoning districts and zoning map will also be available for discussion.

#### PUBLIC COMMENT

After the ZAG discussion, the City provided an opportunity for public comment. One public comment was given before the conclusion of the meeting. The bullets below provide a summary of topics raised by the public commenter.

- There is an interest in continuing to prioritize mixed-use in the Zoning Ordinance. The new zoning district, Neighborhood Commercial Mixed Use (NCMU) District, will help prioritize mixed-use sooner than the rest of the Zoning Ordinance, as the new NCMU standards will be prepared and adopted ahead of the comprehensive update.
- There is an interest in incremental deliverables related to the overall Zoning Ordinance update effort. The Ordinance update process is roughly two years.
- Desire to address economic development goals (technology park, etc.) and balance with other City goals.



# **City of Milpitas Zoning Ordinance Update**



# **Background Review and Recommendations Report**

July 2023

Prepared for:

*City of Milpitas* 455 E. Calaveras Blvd. Milpitas, CA 95035

Prepared by:

*Lisa Wise Consulting, Inc.* 870 Market Street, Suite 977 San Francisco, CA 94102



This page intentionally left blank.

# Contents

Introduction		1
Project	Overview	1
Purpose	e of the Report	1
Chapter 1	Background Review Findings	2
Section 1.1	Policy Review	2
General	l Plan	2
Housing	g Element	4
Specific	Plans	6
Climate	Action Plan	8
Econom	nic Development Strategy and Implementation Actions	9
Trail, Pe	edestrian, and Bicycle Master Plan	9
Parks &	Recreation Master Plan	10
Section 1.2	Objective Design Standards	10
Applicat	bility	
Design I	Elements Addressed	10
Impleme	entation in the Zoning Ordinance	11
Section 1.3	Legal Consistency Review	11
Housing	g Element Program Legal Compliance	11
Manufac	ctured Housing	12
Noncon	forming Multi-family Dwellings	12
Cottage	Food Operations	12
Family [	Day Care Homes	13
Religiou	ıs Uses	13
Parking		13
Signs…		14
Telecon	nmunications	14
Variance	es	14
Develop	oment Agreements	14
Permit S	Streamlining Act	15
Comme	rcial Density Bonus	15
Residen	ntial Development in Commercial Zones	15

Chapter 2	Recommendations	16
Section 2.1	Code Organization	16
Logical S	Sequence and Grouping	16
Hierarchy	y of Importance in Organization	17
Definitior	ns and Clear Rules of Measurement	
Remove,	Consolidate, or Reorganize Sections as Needed	
Utilize Ta	ables and Cross-References	19
Incorpora	ate Graphic Illustrations	19
Section 2.2	Zoning Districts	19
Base Zor	ning Districts	20
Overlay I	Districts	21
Section 2.3	Use Regulations	22
An Upda	ted Approach to Uses	
Clarity ar	nd Organizational Improvement of Uses	23
Section 2.4	Development and Design Standards	23
Objective	e Design Standards for Non-Residential Uses	23
Parking		24
Landsca	ping and Tree Standards	24
Single-Fa	amily Residential Development Standards	24
Other Re	commendations	25
Section 2.5	Sign Standards	25
Legal Iss	ues	25
Organiza	tion and Clarity Issues	26
Section 2.6	Administration and Procedures	27
Organiza	ition Issues	27
Design R	Review and Clear Purpose of Permits	27
Site Deve	elopment Permits	
Exception	ns	28
Other Re	commendations	
Chapter 3	Next Steps	30

# Introduction

#### **Project Overview**

In 2021, the City of Milpitas (City) adopted its General Plan 2040, creating an opportunity and an obligation to update the City's Zoning Ordinance to support the type of development that will implement the General Plan's vision. The Comprehensive Zoning Ordinance (CZO) update will replace the City's current Zoning Ordinance (CAD) update are to:

- Modernize the Zoning Ordinance to better apply to current and evolving development and design standards, uses, and trends;
- Make the Zoning Ordinance more user-friendly;
- Ensure consistency across all applicable City documents (e.g., General Plan, specific plans, etc.); and
- Promote more compact, mixed-use, and pedestrian and transit-oriented development types where appropriate.

The update will also ensure Zoning Ordinance compliance with applicable federal and state law.

#### **Purpose of the Report**

This report evaluates the effectiveness of the existing Zoning Ordinance and identifies recommendations to be considered for the Zoning Ordinance update. Several public events, including Zoning Advisory Group (ZAG) meetings, workshops, and study sessions with the Planning Commission and City Council will occur to review this document and discuss refining its recommendations to move forward. Thereafter an improved structure and organization of the Zoning Ordinance (i.e., annotated table of contents) will be developed. A preliminary Style Guide will also be prepared to describe the Zoning Ordinance layout, approach to incorporating cross references, terminology, and other stylistic elements based on issues identified in this report. Then, from information collected from public input and this report, components of the updated Zoning Ordinance will be prepared for public review.

# Chapter 1 Background Review Findings

### Section 1.1 Policy Review

The background review began with a technical assessment of the City's existing plans, regulations, and documents. This process involved reviewing the existing Zoning Ordinance (Title XI, Chapter 10); 2040 General Plan; 2023-2031 Housing Element; Milpitas Metro Specific Plan; Milpitas Residential and Mixed-Use Objective Standards; Draft Housing Opportunity Zones; Trails, Pedestrian, and Bicycle Master Plan; Parks and Recreation Master Plan; Climate Action Plan; and other relevant documents. The following will analyze the effectiveness of the existing regulations and regulatory structure to meet City goals; identify items or topics to be addressed through the Zoning Ordinance update; summarize key inconsistencies between the Zoning Ordinance and the General Plan, other City regulations, State law, and federal law; and provide recommendations for addressing issues in the Zoning Ordinance.

#### **General Plan**

General Plan 2040 is a comprehensive planning document that guides future development and the Citywide vision for Milpitas. Adopted in March 2021, the Plan includes a Land Use Element; Circulation



Element; Community Design Element; Economic Development Element; Conservation and Sustainability Element; Utilities and Community Services Element; Safety Element; Noise Element; Parks, Recreation, and Open Space Element; Community Health and Wellness Element; and an Implementation Element.

The following table includes preliminary recommendations for how the Zoning Ordinance may implement key General Plan policies and action items.

Table 1.A: General Plan - Key Zoning Recommendations			
Preliminary Recommendations for Zoning Ordinance Update	Policies/Actions		
Expand and revise the zoning districts and associated standards to implement General Plan Land Use Designations (General Plan Table 1). Update the zoning map to implement the General Plan Land Use Map (Figure LU-1). See Section 2.2, Zoning Districts, for specific zoning district recommendations.	Policy LU 1-2, Action LU-1a, LU 1b, LU-1f, LU 2-5		
Add building placement standards (e.g., build-to lines) to locate building close to the street and/or parking placement standards, considering Objective Design Standards.	LU 4-4, LU 6-3		
Include building step-backs to transition from high density development to low density neighborhoods, considering Objective Design Standards.	LU 5-2		
Reduce the allowance for exceptions to established height limits. <sup>1</sup>	LU 5-3		

Fable 1.A: General Plan - Key Zoning Recommendations	
Preliminary Recommendations for Zoning Ordinance Update	Policies/Actions
Add requirements for buffers and other standards (e.g., performance standards, non- residential building design, landscaping) to ensure compatibility between residential areas and non-residential development.	LU-5b, CD 2-4, CD 5- 4, CD 5-6, CD 5-7, CD 5-8, CD-1c, CD-5b
Ensure creek setbacks and/or buffers are appropriately established. Also note Metro Specific Plan CB 5.3	CD 1-5
Add design standards for non-residential projects (i.e., not addressed by Objective Design Standards). Include standards for building façade and articulation, rooflines, landscaping, screening, lighting, and signage.	CD-2b, CD-2e, CD-5a, CD-6e
Add pedestrian connectivity standards to provide convenient and safe access to sidewalks, ransit, and open space.	LU 4-4, LU 5-1, CIR- 1f, CD 2-7, CD-10a
nclude maximum block length standards.	CD 10-3, CD-10a
Expand bicycle parking ratios to apply to all appropriate uses. Add long-term (i.e., weather protected) and short-term bicycle parking standards. Also note Metro Specific Plan M.8.4.1.	CIR-4j, CIR-4k, LU 4- 4, LU 7-5
Reduce current parking ratios and expand alternative parking strategies. Encourage unbundled parking.	CIR-5a, CIR-5c, CD 2- 5
Allow parks, plazas, outdoor seating, fitness facilities, daycare centers in Business Park/Research & Development zones. Also note Economic Development Strategy Action 11.1.	LU 7-5
Allow schools in compatible residential, commercial, and mixed-use zones.	LU 1-6
Allow community gardens in zones near and zones allowing high-density housing. Also note Metro Specific Plan PPS 6.6.	CHW-2f
Maintain flexible zoning allowing both horizontal and vertical mixed uses.	ED-1j
Jpdate use definitions to provide greater flexibility for emerging retail businesses and nodels.	ED-2e
Only allow non-industrial uses in industrially zoned areas when uses will be compatible with ndustrial uses. Enhance standards for non-industrial uses in industrial areas as appropriate.	ED-1h, ED-1k
Expand development standards for hillside development. <sup>2</sup>	CD-7a
Add landscaping standards reflecting drought-tolerant landscaping.	CON 2-2, SA 1-9

height requests in commercial zones and prohibit additional building height requests in commercial zones when within 500 feet of a R1 or R2 zone (Ordinance 38-846). These amendments are recommended to be retained in the Zoning Ordinance.

2. Voter approval required for amendments to Section 45 – "H" Hillside Combining District.

#### Housing Element

The City of Milpitas 2023-2031 Housing Element was adopted by the City Council on January 24, 2023, and certified by the California Department of Housing and Community Development (HCD) on May 17, 2023 as a part of the 6<sup>th</sup> Cycle of Housing Element updates. The Housing Element is a plan to accommodate 6,700 units of new housing for Milpitas to meet future housing needs and address existing unmet needs, especially related to the lack of housing stock and current housing cost burdens present in the San Francisco Bay Area. To best plan for the existing and future population of Milpitas, the Housing Element sets forth programs and actions to promote and preserve housing while also furthering other goals in the General Plan, including building vibrant and walkable neighborhoods and maintaining an equitable balance of land uses.



Various Housing Element programs and actions prescribe revisions to the Zoning Ordinance. The following preliminary Zoning Ordinance Update recommendations are directed by key Housing Element programs.

Table 1.B: Housing Element – Key Zoning Recommendations			
Preliminary Recommendations for Zoning Ordinance Update	Programs		
Provide by-right approval of housing proposed on sites previously identified in the 5 <sup>th</sup> Cycle Housing Element to accommodate lower income RHNA units and are being reused for this 6 <sup>th</sup> Cycle update, if the project includes 20 percent of the units as lower income in the 6 <sup>th</sup> Cycle.	1 [Program deadline: end 2023]		
Rezone properties as outlined in Appendix E to provide adequate sites to accommodate the RHNA shortfall including appropriate development standards that facilitate achieving maximum densities. Rezoned properties that accommodate lower-income RHNA capacity must have a minimum density of 20 units per acre and zoned to allow ownership and rental housing by right in which at least 20 percent of the units are affordable to lower income households. Also, these rezoned properties must allow 100% residential projects and mixed-use projects must have at least 50% of the floor area dedicated to residential use consistent with Government Code §65583.2.	1 [Program deadline: end 2024]		
Incentivize lot consolidation possibly through additional density bonus and/or flexible development standards (e.g., setbacks, parking).	3 [Program deadline: end 2024]		
Implement a Housing Opportunity Zones (HOZ) program to utilize incentive-based zoning in multi-family and mixed-use zoning districts (i.e., the two Specific Plan areas, four Neighborhood Commercial Mixed Use (NCMU) areas, and the Town Center Zoning District). The program, which is currently under development, will provide incentives (e.g., density bonus above State law, relaxed development standards (e.g., maximum height, minimum parking ratio, minimum open space requirement, etc.), additional by-right approval. After the HOZ are complete, they will be integrated into the Zoning Ordinance as appropriate.	15 [Program deadline: end 2023]		
Develop incentives to facilitate the development of large rental units (with three or more bedrooms) and rental units for extremely low-income households and persons with disabilities. Also see HOZ discussion, above. Update density bonus provisions to comply with State law. See more in Section 1.3 of this report (Legal Consistency Review).	16, 22, and 23 [Program deadlines: end 2024]		

Table 1.B: Housing Element – Key Zoning Recommendations	
Preliminary Recommendations for Zoning Ordinance Update	Programs
Ensure the Zoning Ordinance accommodates Tiny Homes, prefabricated, or modular housing units, and rapid rehousing projects based on feasibility study to be completed by end of 2023.	21 [Program deadline: end 2024]
Reduce parking ratios for multi-family, including studios and 1-bedroom units. Revise parking standards to comply with AB 2097	21 [Program deadline: end 2024]
Reduce setback standards to address constraints to multi-family housing, including missing middle housing types.	21 and 24 [Program deadlines: end 2024]
Reduce open space requirements to address constraints to multi-family housing, including missing middle housing types.	21 and 24 [Program deadlines: end 2024]
Update emergency shelter standards to limit required parking to staff parking and require a maximum separation of no more than 300 ft. Designate additional residential and/or mixed-use districts where emergency shelters will be permitted by right. Add objective standards for emergency shelters consistent with AB 2339.	21 [Program deadline: end 2024]
Clarify process requirements for streamlined approval of supportive housing consistent with AB 2162.	21 [Program deadline: end 2024]
Revise single room occupancy (SRO) standards, including unit sizes, parking, and spacing, and provide at least one zone where a Conditional Use Permit is not required for SRO development.	21 [Program deadline: end 2024]
Add low barrier navigation center (LBNC) as an allowed use by right in zones that allow mixed-use development and nonresidential zones that permit multifamily uses, provided the facility meets certain standards per AB 101.	21 [Program deadline: end 2024]
Allow employee housing consistent with State law (employee housing providing accommodations for six or fewer employees treated as a single-family structure).	21 [Program deadline: end 2024]
Allow farmworker housing consistent with State law (farmworker housing up to 36 beds or 12 units is considered an agricultural use to be similarly permitted as other agricultural uses in the same zones).	21 [Program deadline: end 2024]
Allow residential care facilities for six or fewer persons as a single-family dwelling (permitted use). Allow residential care facilities for seven or more persons as similar uses are allowed in the same zones. Establish clear and objective findings and conditions for approval.	21 [Program deadline: end 2024]
Establish a clear procedure for reasonable accommodation approval.	21 [Program deadline: end 2024]
Revise Site Development Permit findings to reflect Objective Design Standards.	21 [Program deadline: end 2024]

#### **Specific Plans**

Specific plans are planning documents that establish a vision and goals for a geographic area within a city. The City has two specific plans: the Metro Specific Plan and the Midtown Specific Plan. The Zoning Ordinance should implement the key policies and standards of these two specific plans.

#### Metro Specific Plan

The Milpitas Metro Specific Plan establishes a vision for a key transitand opportunity-rich area within



# MILPITAS METRO SPECIFIC PLAN

Milpitas. Served by multiple transit lines and Highway 680, the area is envisioned to be an urban, futureforward center that supports a balanced mix of housing, retail, and employment uses; provides safe multimodal connections and public spaces; and is distinguished by urban design standards that create a visually memorable environment. The 2023 Metro Specific Plan updated the 2008 Milpitas Transit Area Specific Plan (TASP) and increased the Plan Area from 437 acres to approximately 510 gross acres. The following preliminary recommendations list key policies and measures to incorporate into the Zoning Ordinance.

Table 1.C: Milpitas Metro Specific Plan – Key Zoning Recommendations			
Preliminary Recommendations for Zoning Ordinance Update	Policies/Measures		
Establish new Metro zones. Add development intensities (density and floor-area-ratio (FAR), minimums and maximums) and maximum height from Tables 2-4 and 2-5 into new Metro zones.	LU 3.3, Implementation Measure 2		
Include standard of 80% of ground floor façade along Activity Streets where retail or active uses is required per Metro Specific Plan Table 2-4 and LU-6.2. Define active uses.	LU 2.4, CB 4.1		
Revise use definitions to ensure a range of housing types are allowed. Also see Housing Element program recommendations.	LU 3.2		
Prohibit drive-throughs and gas stations throughout the Metro zones.	LU 6.4		
Allow uses such as retail and restaurants in the BPRD-Metro zones.	LU 5.4		
Allow hotels by-right in appropriate new zones (i.e., MDX-2-Metro, MDX-3-Metro, BPRD- Metro zones).	LU 2.2		
Add community gardens as an allowed use in the Metro zones and define.	PPS 6.6		
Include building step-backs in the Metro zones while considering the Objective Design Standards.	CB 3.3		
Include a minimum 25-ft setback from top of creek/drainage channel bank or maintenance road in Metro zones.	CB 5.3		
Require no parking and include maximum parking ratios for Metro zones per Table 4-3. <sup>1</sup>	M.8.4.2		

Table 1.C: Milpitas Metro Specific Plan – Key Zoning Recommendations			
Preliminary Recommendations for Zoning Ordinance Update	Policies/Measures		
Include long-term (i.e., weather protected) and short-term bicycle parking standards citywide. Add required bicycle parking ratio from Table 4-2. Also note General Plan Policies LU 4-4, LU 7-5, CIR-4j, CIR 4k.	M.8.4.1		
Include open space requirements (25 s.f. per 10,000 s.f. of floor area) for commercial projects in BPRD-Metro zones.	PPS 4.3		
Require 100 s.f. of on-site private or common open space per unit in Metro zones, with at least 30% of total on-site open space being common shared spaces. Require at least 5% of total open space to be publicly accessible.	Private and Common Open Spaces, CSS- 10, CSS-11		
Require shade trees at a rate of one tree per 5,000 s.f. of residential building footprint and one tree for every 10,000 s.f. of developed lot area for non-residential or mixed-use development.	PPS 8.2		
1. Removal of parking minimums for Innovation District developments is Action #5 of the Ir Plan (June 30, 2022). The Innovation District encompasses BPRD and BPRD-R properties Specific Plan.			

#### Midtown Specific Plan

Last updated in 2010, the Milpitas Midtown Specific Plan regulates an approximately 589-acre area west of the heavy rail line that bisects the City. In 2021, the City initiated the Gateway-Main Street Specific Plan, which will replace the Midtown Specific Plan. The Gateway-Main Street Specific Plan is being based around the guiding principles of vision and placemaking, land use and development, transportation and access, and open space and community amenities. When the Gateway-Main Street Specific Plan is completed and adopted (anticipated in early 2024), the Zoning Ordinance will be amended to implement the Plan's direction in quantifiable standards and regulations, as well as establish new zoning districts as necessary.

#### **Climate Action Plan**

The Milpitas Climate Action Plan Update (CAP), adopted in August 2022, is a comprehensive framework to locally address the challenges of climate change to achieve the City's climate change goals. The CAP establishes strategies and actions to reach these goals, which include achieving carbon neutrality by 2045, reducing greenhouse gas emissions, and promoting climate resiliency and community sustainability. The Zoning Ordinance should implement the zoning-related climate action goals as defined by the CAP. The following preliminary Zoning Ordinance Update recommendations are based on the CAP.



Table 1.D: Climate Action Plan - Key Zoning Recommendations			
Preliminary Recommendations for Zoning Ordinance Update	Actions		
Ensure renewable energy systems, including battery electric storage, are allowed with limited to no Planning approval required.	Action BE-1.1.2		
Provide zoning incentives (e.g., related to development regulations like density or FAR) for projects that exceed mandated sustainability requirements.	Action BE-2.3.1		
Require non-residential projects to provide "end-of-trip" facilities for cyclists (e.g., showers, secure bicycle lockers, and changing spaces) and adequate e-bike and e-scooter infrastructure.	Action TR-1.1.2		
Ensure electric vehicle (EV) charging stations are allowed.	Action TR-2.1.1		
Ensure "resilience hubs" equipped with backup power and disaster assistance and supplies are not precluded through zoning.	Action 4.1.3		
Add tree planting standards for front, side, and/or rear yards in single-family development and along commercial development street frontage. Add parking lot shade tree planting standards. Also see Milpitas Metro Specific Plan recommendations (PPS 8.2).	Actions 5.1.1, 5.1.2, 5.1.5		
Add tree removal standards and enhance native tree and plant requirements. Reference tree protection and heritage tree program (Municipal Code Title X, Chapter 2, Section 7).	Action 6.3.4		

#### **Economic Development Strategy and Implementation Actions**

The City of Milpitas Economic Development Strategy and Implementation Actions Final Report (EDS) was adopted in May 2020 to guide the City's economic development activities from 2020-2025. The main goals of the EDS are to grow and diversify the City's economy, support businesses and workers, and improve quality of life in the community. The Zoning Ordinance should implement applicable strategies and implementation actions of the EDS.

The following preliminary Zoning Ordinance Update recommendations are based on the EDS.

Table 1.E: Economic Development Strategy - Key Zoning Recommendations			
Preliminary Recommendations for Zoning Ordinance Update	Actions		
Allow uses like childcare centers, gyms, and other services in office and R&D districts (e.g., BPRD zones, Administrative and Professional Office (CO) Zone, etc.).	Action 11.1		
Focus on allowing advanced manufacturing and R&D uses in new BPRD zones rather than warehouse and distribution (e.g., limit size of warehouses in BPRD zones).	Actions 19.3, 23.2		
Update wireless telecommunications standards and procedures to streamline approval. Also, see Section 1.3, Legal Consistency Review.	Action 29.1		
Ensure temporary dining, arts, and entertainment uses are allowed in public spaces and vacant retail spaces, particularly in appropriate new Metro zones.	Action 30.1		
Update zoning to reflect the Metro Specific Plan, including the Metro BPRD and BPRD-R zoning districts and reduced parking requirements. Facilitate restaurant and retail uses in the Metro Specific Plan area.	Actions 24.1, 26.3, 27.2		
Update zoning for the Midtown area to reflect the Gateway-Main Specific Plan, including reduced parking and facilitating restaurant and retail uses (see Midtown Specific Plan (above) for timing of the Gateway-Main Specific Plan and subsequent Zoning Ordinance updates).	Action 31.5		

#### Trail, Pedestrian, and Bicycle Master Plan

The City of Milpitas Trail, Pedestrian, and Bicycle Master Plan was adopted in June 2021 to increase walking and biking by making improvements to the safety and convenience of active modes of transportation. While the policies identified in the Plan are relevant to community development in Milpitas, there are no direct items to be implemented in the updated Zoning Ordinance.

The city of MILPITAS Trail, Pedestrian, and Bicycle Master Plan

#### Parks & Recreation Master Plan

The City of Milpitas Parks & Recreation Master Plan Update was adopted in December 2021 with the

purpose of studying the City's existing parks and recreation facilities and programming; preserving and improving facilities and programming; and planning for anticipated population growth over the next 20 years. While the policies identified in the Plan support quality community development, there are no direct items to be implemented in the updated Zoning Ordinance.



### Section 1.2 Objective Design Standards

The final Milpitas Residential and Mixed-Use Objective Design Standards (ODS) were adopted in November 2022 to provide clear and quantifiable regulations for residential and mixed-use development and design, as defined by California Senate Bill 330 (SB 330).

#### Applicability

The ODS apply to all new multi-family projects (two or more dwelling units) and to mixed-use projects that feature a combination of residential and other uses (where at least two-thirds of the square footage of the development is designated for residential use). These standards do not apply to other project types such as single-family homes; commercial-only projects; interior renovations on less than 30 percent of gross floor area; or to mixed-use developments with less than two-thirds of the floor area designated for residential use. Standards in the ODS are separated by building size and height, with different standards for small, medium, large, or extra-large building types.

#### **Design Elements Addressed**

The ODS address multiple design elements for applicable residential and mixed-use projects. Examples of these design elements include:

- Block structure in developments
- Block connectivity
- Public open space
- Sidewalk design
- Building orientation
- Building setback character
- Ground floor uses for active frontages
- Access and parking
- Landscaping
- Site lighting
- Standards for special conditions and adjacencies
- Building massing

- Façade design and composition
- Building and residential unit entries
- Fenestration design
- Green/productive roofscapes
- Building materials
- Private open space

Each design element is addressed with clear and quantifiable standards.

#### Implementation in the Zoning Ordinance

The ODS will be incorporated by reference into the Zoning Ordinance. The new and revised standards in the updated Zoning Ordinance will augment and not conflict with the ODS; however, the Zoning Ordinance will clearly state precedent in case of a conflict (e.g., in case of a conflict, the Zoning Ordinance standards supersede the ODS)<sup>1</sup>.

### Section 1.3 Legal Consistency Review

California law grants cities and counties relatively broad discretion in the regulation of land uses and development, and the Federal courts and United States Congress have, for the most part, left land use and environmental regulation up to state and local government. There are, however, some important exceptions to this approach. If local regulations conflict with federal law, pursuant to the supremacy clause of the United State Constitution, then local laws are preempted. In some cases, both the United States Congress and the State have identified matters of critical concern that limit the authority of California cities.

This section discusses some examples of State and Federal laws that will be addressed as part of the Zoning Ordinance Update.

#### Housing Element Program Legal Compliance

The City's 2023-2031 Housing Element includes programs requiring updates to the Zoning Ordinance to reflect State law, specifically Housing Element Program 21. Implementation of this Program, as noted in Table 1.B, will address State law compliance related to the following topics:

- Emergency shelters
- Low barrier navigation centers (LBNC)
- Supportive housing
- Employee and farmworker housing
- Residential care facilities
- Density bonus

<sup>&</sup>lt;sup>1</sup> The updated Zoning Ordinance will address what standard takes precedent in the case of conflicting requirements between the Zoning Ordinance and other City requirements (e.g., specific plans, development agreements, etc.).

#### **Manufactured Housing**

California Government Code §65852.3-.5 requires local agencies to allow the installation of manufactured homes certified under the National Manufactured Housing Construction and Safety Standards Act of 1974 (42 U.S.C. §§5401 et seq.) on a foundation system, pursuant to California Health & Safety Code §1855, on lots zoned for single-family dwellings. Manufactured homes must be subject to the same development standards and permit requirements as a single-family home and subject to the same permit requirements as a conventional single-family dwelling.

It is recommended that the Zoning Ordinance be revised to allow manufactured homes on lots zoned for single-family dwellings without any subjective requirements regarding "compatibility" not required for single-family homes, and to remove permitting requirements (e.g., Site Development Permit) when they are not required for single-family dwellings (i.e., Section 10-13.07.B.1).

#### **Nonconforming Multi-family Dwellings**

Local agencies may not prohibit the reconstruction, restoration, or rebuilding of a multi-family dwelling that is involuntarily damaged or destroyed by fire or other catastrophic event, unless certain findings are made that the reconstruction, restoration or rebuilding would be detrimental to public health or safety, and the existing nonconforming use would be more appropriately moved to a district that allows the use (California Government Code §65852.25). It is recommended that the Zoning Ordinance be revised to include provisions to allow for the rebuilding of a nonconforming multi-family dwelling unless the above findings are adopted.

#### **Cottage Food Operations**

California Government Code §51035 states that cities and counties must allow cottage food operations (i.e., homemade and packaged food defined in California Health and Safety Code §113758) in residential dwellings, and either:

- 1. Classify cottage food operations as a permitted use of residential property.
- 2. Grant a nondiscretionary permit to use a residence as any cottage food operation that complies with local ordinances concerning concentration, traffic control, parking, and noise control. The permit issued shall be granted by the zoning administrator or person designated by the planning agency to grant the permit, without a hearing.
- 3. Require a use permit for cottage food operations, reviewed and acted upon by the zoning administrator or person designated by the planning agency to grant the permit, pursuant to local ordinances concerning concentration, traffic control, parking, and noise control.

Cottage food operations must be considered residences for the purposes of the State Uniform Building Standards Code and local building and fire codes, and do not constitute a change of occupancy from residential use.

While it is the City's practice to approve cottage food operation under a home occupation permit, the Zoning Ordinance does not explicitly address cottage food operations. As outlined above, it is recommended that the Zoning Ordinance either 1) permit cottage food operations in any residential zone, 2) require a nondiscretionary permit for cottage food operations, or 3) require a Use Permit for cottage food operations. Also, include specific use standards if/as appropriate related to concentration, traffic control, parking, and

noise control, or reference relevant standards (e.g., Title V, Chapter 213 – Noise Abatement). The level of permit and supplemental standards will be further discussed with City staff prior to drafting these provisions for the updated Zoning Ordinance.

#### **Family Day Care Homes**

Pursuant to California Health & Safety Code §1597.30 et seq., small family day care homes in a residential unit are a residential use and are not subject to a fee or business license. Health and Safety Code §1597.45, effective January 1, 2020, further states that large family day care homes (caring for up to 14 children) shall be treated the same as small family day care homes (caring for up to 8 children) under all local laws. Cities and counties must consider the operation of a large family day care home as a residential use of property as they have done with small family day care homes.

It is recommended that the Zoning Ordinance be amended to allow large family day care homes by right at minimum on the upper floors of buildings in the MXD2 Zoning District<sup>2</sup> and to subject large family day care homes to the same development standards (e.g., parking, density) as other residential uses.

#### **Religious Uses**

The Federal Religious Land Use and Institutionalized Persons Act of 2000 (RLUIPA) requires public agencies to demonstrate a compelling government interest and to use the least restrictive means when making a land use decision that imposes a substantial burden on religious exercise. Religious uses must be treated the same as similar non-religious uses. Additionally, regulations cannot impose a substantial burden to religious uses.

The Zoning Ordinance allows "places of assembly" including religious uses (e.g., churches, mosques, synagogues, temples, etc.) and other types of assembly (e.g., private and nonprofit clubs and social or fraternal organizations), by Conditional Use Permit (CUP) in residential, commercial, mixed-use zones and several industrial zones, and these religious uses are not treated any differently than other "places of assembly." However, the City may consider revising the Zoning Ordinance to allow places of assembly by right up to a certain seating capacity in certain zoning districts, and beyond that allow places of assembly by CUP to address any impacts from traffic, noise, lighting, etc.<sup>3</sup> This would remove any "substantial burden" to religious use and "use the least restrictive means."

#### Parking

Assembly Bill (AB) 2097, codified in California Government Code §65585 and 65863.2, prohibits minimum parking requirements for projects within a half-mile of a major transit stop unless findings are made that not requiring minimum parking would have a "substantially negative impact" on:

• The jurisdiction's ability to meet its Residential Housing Needs Assessment (RHNA) for lower income households;

<sup>&</sup>lt;sup>2</sup> See Section 2.2 for recommendations regarding Zoning Districts.

<sup>&</sup>lt;sup>3</sup> Note that Ordinance 38.837 (2019) restricted non-industrial uses (including assembly) in the M2 Heavy Industrial District to protect the integrity of the City's industrial lands.

- The jurisdiction's ability to meet any special housing needs of the elderly or persons with disabilities; or
- Existing residential or commercial parking within half-mile.

Even if the findings are made, no minimum parking requirements apply to housing development projects with a minimum of 20 percent affordable units or fewer than 20 units, or to developments subject to parking reductions based on other applicable laws. It is recommended that the Zoning Ordinance be revised to reflect these parking reductions. This recommendation is also consistent with implementation of Housing Element Program 21.

#### Signs

In June 2015, the U.S. Supreme Court decision in *Reed v. Town of Gilbert* (No. 135 S.CT. 2218, 2015) affirmed that sign regulations must be "content-neutral" to survive a legal challenge. To be content-neutral and satisfy First Amendment limitations, sign regulations must be based on "time, place, and manner" restrictions, rather than on content- or message-based restrictions. Content-based regulations are subject to what is called a "strict scrutiny" standard – that is, a compelling governmental interest must be demonstrated, and regulations must be narrowly tailored to serve that interest. It is recommended that sign regulations be updated to be content-neutral. See Section 2.5 for more detail.

#### **Telecommunications**

The Federal Telecommunications Act of 1996, California Government Code §65850.6 and 65964.1, and several FCC rulings limits state or local governments' authority to regulate placement, construction, and modification of personal wireless service facilities. It is recommended that the Wireless Telecommunications provisions (§XI-10-13.09) be rewritten comprehensively to ensure consistency with Federal and State law. This would include provisions for eligible facilities requests and collocations, as well as pertinent processing timelines and how minor modifications (e.g., no change to size or height) to existing facilities are processed.

#### Variances

California Government Code §65906 sets forth findings and requirements for variances. It is recommended that the sign variance provisions in the City's Zoning Ordinance (Milpitas Municipal Code Section XI-10-57.06) be removed, as signs would be subject to updated sign regulations and still be allowed to deviate from standards if the general Variance findings are made.

#### **Development Agreements**

California Government Code §65864 et seq. sets forth provisions for development agreements. While development agreements are listed as an application type in the Zoning Ordinance (Table XI-10-64.02-1), they do not have any related procedures in the Zoning Ordinance. Further, Action #6 of the Innovation District Action Plan encourages the City to collaborate with developers through development agreements. It is recommended that the Zoning Ordinance be amended to include development agreement procedures that are consistent with State law or a reference to State law.

#### Permit Streamlining Act

The Permit Streamlining Act, codified in California Government Code §65920 et seq., specifies permit review requirements and timelines, in part enumerating 30 days to determine whether an application can be accepted as complete (California Government Code §65943). It is recommended that the Zoning Ordinance include the 30-day completeness review in its application processing procedures.

#### **Commercial Density Bonus**

Assembly Bill (AB) 1551, codified in California Government Code §65915.7, requires local jurisdictions to grant a commercial developer a density bonus when an applicant requesting approval of a commercial development has entered into an agreement for partnered housing with an affordable housing developer to contribute affordable housing through a joint project or two separate projects encompassing affordable housing. The density bonus incentives may include:

- 1. Up to a 20 percent increase in maximum allowable intensity in the General Plan.
- 2. Up to a 20 percent increase in maximum allowable floor area ratio.
- 3. Up to a 20 percent increase in maximum height requirements.
- 4. Up to a 20 percent reduction in minimum parking requirements.
- 5. Use of a limited-use/limited application elevator for upper floor accessibility.
- 6. An exception to a zoning ordinance or other land use regulation.

It is recommended that the Zoning Ordinance incorporate by reference State law for commercial density bonus.

#### **Residential Development in Commercial Zones**

Senate Bill (SB) 6 and Assembly Bill (AB) 2011 allow residential development on sites currently zoned and designated for commercial or retail uses (e.g., commercial zones). These bills will go into effect on July 1, 2023.

AB 2011 creates a CEQA-exempt, ministerial approval process for multifamily housing developments on sites within a zone where office, retail or parking are the principally permitted use. The law provides for slightly different qualifying criteria (1) for 100-percent affordable projects and (2) for mixed-income projects located in "commercial corridors." AB 2011 projects must pay prevailing wages to construction workers, among other labor standards.

Unlike AB 2011, SB 6 does not create any new approval process. SB 6 instead provides that projects meeting certain criteria may invoke SB 35 and the Housing Accountability Act. A project proposed under SB 6 may be either a 100-percent residential project or a mixed-use project where at least 50 percent of the square footage is dedicated to residential uses. SB 6 projects are not required to be affordable and CEQA applies. SB 6 projects are required to pay prevailing wages and utilize a "skilled and trained workforce."

Since these bills sunset in 2033, it is recommended that they not be adopted into the Zoning Ordinance; they will remain in force and effect through State law.

# **Chapter 2 Recommendations**

### Section 2.1 Code Organization

#### Logical Sequence and Grouping

The Milpitas Zoning Ordinance, Chapter 10 of Title XI (Zoning, Planning and Annexation), includes the following sections:

- Section 1 The Zoning Plan
- Section 2 Definitions
- Section 3 Zoning Districts
- Section 4 Residential Zones and Standards
- Section 5 Commercial Zones and Standards
- Section 6 Mixed Use Zones and Standards
- Section 7 Industrial Zones and Standards
- Section 8 Planned Development Zones and Standards
- Section 10 Institutional Zone and Standards
- Section 11 Specific Plan Areas
- Section 12 Overlay Districts and Standards
- Section 13 Special Uses
- Section 14 Public Art Requirements for Private Development
- Section 15 Special Events and Activities
- Section 24 Signs
- Section 39 POS Park and Public Open Space District
- Section 40 Agricultural Zones and Standards
- Section 45 "H" Hillside Combining District
- Section 53 Off-Street Parking Regulations
- Section 54 General Provisions
- Section 55 Exceptions
- Section 56 Nonconforming Buildings and Uses

Section 57 Applications
Section 59 Certificate of Occupancy
Section 60 Boundaries of Districts
Section 61 Interpretation
Section 62 Reasonable Accommodation
Section 63 Enforcement and Penalty
Section 64 Development Review Process
Section 65 Procedural Rules for the Conduct of Hearings

As listed above, the existing Zoning Ordinance includes 30 sections, numbered nonconsecutively between one and 65. Consistent and sequential numbering is recommended. Zoning ordinances are complex, with elements building upon, refining, supplementing, and providing exceptions to each other. They are also living documents that change over time. Due to this level of intricacy, it is important that the structure of the Zoning Ordinance reflects the logical relationships between individual elements. Without a logically consistent organization, the intent of regulations is obscured, and users will struggle to understand what is required of them.

For example, the provisions for all base zone standards should be grouped together in consecutive sections. Sections 4 through 10 of the Zoning Ordinance includes standards for many of the City's zoning districts (i.e., residential, commercial, mixed-use, industrial, planned development, and institutional zoning districts). While Sections 4 through 10 are a good example of consecutively ordering similar standards, the remaining base zoning district standards and the overlay and combining district standards are separated from these sections. The Zoning Ordinance sections should be reordered to keep the general zoning district standards and the overlay and combining order.

While Sections 4 through 10 are grouped logically, the subsequent sections lack clear and effective organization, making for an overly complex Zoning Ordinance. For example, Section 54 (General Provisions) is a collection of various Citywide provisions, but it is neither all-encompassing nor presented in an intuitive order. Commonly used parts of zoning ordinances like sign and parking provisions are included elsewhere in the Ordinance (Sections 24 and 53 respectively), and not in consecutive sequence with Section 54. Similarly, special uses and development standards are addressed separately in each zoning type group section (e.g., residential, commercial, etc.) while special uses should be consolidated in one place.

#### Hierarchy of Importance in Organization

Where appropriate, the sections, section groups, and subsections of the Zoning Ordinance should be organized to place the content of highest importance at the beginning. The measure of importance might be defined as the frequency with which Zoning Ordinance users need to reference each section, or the value that a particular standard has to the character of Milpitas. This enhances usability, as users searching the Zoning Ordinance are more likely to find the information they need quickly and efficiently. This also

communicates to users the regulations for specific to development that the City has determined to be most important to its vision and policies.

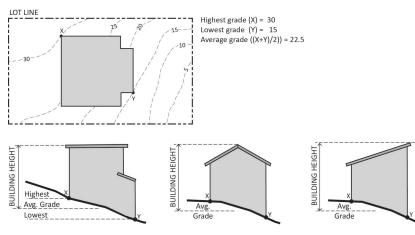
Where no other organizational scheme seems applicable, alphabetization should be used to give some degree of structure to a section and to help with navigation in the Zoning Ordinance. This approach is appropriate for sections with many unrelated elements, such as performance standards for specific uses, where each subsection has equal importance and does not modify or affect any of the other subsections.

#### **Definitions and Clear Rules of Measurement**

Organizational improvements to other elements of the Zoning Ordinance are recommended for clarity. For example, it is recommended that use definitions be separated from the definitions of terms, rather than combined, as in the existing Zoning Ordinance. In the Definitions of Uses section, *only* the uses that appear in the use tables – and *all* the uses that appear in the use tables – will be defined. Definitions will remain consolidated, currently located in Section 2 (Definitions) of the Ordinance<sup>4</sup>. All appropriate terms and acronyms will be defined and reflect current definitions. See Section 2.3 of this report for recommendations regarding modernizing uses.

The Zoning Ordinance also lacks a comprehensive section defining rules of measurement, including standards for measuring height (for both principal and accessory structures), measuring setbacks, determining lot area, calculating FAR, and other relevant measurements. Clear rules of measurement are

helpful ensure that to development standards are interpreted uniformly among Zoning Ordinance users. For example, clear rules of measurement help to determine applicability of standards in cases of irregularly shaped lots. Placing a complete set of rules of measurement in one location typically at the end of Zoning the Ordinance,



provides an easy-to-locate reference tool to ensure consistent interpretation and application of standards.

#### Remove, Consolidate, or Reorganize Sections as Needed

Sections and subsections that are unnecessary, obsolete, or hard to find are recommended to be deleted or moved to ensure ease of use and clarity in the Zoning Ordinance. For example, overlay zones that are no longer relevant will be deleted (as identified in Section 2.2 of this report). Also, all existing content will be revised for clarity and brevity (e.g., Section XI-10-13.08, Accessory Dwelling Units).

<sup>&</sup>lt;sup>4</sup> Some definitions are not included in Section 2 (e.g., special event and activities definitions are in Section XI-10-15.04).

#### **Utilize Tables and Cross-References**

The existing Zoning Ordinance's use of tables and notes is largely effective, with minimal edits needed. The use tables are recommended to be improved with appropriate cross-reference to supplemental standards within the Zoning Ordinance as well as to the other Titles and Chapters of the Milpitas Municipal Code. All tables are recommended to be updated to correct typographical errors and errors in table note numbering (likely a result of piecemeal Zoning Ordinance amendments) and to improve clarity.

#### **Incorporate Graphic Illustrations**

In many instances, graphics can communicate development regulations more clearly and in less space than written standards. For example, new and updated diagrams can clearly depict standards for measuring sign height, while verbal equivalents are prone to misinterpretation and uncertainty. With visual clarification, fewer sections of the Zoning Ordinance will be subject to competing or incorrect interpretations, and regulations can be cleared of much of the jargon that can obscure the Ordinance's intent. In addition, graphics in the existing Zoning Ordinance need be updated to improve legibility and quality. For example, the graphics found in Section 45 ("H" Hillside Combining District) require improvement<sup>5</sup>.

### Section 2.2 Zoning Districts

While a General Plan establishes land use designations and the overall policy basis for land use and development, zoning creates the framework for implementation of the General Plan policies and land use designations. It also establishes districts which are intended to define distinct locations for different uses, consistent with the General Plan. The Milpitas General Plan 2040, however, takes the step of identifying specific zoning districts to implement its land use designations (General Plan Action LU-1f, Table 1). The Zoning Ordinance will carry forward those recommendations and discussed in this Section.

Generally, development codes include two types of districts, base and overlay. "Base districts" set the basic regulations that apply within the geographic area that defines the district. A community may want to vary some of the regulations within the base district to respond to particular conditions within defined areas. "Overlay districts" are often used for this purpose.

Overlay districts are "laid over" or applied to base districts in situations in which modification of permitted uses or required standards is appropriate due to specific conditions, circumstances, or goals. Overlay districts can be geographically defined and mapped or can apply wherever specific conditions exist.

Preliminary recommendations for amendments to base zoning districts and overlay/combining districts are described in the tables below. These recommendations include related amendments to the General Plan to ensure alignment of allowable densities and intensities (i.e., floor area ratio (FAR)) between the General Plan land use designations and corresponding zoning districts<sup>6</sup>.

 <sup>&</sup>lt;sup>5</sup> As previously noted, voter approval is required for amendments to Section 45 – "H" Hillside Combining District.
 <sup>6</sup> The City will propose any other General Plan amendment as necessary to ensure appropriate alignment of General Plan land use designations and zoning districts with the final proposed modifications of the existing zoning districts.

#### **Base Zoning Districts**

Table 2.A: Base Zoning Districts - Preliminary Recommendations			
Existing Zoning District	General Plan Land Use Designation	Preliminary Recommendation for the Zoning Ordinance Update	
None	Neighborhood Commercial Mixed Use (NCMU)	Create a new NCMU zoning district.	
None	Business Park/Research and Development (BPRD)	Create a new BPRD zoning district.	
Agricultural Residence (AR)	None	Delete this zoning district as it is not an implementing zone for the General Plan and no property is zoned AR.	
One and Two- Family District (R2)	Medium Density Residential (MDR)	Increase maximum density from 11 units per gross acre to 15 units per gross acre. Decrease minimum lot area from 8,000 s.f. to 5,800 s.f. to reflect this density increase.	
Multiple-Family District (R3)	High Density Residential (HDR)	Increase maximum density from 20 units per gross acre to 30 units per gross acre (1,452 s.f. per unit).	
Urban Residential (R5)	Very High Density Mixed Use (VHDMU)	Increase maximum density from 60 units per gross acre to 75 units per gross acre.	
Mixed Use District (MXD)	Neighborhood Commercial Mixed Use (NCMU)	Allow multifamily dwelling units in mixed-use projects at a rate of 1 unit per 1,500 s.f. of neighborhood-serving commercial. <sup>1</sup> Allow residential-only projects if 100% affordable to lower income households.	
High Density Mixed Use District (MXD2)	None	Delete this zoning district as it is not an implementing zone for the General Plan and no property will be zoned MXD2 with adoption of Metro zoning districts (they will be MXD2-Metro).	
Very High Density Mixed Use District (MXD3)	Very High Density Mixed Use (VHDMU)	Increase maximum density from 60 units per gross acre to 75 units per gross acre. Reduce maximum non-residential and mixed-use FAR from 2.0 to 1.5 (retain the existing standard allowing up to 2.5 FAR with a Conditional Use Permit).	
Town Center (TC)	Town Center (TWC)	Allow mixed-use projects with a density of up to 40 units per acre provided a minimum 0.35 non-residential FAR is included.	
Neighborhood Commercial District (C1)	Neighborhood Commercial Mixed Use (NCMU), General Commercial (GNC), General Commercial (NC)	Increase FAR from 0.35 to 0.75 consistent with NC land use designation. Amend General Plan Table 1 to remove C1 as an implementing zone for the GNC land use designation, which has a maximum FAR of 0.5.	
Light Industrial District (M1)	Manufacturing (MFG)	Increase FAR from 0.4 to 1.0.	
Heavy Industrial District (M2)	Manufacturing (MFG)	Increase FAR from 0.4 to 1.0.	

Table 2.A: Base Zoning Districts - Preliminary Recommendations		
Existing Zoning District	General Plan Land Use Designation	Preliminary Recommendation for the Zoning Ordinance Update
Industrial Park District (MP)	Industrial Park (INP)	Increase FAR from 0.5 to 1.0.
1. Anticipate that this ratio may change with the preparation of the new NCMU Zoning District and associated standards. The Zoning Ordinance will ensure consistency with the General Plan ratio, as amended.		

#### **Overlay Districts**

Table 2.B: Overlay Districts - Preliminary Recommendations	
Overlay/Combining District	Preliminary Recommendation for the Zoning Ordinance Update
High Rise Overlay District (-HR)	Remove this Overlay as it is outdated and applies to only one property as the result of a project-specific entitlement that was never constructed.
Hillside Combining District (-H)	Implements Hillside Low Density and Hillside Medium Density land use designations (maximum density of 1 to 3 units/gross acre with density decreasing with increase in slope until 10 acres required per unit (average slope of 27% or greater). Amend -H Combining District to reflect this increase from currently allowed density. <sup>1</sup> Additionally, integrate voter-approved ballot measures that affect hillside development but are not codified into the Zoning Ordinance.
Mobile Home Park Combining District (- MHP)	Currently mobile home parks are zoned Highway Services with the MHP Overlay. Create a MHP base zoning district to remove the need for the overlay and create a single density standard for mobile home parks consistent with the General Plan (7 units per gross acre). Note that General Plan Table 1 will need to be amended to show MHP as a base zone rather than R1-MHP.
Recreation & Entertainment Overlay District (-RE)	The -RE Overlay is intended to allow a broader range of uses where it applies over the C2, HS, MP, and M1 zoning districts. Remove this Overlay as it will be largely superseded with the new BPRD zoning district and comprehensively updated use tables.
Site and Architectural Overlay District (-S)	Remove this Overlay and replace with citywide design review requirements.
1. As previously noted, voter approval is required for amendments to Section 45 – "H" Hillside Combining District.	

Note: General Plan Policy LU 2-5 specifically lists all existing overlay/combining districts; therefore, any removal or addition of overlays/combining districts will require a General Plan amendment for consistency.

## Section 2.3 Use Regulations

Use regulations, typically presented in a tabular format, detail the type of uses that are allowed, any required planning approval, and specific limitations applicable to the activity or use. Land use categories are building blocks that establish the basis for regulation, while use regulations identify the specific use categories that are allowed, allowed with a permit, or prohibited in each zoning district. Use regulations may also include special requirements applicable to specific uses.

General Plan land use designations outline what is allowed in terms of uses and intensity of development, with each designation mapped on a land use diagram (see General Plan Figure LU-1). In addition, Citywide policies, particularly those related to economic development, call attention to particular uses that should be promoted. It is important to ensure that the use regulations in the Zoning Ordinance carry out these City policies.

#### An Updated Approach to Uses

The changing nature of land use demands flexibility in regulation. Specialized operations and segregated uses are becoming less prevalent as operations and uses adapt to rapidly changing technology and market preferences. Traditionally, a company may have manufacturing in one place, an office somewhere else, and a shop in still another location. Increasingly, and particularly for smaller operations, functions are blending. For example, a craft brew establishment may brew and distribute beer, sell beer and brewery related merchandise, serve beer and food, and feature live entertainment. This type of operation combines five traditionally separate uses: manufacturing, distribution, retail sales, eating and drinking, and entertainment. While Ordinance 38.848 (adopted in 2022) included updates to various uses, its focus was on industrial areas and related uses. The current Zoning Ordinance is recommended to be revised to make it easier to determine how operations that combine uses fit into the City's use regulation scheme.

The Zoning Ordinance update provides the opportunity to modernize the City's approach to use regulation to reflect contemporary uses, current development practices, and State and federal law. The updated regulations can address specific considerations for certain uses such as urban agriculture, artisan workspace, entertainment, and others. They can provide flexibility to adapt to changing preferences, technology, and other circumstances. The updated use lists can also support community objectives such as providing a diversity of housing types and flexible commercial and employment centers.

To help modernize the Zoning Ordinance, obsolete uses (i.e., those no longer allowed, or those containing outdated terms) are recommended to be eliminated and contemporary uses such as industrial flex space, shared office spaces, and urban agriculture uses (e.g., community gardens, produce stands, etc.) added. The Zoning Ordinance update will also incorporate mechanisms to allow for flexibility in the change in uses or combination of uses. In addition to identifying and providing for accessory uses that are typically associated with certain principal uses, the Zoning Ordinance may incorporate provisions to allow other accessory uses (e.g., outdoor dining, coffee bar, rooftop gardens and/or dining), up to a certain threshold, that are subordinate and incidental to a principal use. Special attention can also be given to having uniform requirements or standards for uses, where appropriate. Reducing nuances between requirements for varying uses will ease administration and provide flexibility with regard to evolving operations and the re-use of property.

The allowable uses within each zoning district will be updated for compatibility with the purpose of the district, compatibility with adjacent districts and uses, consistency with the General Plan land use designation, consistency with other City policies (see Section 1.1 of this report), and adaptability to contemporary trends.

Lastly, these revisions, together with appropriate standards for specific uses, will facilitate a reduction in the application of Conditional Use Permits (CUPs). Reducing the use of CUPs encompasses allowing uses by right or lowering the level of CUP required (i.e., City staff-level approval instead of Planning Commission)<sup>7</sup>. Lowering approval requirements for desired uses provides efficiencies that can advance the City's goals for supporting new businesses and employment generation.

#### **Clarity and Organizational Improvement of Uses**

The Zoning Ordinance's use definitions lack congruency and consistency. Some uses are not defined, and others are redundant across the various sections of the Zoning Ordinance. For example, the Ordinance lists hospitals under three different uses: "Hospital," "Hospitals," and "Hospitals or Sanitariums" in commercial districts, industrial districts, and mixed-use districts respectively. It is recommended that redundant uses are consolidated under a uniform term that falls into one use category (e.g., commercial uses, industrial uses, etc.). Additionally, very specific uses are listed (e.g., "Furniture Sales," "Household Appliance Store," and "Paint and Wallpaper Stores"). As previously discussed, this approach limits flexibility and unnecessarily expand the use tables. These types of uses are recommended to be grouped under a broader use (e.g., General Retail) with appropriate supplemental regulation<sup>8</sup>.

### Section 2.4 Development and Design Standards

The current Zoning Ordinance has a variety of standards that address design and quality of development. Some of the standards were established more than 20 years ago and reflect the common practice and development style popular at the time. Though additional development and design standards and requirements have been added over the years, the standards lack thorough integration within the Zoning Ordinance, resulting in a code that does not adequately support the development and built form that the Milpitas community envisions. The following subsections address issues across various sections and topics in the existing Zoning Ordinance and provide recommendations for improvement, in addition to those identified in Section 1.1.

#### **Objective Design Standards for Non-Residential Uses**

While the City adopted Residential and Mixed-Use Objective Design Standards (ODS) applicable to qualifying multi-family and residential mixed-use projects in November 2022 and consistent with SB 330, the current Zoning Ordinance lacks references to the ODS in the appropriate sections. Further, the

<sup>&</sup>lt;sup>7</sup> Removing the CUP requirement for tandem parking, particularly tandem parking for single-family homes, is also recommended; however, standards related to tandem parking may be appropriate to facilitate the staff-level review.
<sup>8</sup> Home occupations, for example, have standards specific to that use (Section XI-10-13.05); however, it is recommended that these be expanded.

development of objective design standards for non-residential uses (i.e., commercial and industrial) is recommended. The Zoning Ordinance is recommended to include non-residential design standards for elements such as building entrances, façade design and articulation, upper story step-backs, pedestrian and bicycle circulation, landscaping, parking design, and lighting (see Section 1.1 of this report).

#### Parking

Parking standards for vehicles and bicycles are an important part of any Zoning Ordinance. Parking ratios in the existing Zoning Ordinance need to be updated and reduced to better accommodate the City's vision and needs and ensure consistency with State law (also see Sections 1.1 and 1.3 of this report). It is, therefore, recommended that the parking provisions be comprehensively updated to reduce minimum parking ratios and establish maximum parking ratios where appropriate; expand on allowed shared and alternative parking strategies; update design standards for parking areas such as the inclusion of drive aisles; incorporate standards for both short- and long-term bicycle parking and storage; and incorporate appropriate standards for electric vehicle (EV) charging stations while encouraging these uses (see Table 1.D) and complying with legal requirements. Bicycle parking standards will include requirements for placement (e.g., on-site and near main entrances) and to ensure bicycle parking is easily accessible and secure. Additionally, parking standards will include requirements for on-site delivery, loading, and move-in/move-out activities, as appropriate.

#### Landscaping and Tree Standards

The current Zoning Ordinance lacks comprehensive standards for landscaping, tree planting, and tree shade. The City's goals and vision, as well as best zoning practice, warrant the inclusion of comprehensive landscaping and tree standards in the Zoning Ordinance, especially the inclusion of updated drought-tolerant requirements for landscaping. Currently, the only landscaping requirements are for development within the Hillside Combining District (H), adopted in City Council Resolution No. 6066, and those requirements are not yet incorporated into the Zoning Ordinance<sup>9</sup>. Further, it is recommended that comprehensive landscape design standards (e.g., parking lot and perimeter landscaping standards and tree planting standards on-site and in adjacent public right-of-way), drought-tolerant planting standards, and water preservation standards be included and/or referenced from other chapters in the Municipal Code, as well as review procedures for landscape plans, if different from other site or design review processes.

The City has standards applicable to tree removal in the City's right-of-way (Tree Protection and Heritage Tree Program (Municipal Code Title X, Chapter 2, Section 7), the Zoning Ordinance is recommended to address tree protection on private property (also see Table 1.D). Some of the standards in the existing Tree Protection and Heritage Tree Program may be appropriate to also apply to private property; however, this will be further reviewed during preparation of the draft updated Zoning Ordinance.

#### **Single-Family Residential Development Standards**

Some of the existing Zoning Ordinance's single-family residential development standards are recommended to be clarified and expanded. For example, exceptions to the Zoning Ordinance's setback

<sup>&</sup>lt;sup>9</sup> Water Efficient Landscapes are regulated in Title VIII, Chapter 5.

standards, found in Section XI-10-55.03 (Setbacks), are recommended to be updated and revised to reflect the development types the community envisions, to be cognizant of sensitive adjacencies, and support engaging frontages. Additional objective design standards, for elements such as window recess, variation of roof form, blank walls, and colors and materials, are also recommended. Standards for site design should ensure that single-family home remodels or additions are supported and encouraged<sup>10</sup>.

#### **Other Recommendations**

Other recommendations for development and design standards of the Zoning Ordinance are listed below:

- Clarify building height in the industrial zoning districts rather than leaving ambiguity regarding allowed maximum height.
- Simplify height regulations for accessory structures, which are in multiple places in the Zoning Ordinance (Table XI-10-4.04, XI-10-54.08 (B), etc.).
- Clarify setback standards for accessory structures in coordination with Fire and Building Department requirements. Also, acknowledge potential easement conflicts.
- Revise and clarify fence and wall standards to accommodate taller entry features, allow appropriate flexibility, and address recurring issues (e.g., easements, utility areas, City right-of-way/street trees, corner lots and irregularly-shaped lots, applicability (e.g., retaining walls, bushes, etc.), gates/locks, etc.).
- Better define distinctions between special events to facilitate review and approval (Section 15).
- Include and/or reference access management best practices as outlined in the Transportation Research Board's Access Management Manual and Access Management Application Guidelines as appropriate.

# Section 2.5 Sign Standards

## Legal Issues

For many years, and especially since the landmark U.S. Supreme Court decision in *Reed v. Town of Gilbert* (No. 135 S.CT.2218, 2015), decided in June 2015, U.S Courts have affirmed that sign regulations must be "content-neutral" to survive a legal challenge. To be content-neutral, sign regulations must be based on "time, place, and manner" restrictions, rather than by making distinctions based on the message the sign conveys.

"Time, place, and manner" restrictions, as the name suggests, limit the length of time, the manner, and place or location of a sign. As an example, well-written sign regulations may include a limitation on the length of time portable or temporary signs may be displayed, such as A-frame signs or banner signs;

<sup>&</sup>lt;sup>10</sup> This also relates to nonconforming structure thresholds.

restrictions on the total area, maximum height, or illumination of a sign; and where the sign may be placed (i.e., so as not to encroach within public right-of-way).

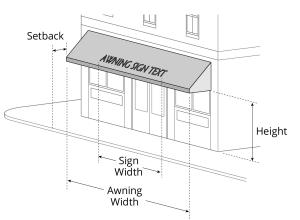
A content-based sign regulation, on the other hand, includes standards specific to the message that is conveyed on the sign (i.e., the sign needs to be read to understand what standards will apply to it). These include, for example, "political signs" which may be regulated differently to "temporary construction signs," "garage sale signs," or "real estate signs."

As a general recommendation, it is important that all content-based sign standards be removed from Section 24 (Signs). This includes, for example, references to garage sale signs, political signs, open house direction signs, temporary tract advertising signs, etc.

## **Organization and Clarity Issues**

In addition to the content-based issues described above, the sign regulations can be improved by applying the following recommendations:

- Revise the organization of the sign standards based on best practices, especially following the *Reed* case. This includes for example a new general development standards section for standards related to measuring sign area and height, illumination standards, sign placement and display standards, maintenance standards, etc. and separate sections for permanent and temporary/portable signs.
- Include a comprehensively updated Purpose and Intent section, provisions to allow the substitution of a sign message, provisions for the right to picket, a content-neutral statement, and a separate severability clause.
- Revise and reduce the number of exceptions to the sign standards consistent with best practices.
- Include simple and clearly illustrated graphics to illustrate each sign type (see awning sign graphic).
- Format the standards for sign types (i.e., sign area, height, placement, illumination, etc.) in a simple table format for ease of use.



- Update and modernize the sign definitions. Group sign definitions in a subsection of the definitions section, similar to separate definition subsections for uses and general terms.
- Include the sign regulations in the Metro Specific Plan in the updated Zoning Ordinance sign standards.
- Consider modifying standards (e.g., height, length of display, etc.) and review authority for various signs as appropriate.
- Ensure consistency throughout the Zoning Ordinance pertaining to sign regulations (e.g., Applications Section 57).

 Conform to and/or reference California Department of Transportation's Outdoor Advertising Regulations where appropriate.

# Section 2.6 Administration and Procedures

#### **Organization Issues**

The City's Zoning Ordinance does not include one logically organized and consolidated Administration and Procedures Chapter or Section. Instead, administrative processes are randomly included in a variety of Sections within Chapter 10, Zoning, including for example:

- Section 57 (Applications) that provides the procedures for General Plan, Specific Plan, and Zoning Amendments; Site Development Permits and Minor Site Development Permits; Conditional Use Permits and Minor Conditional Use Permits; Density Bonus Permits; and Variances;
- Section 59 (Certificates of Occupancy);
- Section 61 (Interpretation);
- Section 63 (Enforcement and Penalty); and
- Section 64 (Development Review Process).

It is recommended that all of the above-listed administration and procedures sections be reorganized and consolidated. The consolidated section will then include all of the procedures for various planning permits and approvals, amendments to the General Plan, amendments to the zoning map and text, specific plans, appeals, enforcement, etc.

## **Design Review and Clear Purpose of Permits**

It is recommended that procedures for design review, clearly stating that design review is applicable citywide, be included. Site Development Permits and Use Permits currently serve in some capacity as design-related review. It is recommended that the purpose, review procedures, and findings for each of these permit types be clarified. For example, permit purpose statement may focus on the following:

- **Design Review Permit** Permit for reviewing consistency with applicable design standards and guidelines.
- **Site Development Permit** Permit for reviewing compliance with applicable Zoning Ordinance standards.
- **Conditional Use Permit** Permit for reviewing uses and activities for compatibility with the site and surrounding uses.

It is recommended that a minor design review process (i.e., review and approval by City staff for alterations, additions, certain levels of new construction, etc.) and major design review for larger and potentially more controversial projects, by for example, the Zoning Administrator or Planning Commission, be included.

#### **Site Development Permits**

Table XI-10-57.03-1 (Additions or Alterations Requiring Minor Site Development Permits), while very comprehensive, is unwieldy and challenging to use and apply. It is recommended that this table be streamlined and reorganized, with consideration of the proposed citywide design review (see above), and with actual development standards included in the appropriate places within the updated Zoning Ordinance. This will result in the table including only clear applicability provisions for certain uses and/or development features. This table or accompanying text should also include, for example, a description of those applications for which planning review and permits are not required (e.g., for window or roof replacement).

## Exceptions

The Zoning Ordinance provides extensive flexibility to various standards and provisions (e.g., building height, nonconforming, parking, temporary uses and structures, etc.) through a Conditional Use Permit (see Table XI-10-57.04-1). While flexibility in a Zoning Ordinance provides an opportunity to address unique conditions, it erodes predictability which can result in neighborhood opposition. An alternative approach would be to codify clear standards (e.g., when projections into setback areas or exceedances of the height limit are appropriate) (see Section 55), and if additional flexibility is needed, establish a new minor modification process (effectively a staff level process for adjusting a standard up to predetermined limits). Section 55 (Exceptions) describes various circumstances where minor exceptions from certain standards are allowed including encroachments and projections into setbacks and various determinations for setbacks, height, and lot area. Regardless of whether a minor modification process is added, the variance process will remain in the Zoning Ordinance and be used when hardship conditions are present and the findings consistent with State law for granting a variance are met (also see Section 1.3 regarding variances). This recommendation is also consistent with implementation of General Plan Policy LU 5-3 (see Table 1.A).

#### **Other Recommendations**

Other recommendations for administrative and procedure sections of the Zoning Ordinance are listed below:

- Modify findings for approval as necessary so they are clear to facilitate the review and approval of all projects, especially housing developments. This recommendation is also consistent with implementation of Housing Element Program 21. Potential modifications will be further discussed with City staff prior to drafting these provisions for the updated Zoning Ordinance.
- Create a new "common procedures" section in which all processes and procedures that are common to the preparation, filing, and processing of development applications will be placed, including for example, application process, review of planning applications, noticing requirements, extensions and modifications, etc.
- Revise the noticing requirements to be more effective, such as using additional noticing methods. The Zoning Ordinance revisions may be supplemented with additional City guidance that is not codified.
- Add flexibility to time limits/extensions of permit approvals.
- Add a clear statement clarifying when any type of review authority (e.g., City staff, the Zoning Administrator, etc.) may refer or elevate a decision to a higher review authority.

• Clearly describe the requirements and procedure for amendments or modifications to existing entitlements.

# Chapter 3 Next Steps

This report will be used as the foundation to prepare the comprehensively updated Zoning Ordinance. These preliminary findings and recommendations will be discussed, refined, and expanded through continued community engagement including public workshops, Zoning Advisory Group (ZAG) meetings, and Planning Commission and City Council study sessions.

The next milestones for the Zoning Ordinance Update are summarized as follows:

- Draft New Zoning Districts and Zoning Map. The new Business Park/Research & Development zoning district, Neighborhood Commercial Mixed Use zoning district, and Metro Specific Plan zoning districts will be drafted for public review. A draft updated Zoning Map will also be prepared and released for public review.
- **Public Review and Comment.** Public review and opportunities for discussion and feedback on this Report and the draft new zoning districts and zoning map.
- Annotated Table of Contents. An annotated Zoning Ordinance table of contents will be prepared that proposes an improved structure and organization of the Zoning Ordinance based on identified issues and findings of this report.
- **Preliminary Style Guide.** A preliminary Zoning Ordinance style guide will be prepared that identifies guidance for the updated Ordinance layout, cross references, terminology, fonts, graphics, and other items.

This report and public engagement efforts will continue to inform the update of the Zoning Ordinance.

This page intentionally left blank.



# City of Milpitas New Zoning Districts (Zoning Ordinance Update Phase I)

Public Draft | August 2023

Prepared for:



**City of Milpitas** 455 East Calaveras Boulevard Milpitas, CA 95035 Prepared by:



Lisa Wise Consulting, Inc. 870 Market Street, Suite 977 San Francisco, CA 94102 This page intentionally left blank.

# **Table of Contents**

# **Section 2: Definitions**

XI-10-2.01 Purpose and Intent	.1
XI-10-2.02 General Definitions	.1
XI-10-2.03 Definitions	.2

# Section 7: Industrial Zones and Standards

XI-10-7.01 Purpose and Intent	. 27
XI-10-7.02 Industrial Use Regulations	. 27
XI-10.7.03 Industrial Zone General Development Standards	. 31
XI-10-7.04 Industrial Zone Special Development and Performance Standards	. 32
XI-10-7.05 Special Design Standards for the BPRD Zone	. 34
XI-10-7.06 Conformance with Specific Plans	. 40

# **Section 9: Metro Area Zones and Standards**

XI-10-9.01 Purpose and Intent	. 41
XI-10-9.02 Metro Area General Use Regulations	. 42
XI-10-9.03 Metro Area Special Use Regulations	. 47
XI-10-9.04 Metro Area General Development Standards	. 49
XI-10-9.05 Metro Area Special Development Standards	. 51
XI-10-9.06 Metro Area Special Design Standards	. 52
XI-10-9.07 Affordable Housing	. 58
XI-10-9.08 Exceptions to Standards	. 58

# Section 53: Off-Street Parking Regulations

XI-10-53.01 Purpose and Intent	59
XI-10-53.03 Applicability	59
XI-10-53.05 Maintenance of Off-Street Parking	60
XI-10-53.07 Types of Parking Allowed	60

Public Draft | Milpitas New Zoning Districts | i

## Table of Contents

Section 54: General Provisions	
XI-10-53.15 Allowed Reductions to Required Parking for Lodging Uses	71
XI-10-53.13 Design Standards	68
XI-10-53.11 Shared Parking	67
XI-10-53.09 Off-Street Parking Required by Land Use	61

XI-10-54.18 2023-2031 Housing Element Sites	
---	--

# Section 56: Nonconforming Buildings and Uses

XI-10-56.05 Nonconforming Parcels
-----------------------------------

# Section 2 Definitions\*

Prior ordinance history: Ords. 38, 38.19, 38.22, 38.39, 38.227, 38.339, 38.342, 38.355, 38.395, 38.485, 38.541, 38.551, 38.591, 38.603, 38.629, 38.646, 38.654, 38.667, 38.688, 38.694, 38.697, 38.702, 38.708, 38.710, 38.713, 38.754, 38.759, 38.760, 38.761, 38.763, 38.767, 38.770, 38.770, 38.776 and 124.27.

#### XI-10-2.01 Purpose and Intent

The purpose of this chapter is to ensure precision in interpretation of this title. This section provides definitions of terms and phrases used in this Zoning Code that are technical or specialized, or that may not reflect common usage. If any of the definitions in this chapter conflict with definitions in other provisions of the Municipal Code, these definitions shall control for the purposes of this Zoning Code. If a word is not defined in this chapter, or other provisions of the Municipal Code, the most common dictionary definition is presumed to be correct.

(Ord. 38.780 (2) (part), 8/19/08)

#### XI-10-2.02 General Definitions

- A. The word "shall" is mandatory and not discretionary. The word "may" is permissive and discretionary.
- B. The word "should" indicates a guideline that must be followed in the absence of compelling considerations to the contrary.
- C. In the case of any difference of meaning or implication between the text of any provision and any caption or illustration, the text shall control.
- D. Unless the context clearly indicates to the contrary, words in the present and the future tense are interchangeable, and words in the singular and plural are interchangeable.
- E. Unless the context clearly indicates to the contrary, the following conjunctions shall be interpreted as follows:
  - 1. "And" indicates that all connected items or provisions shall apply;
  - 2. "Or" indicates the connected items or provisions apply singly; and
  - 3. "And/or" indicates the connected items or provisions may apply singly or in any combination; and
  - 4. "Either...or" indicates that the connected items or provisions shall apply singly but not in combination.
- F. The word "used" shall include arranged, designed, constructed, altered, converted, rented, leased, occupied, or intended to be utilized.
- G. The words "Planning Director" shall mean the Planning Director of the City or designee.
- H. The words "Planning Division" shall mean staff representing the City in implementing this chapter, the General Plan, and other regulations affecting land use.
- I. The words "City Engineer" shall mean the City Engineer of the City or designee.
- J. The words "Building Official" shall mean the Building Official of the City or designee charged with the administration and enforcement of the Building Code of the City of Milpitas.
- K. The words "City Manager" shall mean the City Manager of the City or designee.
- L. The words "Planning Commission" or "Commission" shall mean the City Planning Commission.

- M. The word "Council" shall mean the City Council, the governing body of the City.
- N. The word "City" shall mean the City of Milpitas.
- O. The word "County" shall mean the County of Santa Clara.
- P. The word "State" shall mean the State of California.
- Q. The words "Zoning Ordinance" or "this Chapter" or "Zoning Code" shall mean Title XI, Chapter 10 of the Municipal Code of the City.
- R. The words "General Plan" shall mean the General Plan of the City.
- S. The word "code" shall mean the municipal code of the City.
- T. Unless otherwise indicated, reference in this Chapter to whole numbers of sections includes all of the decimal-numbered paragraphs listed under such whole number section; i.e., a reference to Section 1.00 includes Subsections 1.01, 1.01-1 where the same are applicable.
- U. The word "lot" includes "plot".
- V. The word "building" includes "structure" except as specified.
- W. The words "Enforcement Officer" mean that person or persons specifically designated by the City Manager to enforce the provisions of this Chapter.
- X. The words "Zoning Administrator" shall mean the City Zoning Administrator.

(Ord. No. 38.834, § 4, 8/20/19; Ord. 38.780 (2) (part), 8/19/08)

#### XI-10-2.03 Definitions

#### Α

"Abate" shall mean to repair, replace, remove, destroy or otherwise remedy the condition in violation of this Chapter.

"Accessory Building or Use" means a subordinate building or use, whose purpose is clearly incidental to that of the main building or the use of the land, and which shall not contain living or sleeping quarters or storage for commercial vehicles in excess of three-quarter (¾) ton size. Accessory dwelling units, as defined in subsection XI-10-13.08 "Accessory Dwelling Units," are exempted from the prohibition against living and sleeping quarters. An accessory building shall be considered attached to the main building if:

- 1. It shares a common wall with the main building; or
- 2. It shares an integral roof structure having the same framing system and roof covering as the main building and is separated from the main structure by no more than ten (10) feet at any given point.

"Accessory Structure" means a structure subordinate to the principal use of a building on the same lot and serving a purpose customarily incidental to the use of the principal building. An accessory structure is that which an accessory building is not, by definition. Examples include, but are not limited to fences, trellises, covered patios, and porte cocheres.

"Active Use" means a use that attracts walk-in visitors and has a high degree of transparency from the street. Active uses include but are not limited to retail, restaurants, bars, markets, theaters, salons, yoga studios, art studios/galleries, banks, offices, and clinics. Active uses also include ground floor residential shared amenities, such as a lobby, gym, or conference room.

"Adjacent" means having a common border with, or being separated from such a common border by a rightof-way, alley or easement. Properties separated by a street, alley, intersection, or other public right-of-way (other than an elevated interstate freeway), shall be considered abutting when their property lines would touch in any way if drawn to the center line of such street, alleyway, intersection, or other public right-of-way.

<u>"Advanced Manufacturing</u>" means the use of innovative technologies to create existing and new products or to improve products and processes. Advanced manufacturing focuses on the rapid transfer of science and technology into production activities and may incorporate high technology elements such as information, automation, computation, software, sensing, and networking.

"Airport" means any area of land or water designed, used, or intended to be used or set aside for the landing and taking off of aircraft. The term "Airport" includes all necessary taxi-ways, aircraft storage and tie-down area, hangars and other necessary buildings and open spaces.

"Alley" means any public thoroughfare which affords only a secondary means of access to abutting property.

"Alteration, Structural" means any change which would tend to prolong the life of the supporting members of a building or structure, such as bearing walls, columns, beams or girders.

"Amateur Radio Facility" means a wireless communication facility operated by an FCC licensed amateur radio operator within the Amateur Radio Service (USC Title 47, Part 97).

"Amateur Radio Operator" means a person holding written authorization to be the control operator of an Amateur Radio facility. This authorization may be in the form of a license or permit issued by the Federal Communications Commission or a foreign national or multi-national license or permit recognized by treaty as valid in the United States.

"Antenna" means any system of towers, poles, panels, rods, wires, drums, reflecting discs or similar devices used for the transmission or reception of electromagnetic waves. See also "Satellite dish or satellite antenna."

Apartment House. See "Dwelling, Multiple-Family."

**Apartment, Efficiency.** Efficiency apartment means a dwelling unit in a multi-family building consisting of not more than one (1) habitable room, together with kitchen or kitchenette and sanitary facilities.

"Assembly" means the provision of activities for assembled groups of participants at institutions or facilities including but not limited to private and nonprofit clubs; social or fraternal organizations; and churches, temples, synagogues and other places of worship. Assembly uses in the context of groups of people is distinct from and unrelated to the definition of the industrial use "Assembly from pre-processed materials."

"Assembly from pre-processed materials" means assembling, packaging, or distributing from previously prepared materials, such as cloth, plastic, paper, leather, precious or semi-precious metals or stones, electric or electronic instruments and devices such as television, radios, and pharmaceutical products. Assembly in the context of industrial manufacturing is distinct from and unrelated to the definition of "Assembly" involving groups of people.

"Auto" means any motor vehicle requiring a license pursuant to the California Vehicle Code.

"Automobile Service Station" means any premises used for supplying gasoline and oil at retail, direct to the customer, including minor accessories and services for automobiles, but not including automobile repairs.

"Auto Repair shop" means any shop, building, room, place or space wherein, for compensation, any automobile, other motor vehicle, or any parts thereof, are repaired, remodeled, overhauled, reconditioned, or painted.

"Automobile and Trailer Sales Area" means an open area, other than a street, used for the display, sale or rental of new or used automobiles or trailers, and where no repair work is done except minor incidental repair of automobiles or trailers to be displayed or sold on the premises.

"Automobile Wrecking" means the dismantling or wrecking of used motor vehicles or trailers, or the storage, sale or dumping of dismantled, partially dismantled, obsolete or wrecked vehicles or their parts.

**"Bar or nightclub"** means a commercial establishment serving alcoholic beverages for consumption on the premises where the service of food is only incidental to the consumption of such beverages. Dancing and live entertainment may also be conducted within the establishment.

**"Basement"** means a story, partly or wholly, underground. For purposes of height measurements, a basement shall be counted as a story where more than one-half ( $\frac{1}{2}$ ) of its height is above the average level of the adjoining ground.

**"Bay Window"** means a window or set of windows jutting out from the wall of a building, rising from the ground and forming an alcove which may or may not add additional floor area or a sitting area within.

"Bedroom" means any room which meets the minimum requirements of both the Zoning Ordinance and the Building Code for a Habitable Room, which is constructed in such a manner that less than fifty (50) percent of one (1) wall is open to an adjacent room or hallway and which can be readily used for private sleeping purposes, shall be counted as a bedroom in order to determine parking or other requirements. For the purpose of calculating parking requirements, the following rooms which regularly make up a standard dwelling unit shall not be considered a "bedroom": one (1) kitchen, one (1) living room; one (1) family or recreation room; one (1) dining room; and the customary sanitary facilities. Planning staff shall determine whether or not a room qualifies as one of the above exceptions.

"Billiard Center" means a place for the public to view and participate in cuesports, such as, but not limited to, billiards, pocket billiards (e.g., pool), snooker, and the various forms of carom billiards.

**"Billiards"** means a "Recreation and Entertainment facility" for the public to view and participate in cue sports, such as but not limited to billiards, pocket billiards (e.g., pool), snooker, and the various forms of carom billiards.

**"Block"** means that property so designated on an official map of the City, or part of the City, or bounded by streets, or by a street or streets, and railroad right-of-way, canal right-of-way, or unsubdivided acreage.

"Boarding House" means an establishment where lodging is provided for compensation, generally for stays of more than 30 days, for up to 8 persons. Boarding houses typically have individual rooms for guests, shared bathroom facilities and a single common kitchen. Meals may be served for guests and included as part of the cost of lodging.

"Breezeway" means a covered passageway between buildings which does not exceed ten (10) feet in width and which has at least one side open, except for necessary supporting columns.

"Building" means a structure having a roof supported by columns or walls for the housing or enclosure of persons, animals, or chattels. Where a dwelling is separated by a division wall without openings, each portion of such dwelling shall be deemed a separate building.

**Building, Height of.** "Height of building" means the vertical distance measured from the adjoining curb grade to the highest point of the roof surface, if a flat roof; and to the mean height level between eaves and ridge for a gable, hip or gambrel roof; provided, however, that where buildings are set back from the street line, then the height may be measured from the average elevation of the finished grade along the front of the building.

**Building, Main.** "Main building" means a building in which is conducted the principal use of the lot on which it is situated. The main building shall contain all area within the interior faces of the building, including enclosed areas that are attached. In any "M" district any dwelling shall be deemed to be the main building on the lot on which the same is situated.

**Building, Unit Group.** "Unit group building" means two (2) or more buildings (other than dwellings) grouped upon a lot and held under single ownership such as universities, hospitals, institutions and industrial plants.

В

**Business, Retail.** "Retail business" means retail sale of any article, substance, or commodity for profit or livelihood conducted within a building, but not including the sale of lumber or other building materials or the sale of used or second-hand goods or materials of any kind.

"Business Support Services" means establishments primarily within structures that provide other businesses with ancillary services that further or facilitate the other businesses' primary activity. This term does not include activities or uses that are specifically listed as a conditionally permitted or prohibited use in the applicable zone. Examples of business support services include but are not limited to:

- 1. Business equipment repair services (except vehicle repair);
- 2. Commercial art and design (production);
- 3. Computer-related services (rental, repair);
- 4. Copying and quick-printing services;
- 5. Equipment rental businesses within structures;
- 6. Heavy equipment repair services where repair occurs-on the client site;
- 7. Janitorial services;
- 8. Mailbox rentals;
- 9. Mail advertising services (reproduction and shipping);
- 10. Other "heavy service" business services;
- 11. Outdoor advertising services;
- 12. Protective services (other than office related);
- 13. Rental, repairs and distribution of office or business equipment;
- 14. Window cleaning.
- 14. Business, Wholesale. "Wholesale business" means the wholesale handling of any article, substance or commodity for profit or livelihood, but not including the handling of lumber or other building material or the open storage or sale of material or commodity, and not including the processing or manufacture of any product or substance.

С

**Camp, Trailer.** "Trailer camp" means an area or tract of land used or designed to accommodate two (2) or more automobile or house trailers.

"Catering establishment" #means an establishment in which the principal use is the preparation of food and meals on the premises, and where such food and meals are delivered to another location for serving and consumption.#

"Candidate" means any person, party, referendum, initiative or other ballot measure.

"Cemetery" means land used or intended to be used for the burial of the dead and dedicated for cemetery purposes, including columbariums, crematories, mausoleums, and mortuaries when operated in conjunction with and within the boundary of such cemetery.

"Child Care Center" means any child care facility other than a family child care home, in which less than twenty-four (24) hour per day non-medical care and supervision are provided to children in a group setting. It includes infant centers, preschools, and extended child day care facilities, but does not include after school programs.

"Class A Office Space" means a high quality, modern building with large floor plates and amenities that typically attracts rents in the top twenty-five percent (25%) bracket.

"College and University, Public or Private" means a college, community college, or university giving general academic instruction equivalent to the standards prescribed by the State Board of Education.

"Commercial Athletic Facility" means a building or site equipped for physical training or athletic type games and sports, such as but not limited to, health spas, tennis, gymnasiums, handball courts, racquetball courts; also including ancillary uses when incidental to the primary use, such as but not limited to, steam baths, weight training, aerobic classes, massage, saunas, and the retailing of athletic supplies to be used in the facility.

"Commercial Fueling Facility" means a fueling facility designed for commercial customers which dispenses gasoline, diesel, or similar vehicle fuels, and which is not open to the general public, has no cash sales and provides no personal services on-site, provided that said facility is located not closer than five hundred (500) feet from any residentially zoned district or any area designated on the General Plan as being "residential" or any mobile home park.

"Commercial Laboratory" means a facility for scientific research in technology-intensive fields. Examples include biotechnology, pharmaceuticals, genetics, plastics, polymers, films and fibers.

"Commissary"#means a fixed-location kitchen where food is stored and prepared for off-site vending from mobile food vehicles. Commissaries serving mobile food vendors may include shared-use commercial kitchens, private commercial kitchens, restaurant kitchens, and kitchens associated with civic and community organizations such as churches or social clubs; but do not include catering service establishments.#

"Community Garden " means an area where neighbors and residents have the opportunity to contribute to and manage the cultivation of plants, herbs, vegetables, and fruits, generally on property under public or nonprofit ownership. May consist of individually tended plots on a shared parcel or many be communal on a single plot.

"Condominium" means an estate in real property consisting of an undivided interest in common in a portion of a parcel of real property together with a separate interest in space in a residential, industrial, or commercial building on such real property, such as an apartment, office, or store. A condominium may include in addition a separate interest in other portions of such real property. Such estate may, with respect to the duration of its enjoyment, be either of the following:

- 1. An estate of inheritance or perpetual estate.
- 2. An estate of life.
- 3. An estate for years, such as leasehold or sub-leasehold.

"Condominium Conversion" means a change in the type of ownership of a parcel or parcels of land, together with the existing attached structures, to that defined for a condominium project or a community apartment project regardless of the present or prior use of such land and structures and whether substantial improvements have been made or are to be made to such structures.

"Conference Center" means a facility used for holding conventions, seminars, workshops or similar activities, including dining facilities and lounges for use by participants, as well as compatible accessory facilities such as offices and business centers.

"Continuing Violation" means a violation, infringement or breach of a provision of this chapter that is uninterrupted and lasts for a continuous period in excess of 24 hours.

<u>"Contractor's Shop"</u> means an establishment for specialized business activities related to building construction. This classification includes establishments for trades such as painting, carpentry, plumbing, glassworking, heating, air-conditioning, roofing, landscaping, cabinetmaking, and sign-making.

"Convenience Store" means a retail establishment selling food, beverages, and small convenience items such as personal hygiene products, cigarettes, magazines, etc. Food and beverage products sold primarily consist of packaged and canned goods, prepared foods and hot drinks for immediate consumption, fountain sodas, etc., with less than 10 percent of net retail floor area allocated for the sale of fresh fruits, fresh vegetables, fresh meat and dairy products, and other similar perishable items. Convenience stores are smaller in floor area than supermarkets/grocery stores (typically 4,000 square feet or less) and have long or late hours of operation (open before 7:00 am or after 10:00 pm).

"Court Dwellings" means a residential development in which there are several freestanding single-family or two-family dwellings with separate walls clustered on a single lot. Units are typically arranged to face around a common open space or drive aisle. If subdivided, a maintenance agreement or homeowners association may govern common areas like driveways or open space.

"Court" means an open unoccupied space, other than a yard, on the same lot with a building or buildings, and bounded on two (2) or more sides by a building, or buildings, including the open space in a dwelling group providing access to the units thereof.

"Court Apartment" means one (1), two (2) or three (3) multiple dwellings arranged around two (2) or three (3) sides of a court which opens onto a street, or a place approved by the Commission.

"Curb Grade" means the elevation of the established curb in front of the building measured at the center of such front. Where no curb grade has been established, the City Engineer shall establish such curb grade or its equivalent for the purpose of this Chapter.

"Custom and Artisan Manufacturing" means an establishment primarily engaged in on-site production of goods by hand manufacturing or artistic endeavor, which involves only the use of hand tools or small mechanical equipment and the incidental direct sale to consumers of only those goods produced on site. Typical uses include metalworking, pottery and ceramic studios, film processing, photo finishing, printmaking, lithography, glass furnace, or woodworking.

D

"District" means a portion of the City within which certain uses of land and buildings are permitted or prohibited and within which certain yards and other open spaces are required and certain height limits are established for buildings, all as set forth and specified in this Chapter.

"Drive Through Uses" means any component or part of a building or structure which attracts or invites persons in motor vehicles to drive their vehicles upon the premises, and which is used to conduct business or used for the purpose of selling merchandise from the inside of said building to the occupants of motor vehicles.

"Dry-Cleaning Plant" means an establishment providing onsite, high-volume laundry and garment cleaning services, typically with the use of volatile solvents, including dry cleaning and garment pressing, diaper services, commercial laundries, and linen supply services. These facilities may include incidental onsite customer pick-up services.

"Dwelling" means a building or portion thereof designed exclusively for residential occupancy, including single-family, two-family and multiple-family dwellings, but not including hotels.

**Dwelling, Group.** "Group dwelling" means one (1) or more dwellings, other than a tourist court, arranged around two (2) or three (3) sides of a court, which opens onto a street, or a place approved by the commission, including single-family, two-family or multiple-family dwellings and court apartments. Group dwelling include homeless shelters and transitional housing.

**Dwelling, Multiple-Family.** "Multiple-family dwelling" means a building or portion thereof, designed for occupancy by three (3) or more families living independently of each other.

**Dwelling, Single-Family.** "Single-family dwelling" means a detached building designed exclusively for occupancy by one (1) family for living purposes and having only one (1) kitchen.

**Dwelling, Two-Family.** "Two-family dwelling" means a building designed exclusively for occupancy by two (2) families living independently of each other.

"Dwelling Unit" means a habitable room or group of habitable rooms (e.g., living room, bedroom, den, library, recreation, studio, etc.) designed for occupancy by one (1) or more persons living as a family or single household unit with common interior access to all living, kitchen and bathroom areas. No dwelling unit may have more than one (1) kitchen.

Е

**"EcoPass"** means a program offered by the Valley Transportation Agency (VTA) in which employers or property owners purchase annual EcoPass stickers that allow their employees, tenants or residents to ride all VTA bus and light rail vehicles at no cost. <u>"Educational Institution" means a college or university giving general academic instruction equivalent to the standards prescribed by the State Board of Education.</u>

"Electronic Smoking Device" means an electronic and/or battery-operated device, the use of which may resemble smoking that can be used to deliver an inhaled dose of nicotine or other substances. "Electronic Smoking Device" includes any such device, whether manufactured, distributed, marketed, or sold as an electronic cigarette, an electronic cigar, an electronic cigarillo, an electronic pipe, an electronic hookah, vaporizer or any other product name or descriptor.

"Elevation" means:

- 1. A scale drawing of the front, rear or side of a building or structure; or
- 2. A vertical distance above or below a fixed reference level.

**Emergency Cache, Community.** "Community emergency cache" means a collection of disaster response supplies approved by the City's Office of Emergency Services that would benefit the surrounding community.

"Emergency Shelter" means housing with minimal supportive services for homeless persons that is limited to occupancy of six months or less by a homeless person. No individual or household may be denied emergency shelter because of an inability to pay as set forth in the California Health and Safety Code Section 50801(e), as may be amended.

"Erosion" means the wear and removal of the material in the earth's crust from one site and the deposition at another.

"Extended Stay Hotel" means a commercial establishment providing lodging for a fee for guests, generally marketed to long-term visitors on a temporary basis, which contain furnishings and facilities for sleeping, bathing, food preparation and cooking, Kitchen facilities within individual units may include, but are not limited to, counters, refrigerators, stoves, and ovens.

"Family" means an individual, or two (2) or more persons related by blood or marriage or legal adoption or joined through a judicial or administrative order of placement or guardianship, or unrelated persons who function together as a single household unit.

F

"Family Child Care Homes" means a home in which care, protection, and supervision of fourteen (14) or fewer children is regularly provided, in the caregiver's own home, for periods of less than twenty-four (24) hours per day, while the parents or guardians are away. Such homes are licensed by the State of California and include the following:

- 1. **"Large family child care home"** means a home in which family child care is provided to nine (9) to fourteen (14) children, including children under the age of ten (10) who reside at the home.
- 2. **"Small family child care home"** means a home in which family day care is provided to eight (8) or fewer children, including children under the age of ten (10) who reside at the home.

"Farmers' Market" means an event offering for sale produce, food items, and related goods and merchandise by certified growers authorized to sell, directly to consumers, products that are produced on land the producer controls or taken in consignment from other producers. <u>Excludes flea markets</u>.

"Floor Area Ratio (FAR)" is defined for nonresidential Zoning Districts as the maximum permitted ratio of gross floor area to site area and is calculated as follows:

FAR =

Total of Gross Floor Area for All Structures on Site Site Area

**"Frontage"** means all the property fronting on one side of a street between intersecting or intercepting streets, or between a street and a right-of-way, waterway, end of dead-end street, or city boundary, measured along the street line. An intercepting street shall determine only the boundary of the frontage on the side of the street which it intercepts.

G

**Garage, Private.** "Private garage" means a detached accessory building or portion of a main building for the parking or temporary storage of automobiles of the occupants of the premises.

**Garage, Public.** "Public garage" means a building, other than a private garage, used for the care, repair, or equipment of automobiles, or where such vehicles are parked or stored for remuneration, hire or sale.

**Game Machine, Mechanical or Electronic.** "Mechanical or electronic game machine" means any machine, apparatus, contrivance, appliance, or device which may be operated or played upon the placing or depositing therein of any coin, check, slug, ball, token, or any other article or device, or by paying therefore either in advance or after use, involving in its use either skill or chance, including, but not limited to tape machine, card machine, pinball machine, bowling game machine, shuffleboard machine, marble game machine, horse racing machine, basketball game machine, football game machine, electronic video game or any other similar machine or device, exclusive of food, beverage and tobacco vending machine.

**Grade, Finished.** "Finished grade" means the final elevation of the ground surface after development, as shown on a precise Grading Plan.

"Grocery Store" means any premises wherein any of the following are exposed, offered for sale, or sold by retail: fresh fruits; fresh vegetables; bakery; meat; poultry, or fish products; frozen foods; and processed and prepackaged food.

"Grocery Store, Small" means any premises less than 15,000 gross square feet in area wherein any of the following are exposed, offered for sale, or sold by retail: fresh fruits; fresh vegetables; bakery; meat; poultry, or fish products; frozen foods; and processed and pre-packaged food.

"Gross Acreage" means the total area within the boundaries of a legal lot or parcel, including any area proposed to be dedicated or reserved for public right-of-way. Adjacent lands already dedicated for public right-ofway, including public roadways, easements or other areas, shall not be included as part of the gross acreage.

"Gross Floor Area" means the total of all floors measured from the interior faces of the building, but not including areas for parking, basements, shaft enclosures, or unroofed inner courts unless any outdoor areas are used for retail purposes.

<u>"Group Living Accommodations"</u> means a building or portion of a building designed for or accommodating a residential use by persons not living together as a household. This use includes dormitories, convents and monasteries, and other types of organizational housing. This use does not include residential care facilities, nursing homes, hotels, single room occupancy residences, or boarding houses. Group living accommodations typically provide shared living quarters without separate kitchen or bathroom facilities for each room or unit.

"Guest House Accessory Building" means a one accessory structure, used for the accommodation of guests. Said guest house shall not contain any kitchen or cooking facilities but may contain one (1) bedroom, one (1) living area and one (1) bathroom, and shall be limited in floor area to a maximum of twenty (20%) percent of the total floor area of the main residence.

н

"Habitable Space" means a room designed for living, sleeping, eating or food preparation, including but not limited to a den, study, library, home office, sewing room or recreational room and excluding such areas as garages.

# "Hazardous Material" means a material identified as hazardous by California Health and Safety Code Section 25502(n).

"Head/Smoke/Tobacco Shop" means a retail establishment primarily engaged in the selling of smoking and tobacco products and accessories, and other products, devices and components reasonably assumed to be used for smoking and/or the inhalation or ingestion of any substances. Tobacco products may include but are not limited to cigarettes, cigars, loose leaf tobacco, tobacco pipes, Electronic Smoking Devices and accessories, vaporizers and accessories and any other product, device or component used in the inhalation of tobacco, nicotine or other substance. For the purposes of this definition only, "primarily engaged" means when thirty percent (30%) or more of products sold at the retail establishment are smoking and tobacco products and accessories, and other products, devices and components reasonably assumed to be used for smoking and/or the inhalation or ingestion of any substance.

"Home Occupation" means a business enterprise conducted within a dwelling by the residents of the dwelling and which is incidental and secondary to the use the dwelling for residential purposes.

"Hospital" means an institution that maintains and operates facilities for primarily inpatient medical care, including x-ray, laboratory and surgical, for the diagnosis, care and treatment of human illness, injury and disease (physical or mental).

"Hotel" means a commercial establishment providing lodging accommodations for a fee for transient guests, generally for stays of 30 days or less, with access to rooms or units primarily from interior lobbies, courts or halls. A hotel may include limited facilities for storage and preparation of food and beverages within individual rooms, such as coffee makers, mini refrigerators and microwave ovens.

I

"Individual Violation" means a noncontinuous condition or occurrence in violation, infringement or breach of a provision of this chapter that does not exceed twenty-four (24) hours in duration. An Individual Violation may be recurrent. Examples of "Individual Violations" for the purposes of this Chapter include, but are not limited to, the illegal outdoor storage of materials, entertainment events, or outdoor seating in violation of a use permit.

"Instruction, group and private" means the provision of instructional services, including but not limited to photography, fine arts, crafts, dance or music studios, driving schools, diet centers, yoga, martial arts studios, after school programs or similar uses. This definition does not include instruction received through trade or vocational schools nor a post-secondary school or child care centers. Private instruction includes fewer than six (6) students or clients at any one time and group instruction includes six (6) or more students or clients at any one time.

"Intensity" means the degree to which land is used, measured by a combination of the type of land used and the amount of land or floor area devoted to that use.

"Intensification of Use" means to alter the character of a use to the extent that the use generates new or different impacts on the health, safety, or welfare of the surrounding neighborhood, including but not limited to the level or amount of traffic, noise, light, smoke, odor, vibration, outdoor storage, or other similar conditions associated with the use.

"Junk Yard" means the use of more than one hundred (100) square feet of the area of any lot for the storage of junk, including scrap materials and metals, or wrecked vehicles and machinery, whether or not sale of such junk is made or proposed.

Κ

"Kennel" means any lot or premises on which four (4) or more dogs, more than four (4) months of age, are kept.

"Kitchen (for residential uses)" means a residential kitchen shall be enclosed and interior to the dwelling unit utilized for the preparation of food and include two (2) or more of each of the following:

- 1. A sink (typically larger than 14" × 17");
- 2. A full size refrigerator (typically larger than 24" × 64");
- 3. A 220-V electrical service outlet (typically used for major cooking appliances such as a stove, oven or cooking range).

L

"Laundromat" means a primarily self-service facility where customers wash and dry clothing and other textiles in on-site machines, and where ancillary full-service laundry services may also be offered.

"Live-Work Unit" means a dwelling unit with a separate living space attached to a work space within the same unit. The work space and the living space must be occupied by the same tenant. Live-work uses allow one non-residential employee, more customers, and a broader range of uses than permitted in Home Occupations. See XI-10-13.12 within Special Uses for Live-Work Unit purpose, intent, and regulations.

Uses permitted or conditionally permitted within the underlining zoning district apply unless otherwise prohibited in Section 10-13.12(E). Additional uses covered by this designation include, but are not limited to:

- Art and craft work;
- Offices, Business and Professional;
- Artists and artisans;
- Fashion.

"Loading Area" means an open area, other than a street or alley, used for the loading or unloading of vehicles.

"Loading Space" means an off-street space or berth on the same lot with a building, or contiguous to a group of buildings, for the temporary parking of a commercial vehicle while loading and unloading merchandise or materials, and which abuts upon a street or other appropriate means of access.

"Lot" means land occupied or to be occupied by a building, or unit group of buildings, and accessory buildings, together with such yards and lot area as are required by this Chapter and having its principal frontage upon a street or a place approved by the Commission.

- 1. **"Corner lot"** means a lot, or portion thereof, not greater than seventy-five (75) feet in width and situated at the intersection of two (2) or more streets.
- 2. **"Flag lot"** means a lot having access or an easement to a public or private street by a narrow, private right-of-way.
- 3. "Interior lot" means a lot other than a corner lot.
- 4. **"Key lot"** means a lot with a side line that abuts the rear line of any one (1) or more adjoining lots.

- 5. **"Reversed corner lot"** means a corner lot the street line of which is substantially a continuation of the front line of the lot to its rear.
- 6. **"Through lot"** means a lot having frontage on two (2) paralleled or approximately paralleled streets.

#### "Lot Dimensions."

- 1. **"Lot Area"** means the total horizontal area within the lot lines of a lot.
- 2. **"Lot Depth"** means the horizontal distance between the front and rear lot lines, measured along the median between the two (2) side lot lines.
- 3. **"Lot Lines"** means the lines bounding a lot as defined herein.
  - a. In the case of an irregular shaped lot or a lot with more than four (4) sides where there is question as to which are the front, side, and rear property lines in order to determine setbacks and required yards, there shall be at a minimum of one (1) front property line and one (1) rear property line. The rear property line shall be the lot line directly parallel to the front property line and of a width of at least thirty (30) feet in length. If no such lot line exists, the Director of Planning shall make the final determination as to the rear property line of such lot.
- 4. **"Lot Width"** means the horizontal distance between the side lot lines, measured at right angles to the lot depth at a point midway between the front and rear lot lines.

#### М

"Manufacture<u>Manufacturing</u>" means <u>the preparation</u>, making, treatment, or processing of articles as merchandise.

"Massage Establishment" means any establishment having a fixed place of business where any person, firm, association, partnership, corporation or other entity engages in, conducts, or carries on, or permits to be engaged in, conducted or carried on, any massage for compensation. For the purpose of this Chapter, the term "massage establishment" shall also include, but not be limited to, any business providing off-premises massage services.

"Massage Establishment, Accessory" means an establishment that provides massage which is incidental to the primary business, where the owner of the primary business is responsible for the massage services and conduct of the massage technician(s) employed at the location.

"Medical and Dental Offices" means a building or place where (a) member(s) of the medical profession, dentists, chiropractors, osteopaths, acupuncturists, and physicians or occupational therapists provide diagnosis and treatment to the general public without overnight accommodation and shall include such uses as reception areas, offices, consultation rooms, pharmacy and x-ray providing that all such uses have access only from the interior of the building or structure.

"Medical and Dental Clinics" means the same as Medical and Dental Offices, except they also include minor operating rooms and out-patient surgery with no overnight stay.

"Medical Support Laboratory" means a facility for scientific laboratory analysis of medical resources. The analysis is generally performed for an outside customer, to support the work of that customer.

"Micromobility Device" means a small, lightweight vehicle operating at a speed typically below 15 miles per hour and driven by the individual user, such as bicycles, e-bikes, and electric scooters.

"Mixed Use Development" means a development that consists of vertical or horizontal combination of residential and commercial uses within a single building or site.

<u>"Mobile Fueling"</u> means a commercial service that offers on-demand fueling of motor vehicles at a specified location instead of at a service station. Mobile fueling may be provided to individual customers via the use of a mobile app, with fuel delivered to a home, office, or other location requested by the customer. Mobile fueling may also be provided for operators of fleet vehicles at a fixed, semi-permanent or permanent location. "Mobile Home" means a transportable structure designed to be used as a dwelling unit when connected to required utilities.

"Mobile Home Accessory Building or Structure" means any awning, portable, demountable or permanent cabana, ramada, storage cabinet, carport, fence, windbreak or porch established for the use of the occupant of the mobile home.

"Mobile Home Lot" means a portion of mobile home park designated or used for the occupancy of one mobile home.

"Mobile Home Park" means any areas or tract of land where mobile home lots are rented or leased or held out for rent or lease to accommodate mobile homes used for human habitation.

"Mobile Home Stand" means the area on which the mobile home is placed when it is stationed on the lot, including the land lying under the mobile home.

"Mobile Recycling Unit" means an automobile, truck, trailer or van, licensed by the Department of Motor Vehicles or bins, boxes or containers transported by a truck, van or trailer, and used for the collection of recyclable materials.

"Motel" means a building or group of attached or detached buildings providing lodging accommodations for a fee for transient guests, generally for stays of 30 days or less, with access to each room or unit through an exterior door. Motels are distinguished from hotels primarily in that the former provide direct independent access to, and adjoining parking for, guest rooms and do not provide 24-hour guest services.

Ν

"Natural Land Slope" means the average slope of the lot in percent, determined by observation on simple slopes, or more precisely by the formula:

S = 100 I L A

Where:

I is the contour interval in feet;

L is the combined length of the contour lines in scale feet; and

A is the net area of the lot in square feet.

"Nonconforming Building" means a building or structure or portion thereof lawfully existing at the time this Chapter became effective, which was designed, erected or structurally altered, for a use that does not conform to the use regulations of the district in which it is located. A nonconforming building shall also mean any building or structure built in compliance with all city land use and zoning laws in existence at the time and which does not comply with current development standards, including but not limited to height, setbacks, floor area ratio, maximum lot coverage, maximum size of residence, front yard paving and impervious surface coverage.

"Nonconforming Use" means a use which lawfully occupied a building or land at the time this Chapter became effective and which does not conform to the use regulations of the district in which it is located.

0

**"Occupation"** means a principal business, profession or vocation in which one is regularly and habitually engaged for the purpose of compensation for a livelihood.

"Offices, Business and Professional" means offices of firms or organizations providing professional, management, or administrative services, including but not limited to:

Accounting;

Architectural;

Business accounting, architectural, business and management consulting;

Computer, computer and technology;

Engineering; Insurance;

Insurance;

Interior, engineering, insurance, interior design;

Graphic, graphic design;

Real, real estate;

Title, title companies;

Legal, and legal services

. This classification does includes co-working spaces designed to accommodate different organizations that provide such services. Does not include medical and dental offices, which have a separate definition. or financial institutions such as retail and commercial banks.

"Open-Air Business" means drive-in business where persons are served in automobiles.

**"Outdoor Music"** means live music, both acoustic and amplified, including live individual musicians, bands, and disc jockeys (DJs), but not including karaoke, that takes place on a patio or other outdoor space. Outdoor music as defined and regulated in this Chapter shall also include recorded background music played outdoors at a public establishment such as a restaurant, bar, retail store, or other business.

"Owner/Occupant" means any person owning property, as shown on the last equalized assessment roll for City taxes, or the lessee tenant, or other person having control or possession of the property.

Ρ

#### "Parcel" shall mean a legal lot of record.

"Parcel Hub" means a "last mile" facility or similar establishment for the processing and/or redistribution of parcels or products to end-user customers. A Parcel hub's primary function is moving a shipment from one mode of transport to vehicles with rated capacities less than 10,000 pounds, for delivery directly to consumers or end-users primarily within a ten-mile radius.

**Parking Area, Private.** "Private parking area" means an open area, other than a street or alley, used for the parking of the automobiles of occupants of a building.

**Parking Area, Public.** "Public parking area" means an open area, other than a private parking area, street or alley, used for the parking of automobiles and available for public or quasi-public use.

**Parking Space, Automobile.** "Automobile parking space" means a space within a building or a private or public parking area for the parking of one (1) automobile.

"Parking Structure" means a structure or portion thereof composed of one or more levels or floors used exclusively for the parking or storage of motor vehicles. A parking structure may be totally below grade (as in an underground parking garage) or either partially or totally above grade with those levels being either open or enclosed.

"Patio Cover" means a one-story structure, not exceeding twelve (12) feet in height and open on one (1) or more sides (provided, however, that the open sides may be closed with insect or plastic screening that is permeable material and not in any manner that would obstruct the free passage of light or air) used for recreational, outdoor living purposes only and not as carports, storage rooms or habitable rooms.

"Person" means a natural person, his heirs, executors, administrators, or assigns, and also includes a firm, partnership or corporation, its or their successors or assigns, or the agent of any of the aforesaid.

"Personal Services" means a commercial establishment which provides services of a personal or aesthetic nature directly to consumers, including but not limited to:

- 1. Beauty salons and barber shops;
- 2. Nail salons;
- 3. Tanning salons;
- 4. Hair removal salons;
- 5. Tattoo studios;
- 6. Body piercing studios.

"Place" means an open, unoccupied space, other than a street or alley, permanently reserved as the principal means of access to abutting property.

"Places of Assembly." See "Assembly"

"Private Recreational Areas" means any usable open space or recreational facility available for use by all of the site's residents.

"**Property**" means all real property and fixtures, including, but not limited to, parking lots, sidewalks, gutters, driveways, walkways and any building and structure located on such property.

"Public Right-of-Way" as defined in Section V-500-1.13 of the Milpitas Municipal Code, shall mean the full width of the right-of-way of any street <u>or bicycle pathway</u>, as defined in the California Vehicle Code used by the general public, whether or not such street <u>or path</u> has been accepted as and declared to be part of the City system of streets <u>and paths</u>, including streets forming a part of the State Highway System. "Public right-of-way" also includes easements where the City is the grantee of the easement and property owned by the City of Milpitas or the Milpitas Redevelopment Agency and any public park, trail, or right-of-way within the City of Milpitas.

"Public Safety Use" means facilities for public safety or emergency services, including police and fire protection.

"Public Service Use" means facilities owned and operated by governmental agencies that provide services to the general public, including but not limited to federal, state and municipal administration buildings, courthouses, and post offices.

"Public Use" means a use intended to serve the whole city and/or region and operated by a public institution or entity. Such uses have the purpose primarily of serving the general public and include public schools, recreational facilities, government housing, government clinics, and the like.

"Public Utilities" means facilities for the production, storage, treatment, transmission and/or distribution of electricity, natural gas, water, wastewater, and telecommunications and other similar essential services. <u>Also includes service facilities, electric transmission and distribution substations and public utility service centers.</u>

Q

"Quasi-Public Use" means a use intended to serve the whole city and/or region and are operated by a private, nonprofit, educational, religious, recreational, or charitable, and having the purpose primarily of serving the general public. Such uses include religious facilities, private schools, community theaters, community and club organizations, private hospitals, places of assembly and the like.

<del>r</del> R "Recreation or Entertainment Facility" means a commercial establishment (indoors or outdoors) where patrons can actively participate in entertainment or recreation activities either independently or in conjunction with other uses.

"Recyclable Material" means reusable material including but not limited to metals, glass, plastic and paper, which are intended for reuse, remanufacture, or reconstitution for the purpose of using the altered form. Recyclable material does not include refuse or hazardous materials. Recyclable material may include used motor oil collected and transported in accordance with the California Health and Safety Code.

"Recyclable Processing Facility" means a building or space used for the collection and processing of recyclable materials. Processing means the preparation of material for shipment by such means as baling, briquetting, compacting, flattening, grinding, crushing, sorting, shredding, cleaning and remanufacturing.

"Repair and Cleaning, Small Items" means a commercial establishment that performs cleaning, repair, and alteration of small consumer and household items, such as laundromats (self-service laundries), dry cleaning pickup stores (where cleaning is done off-site), tailors, shoe repair shops, jewelry and watch repair shops, and locksmiths. Excludes dry-cleaning plants, business equipment and computer repair, heavy equipment and machinery repair, repair and servicing of large and bulky household items such as appliances and furniture, or vehicle repair.

"Research and Development (R and D) Uses" means <u>one</u><u>industrial</u> or <u>more buildings which feature a</u> combination of offices, manufacturing, assembly, warehousing, distribution, laboratories<u>scientific research for the</u> design, development, engineering and <u>testing of high technology</u>, clean <del>rooms</del>, technology, industrial, or scientific products. Research and <u>ancillary</u>development uses <u>such</u>may include limited manufacturing as cafeterias and employee fitnessnecessary for the production of prototypes, but exclude the full-scale manufacturing of final products.

"Residential Care Facility" means a facility licensed by the State of California to provide living accommodations, 24-hour care for persons requiring personal services, supervision, protection, or assistance for sustaining the activities of daily living for more than six individuals. Living accommodations are group homes or shared living quarters with or without separate kitchen or bathroom facilities- for each room or unit. This classification includes facilities that are operated for profit as well as those operated by public or not-for-profit institutions.

"Restaurant" means an establishment in which the principal use is the preparation and sale of food and nonalcoholic beverages. If approved, the service of alcoholic beverages is incidental to the principal use.

- 1. **"Drive-in"** means a restaurant that delivers prepared food and/or beverages to customers in motor vehicles, regardless of whether or not it also serves prepared food and/or beverages to customers who are not in motor vehicles, for consumption either on or off the premises.
- 2. **"Drive-thru"** means a restaurant which includes one (1) or more drive-through lanes for the ordering and receipt of foods and/or beverages by patrons remaining in their vehicles.
- 3. **"Fast-food"** means a restaurant that offers quick food service, which is accomplished through a limited menu of items already prepared and held for service, or prepared. Orders are generally not taken at the customer's table, and food is generally served for consumption either on or off the premises. For the purposes of parking requirements, the ordering or take-out area is defined as the counter and the area between the counter and the main entry to the establishment.
- 4. **"Take-out"** means a restaurant where foods and/or beverages are sold directly to the customer in a ready-to-consume state for consumption off site with no seats onsite. For the purposes of parking requirements, the ordering or take-out area is defined as the counter and the area between the counter and the main entry to the establishment.

"Retail, Limited" means an establishment which offers the sale of a limited line of merchandise that is generally necessary or desirable for everyday living or everyday business activities. Examples include small grocery stores offering primarily prepared or pre-packaged food and beverage items, small drugstores and variety stores, small stationery, office supply stores, shops selling other small household goods, and walk-out retail stores. This classification excludes convenience stores.

"Retail Stores, General Merchandise" means retail trade establishments selling lines of merchandise. <u>This</u> <u>classification excludes convenience stores</u>. Examples of general retail stores and lines of merchandise include but are not limited to:

- 1. Art supply;
- 2. Antiques;
- 3. Bakeries (retail only);
- 4. Bicycles;
- 5. Books;
- 6. Candy stores;
- 7. Clothing and accessories;
- 8. Collectables;
- 9. Fabrics and sewing supplies;
- 10. Floral;
- 11. Gifts (novelties and souvenirs);
- 12. Hobby materials;
- 13. Jewelry;
- 14. Luggage and leather goods;
- 15. Music stores;
- 16. Office supplies and stationery;
- 17. Sporting goods and equipment;
- 18. Toys and games;
- 19. Tuxedo and formalwear rental;
- 20. Variety stores;
- 21. Video rentals and sales.

"Retail Stores, General Merchandise" means retail trade establishments selling lines of merchandise. Examples of general retail stores and lines of merchandise include but are not limited to:

- 1. Art supply;
- 2. Antiques;
- 3. Bakeries (retail only);
- 4. Bicycles;
- 5. Books;
- 6. Candy stores;
- 7. Clothing and accessories;
- 8. Collectables;

- Fabrics and sewing supplies;
- 10. Floral;
- 11. Gifts (novelties and souvenirs);
- 12. Hobby materials;
- 13. Jewelry;
- 14. Luggage and leather goods;
- 15. Music stores;
- 16. Office supplies and stationery;
- 17. Sporting goods and equipment;
- 18. Toys and games;
- 17. Sporting goods and equipment;
- 18. Toys and games;
- 19. Tuxedo and formalwear rental;
- 20. Variety stores;
- 21. Video rentals and sales.

"Reverse Vending Machine" means an automated mechanical device which accepts at least one or more types of empty beverage containers including, but not limited to aluminum cans, glass and plastic containers, and issues a cash refund or a redeemable credit slip. A reverse vending machine sorts, and processes containers mechanically provided that the entire process is enclosed within the machine. In order to accept and temporarily store all three container types in a proportion commensurate with their relative redemption rates, and to meet the requirements of certification as a recycling facility, multiple grouping of reverse vending machines may be necessary.

A bulk reverse vending machine is a reserve vending machine that is larger than fifty (50) square feet; is designed to accept more than one container at a time; and will pay by weight instead of by container.

S

"Satellite Dish Antenna or Satellite Antenna" means any device incorporating a reflective surface that is solid, open mesh or bar configured to form a shallow dish, cone, horn or cornucopia used to transmit and/or receive electromagnetic signals. This definition includes antennas that are sometimes called "SES," "TVRO," "TVBS," and "DBS."

"School: Elementary, Middle, or High" means an institution which offers instruction in the several branches of learning and study required to be taught in the public schools by the Education Code of the State of California.

"School, trade and vocational" means an establishment where training is received to learn a particular trade or craft that involves skilled labor. Trades and crafts include but are not limited to the various construction trades, auto mechanics, machining, HVAC installation/repair/maintenance and similar trades and crafts.

"Service Station" means any premises used for supplying gasoline and oil at retail, direct to the customer, including minor accessories and services for automobiles, but not including automobile repairs.

#### Setback. See "Yard."

<u>"Self-Storage or Mini-Storage"</u> means the storage, generally of furniture and/or other household items, in small individual units (typically 400 square feet or less) that are available for rental by the general public.

"Short-Term Rental Unit" or "Short-Term Rental" or "STR" means the use of a dwelling unit, including, without limitation, a single-family, two-family, or multiple-family dwelling unit, mobile home, or any portion of such dwellings, rented for occupancy for dwelling, lodging, or sleeping purposes for a period of 30 or fewer calendar days, counting portions of days as full calendar days.

Signs. For purposes of Section XI-10-24, Sign Regulations, of this Chapter, the following definitions shall apply:

- "Abandoned Signs" means any sign used for advertising or other purposes where the business it advertised or the use or event it supported has ceased operation for or occurred more than ninety (90) days prior to the sign's posting.
- 2. **"Abate"** means to repair, replace, remove, destroy, or otherwise remedy the condition in violation of this Chapter.
- 3. **"A-Frame Sign"** means and includes a sign that is portable, is capable of standing without support or attachment, and folds open in the form of an "A" or "sandwich-board".
- 4. **"Ancillary services sign"** means a sign displaying ancillary services such as smog services, lotto, or that represent trade affiliations, such as credit card services, or other similar services and not for the purpose of displaying products being sold.
- 5. **"Approved Plastics"** means those materials specified in the U.B.C. Standard No. 52-1 which have a flame spread rating of 225 or less and a smoke density not greater than that obtained from the burning of untreated wood under similar conditions when tested in accordance with U.B.C. Standard No. 42-1 in the way intended for use. The products of combustion shall be no more toxic than the burning of untreated wood under similar conditions.
- 6. **"Architectural Sign"** means and includes a sign used for advertising purposes which constitutes an integral part of a roof or marquee and is designed with an intent and purpose to relate to the architectural style of the main building.
- 7. "Area Identification Sign" means and includes a permanent sign which serves to identify an area.
- 8. "Awning sign" means any sign or graphic attached to, painted on or applied to an awning or canopy.
- 9. "Balloon Sign" means and includes any large [over three (3) cubic feet in size] inflatable hot/cold air or helium balloon that is used as an advertising device for any business or promotional event.
- 10. **"Banner Sign"** means and includes a temporary sign composed of lightweight, flexible, non-rigid material either enclosed or not enclosed in a rigid frame.
- 11. **"Blade Sign"** means a pedestrian oriented sign, adjacent to a pedestrian walkway or sidewalk, attached to a building wall, marquee, awning, or arcade with the exposed face of the sign in a plane that is perpendicular to the plane of the building wall.
- 12. **"Building Perimeter"** means the total exterior wall length for any and all buildings intended for human occupancy, as measured at the ground elevation. No second story or subsequent upper story areas shall be considered as a part of this calculation.
- 13. Canopy Sign. See awning sign.
- 14. **"City Identification Sign"** means and includes a sign placed at the point of entry to the City of Milpitas for the purpose of informing a person that they are entering the City of Milpitas.
- 15. **"Construction Sign"** means and includes a sign placed on the property where site work, building construction and/or a tenant improvement within an existing building is in progress. The sign may denote that a business will be opening soon, the opening date, names of the architect, engineer, contractor, future business and lending agency.

- 16. **"Directional Sign"** means a sign which guides and directs motorists to a specified destination in the most direct manner possible.
- 17. **"Display Surface"** means the area made available by the sign structure of building surface for the purpose of displaying the advertising message.
- 18. **"Electric Sign"** means any sign containing electrical wiring, but not including signs illuminated by an exterior light source.
- 19. "Erect" means to build, construct, attach, hang, place, suspend or affix.
- 20. **"Exposed raceway"** means an enclosure or conduit that is used to conceal wiring for a lighted sign and is visible from any elevation, typically located between the sign and the building to which the sign is attached.
- 21. **"Flag"** means a visual device with no commercial copy, usually rectangular in shape and made of a cloth material suspended by, or attached to, a pole or post and may be raised or lowered.
- 22. **"Flag sign"** means a visual display device with commercial copy, usually rectangular in shape and made of a cloth material suspended by, or attached to, a post, or pole and may be raised and lowered.
- 23. **"Freestanding Sign"** means a sign which is supported by one or more uprights, poles, or braces in or upon the ground, or partially supported and attached to any building, other structure, or foundation on the ground.
- 24. "Garage Sale Sign" means a sign used primarily for the purpose of advertising a "garage sale" and/or "yard sale" at a residence.
- 25. **"Grand Opening Sign"** means and includes banners, pennants, flags, balloons, and similar advertising devices when used only for bona fide grand-opening functions, new ownership, name change, or the reopening of a business that has completely closed for remodeling for at least two weeks.
- 26. **Graphic Panel, Freestanding.** Freestanding graphic panel means a freestanding sign located within five feet of the main building wall, which relates to the architecture of the building and depends primarily on a graphic image for delivering its advertising message. Graphic panels do not count as freestanding signs. The display area on graphic panels counts towards overall sign area.
- 27. **"Impact Resistive Plastic"** means any plastic material capable of resisting fifty (50) foot pounds of force as tested in accordance with ANSI/UL 972 Multiple Impact Test or any similar test procedure.
- 28. **"Information Sign"** means and includes signs providing courtesy information, or direction to the public without advertising the business products, or services such as hours, entrance, exit, self-serve, credit cards, restrooms, telephone drive-up, or which serves to direct motorist and pedestrians on private property.
- 29. **"Joint Use Sign"** means and includes a freestanding sign for a commercial district under multiple ownerships where freestanding signs for each parcel for which signage is desired is infeasible. The commercial district shall be characterized by close proximity of the businesses and small parcel size. A common parking field and common vehicular circulation are encouraged.
- 30. **"Logo"** means a trademark, or symbol of an organization which is registered with the federal or State government and consistently used in conducting the business activities of said organization.
- 31. **"Marquee"** means a permanent roofed structure, attached to, and support by the building and projecting beyond the main building.
- 32. **"Multi-use Structures"** means any commercial, industrial, quasi-public, or agricultural farm products sales use, containing five or more stores, or businesses on a single parcel of land.

- 33. **"Mural"** means a display, or illustration painted on a building, or wall within a public view not intended to advertise a product, service, or business, and therefore is not considered a sign.
- 34. "Mural sign" means a display, or illustration painted on a building, or wall intended to advertise a product, service, or business.
- 35. **"Noncombustible Material"** means any material which will not ignite at, or below a temperature of one thousand two hundred (1,200) degrees during an exposure of five (5) minutes, and which will not continue to burn or glow at that temperature. Tests shall be made as specified in U.B.C. Standard No. 4-1.
- 36. **"Nonstructural Trim"** means the molding, battens, capping, nailing strips, latticing, cutout, or letters and walkways which are attached to the sign structure.
- 37. "Off-site Advertising Display" means any sign that advertises, or informs about a business organization, event, goods, products, services, or uses not available on the property upon which the sign is located.

The term "Off-site Advertising Sign" does not include Joint Use Sign, Temporary Tract Advertising Signs for subdivisions under construction in the City, Open House Directional Signs, Garage Sale Signs, Off-site Public Information Signs, off-site directional signs for purposes of identifying regional shopping centers, and Temporary Tract Advertising Signs.

38. **"Off-site Directional Sign"** means any sign that provides direction to retail, community, and cultural events not available on the property upon which the sign is located.

The term "Off-site Directional Sign" does not include Garage Sale Signs, Joint Use Signs, Official City or Citysponsored signs, Off-site Directional Signs identifying regional shopping centers, Off-site Public Information Signs, Open House Directional Signs, and Temporary Tract Advertising Signs.

- 39. "Off-site Public Information Sign" means a sign that is placed proximate to a major city entry on privately owned property that is used to provide non-advertising information and/or identification symbols or plaques to the public for civic organizations, service clubs or other quasi-public uses and is erected within the public right-of-way.
- 40. **"Open House Directional Sign"** means a sign, no larger than six (6) square feet in sign area per side, used primarily for the purpose of directing traffic to a house being offered for sale or lease.
- 41. "Other Advertising Structure" means any device erected or used for the same purpose as a sign, whether erected, or used:
  - a. Exclusively for advertising purposes, upon which any poster bill, printing, painting device, or other advertisement or identification of any kind whatsoever may be placed, posted, painted, fastened, or affixed.
  - b. Exclusively for advertising purposes and including any spectacle, display or advertising statuary.
- 42. "Permanent Sign" means every sign except temporary sign as defined herein.
- 43. **"Political Sign"** means a sign which is designated to influence the action of the voters, and election, or defeat of a candidate for the nomination, or election to any public office, or a measure appearing on the ballot at any national, state, district, or local election.
- 44. **"Portable"** means an object that is capable of being borne or carried, easily transported, or conveyed without difficulty.
- 45. **"Portable Sign"** means and includes a sign that is portable and capable of being borne, or carried, easily transported, or conveyed without difficulty, is capable of standing without support or attachment, is unattached to any structure, and is used for advertising purposes.

- 46. **"Projection"** means the distance by which a sign extends over public property or beyond the building line.
- 47. **"Projecting Sign"** means a sign other than a wall sign which projects from, and is supported by a wall of a building or structure.
- 48. **"Public Information Sign"** means a sign erected for the sole purpose of displaying advertising for community activities and/or identification symbols or plaques for civic organizations or service clubs.
- 49. **"Public Street Frontage"** means a publicly owned street immediately adjacent to the parcel, for purposes of sign area and height calculations. Public streets for which the parcel does not have access rights are not included for purposes of any sign calculations.
- 50. Raceway. See "exposed raceway."
- 51. **"Regional Shopping Center"** means any commercial development on one (1) or more parcels of land which are contiguous, or across from a right-of-way which contains a gross land area of at least thirty (30) acres or a gross building area of at least 200,000 square feet. Current regional shopping centers are McCarthy Ranch Marketplace, the Town Center shopping center, and the Great Mall and its outparcels zoned General Commercial.
- 52. "Roof Sign" means a sign erected upon or above a roof or a part of a parapet of a building or structure.
- 53. **"Scoreboard Sign"** means a sign located on scoreboard structures located in an adult or youth outdoor playing field on public property and shall be for products or businesses available to persons of all ages.
- 54. **"Shopping Center"** means any commercial development containing five (5) or more stores or businesses on one (1) or more parcels of land operating as an integrated use and having a gross parcel area of five (5) or more acres.
- 55. **"Shopping Center Identification Sign"** means a sign located on the site of a shopping center or regional shopping center that states the name of the shopping center or regional shopping center.
- 56. **"Sign"** means every announcement, declaration, demonstration, display, illustration insignia, surface, or space when erected or maintained out of doors in view of the general public for identification, advertisement or promotion of the interests of any person.
- 57. **"Sign Area"** means the area of a sign to be calculated that includes all lettering, wording, and accompanying designs or symbols, together with any background of a different material or color than the remainder of the wall of the building to which is affixed or upon which it is painted. In the case of a freestanding sign, the supports or uprights on which any sign is supported should not be included in determining the sign area unless such supports or uprights are designed in a manner as to form an integral background of the sign.

Where the sign consists of individual letters or symbols, the area shall be considered to be that of the smallest rectangle, circle, square, or triangle which can be drawn to encompass all of the letters. Provided however, that where such individual type letters or symbols are separated more than thirty-six (36) inches from each other, those letters or symbols shall be calculated separately.

If the sign has more than one (1) advertising surface, the sum of all the areas of all such surfaces shall be the area of the advertising surface of such sign except that, if two (2) surfaces on the same face in opposite directions (i.e., the relative angles between the directions they face is one hundred eighty (180) degrees) and the distance between such two (2) surfaces is not more than twenty-four (24) inches, then the area of only one of the two surfaces (the largest if they are not equal) shall be included in the computation.

58. **"Sign Program"** means a specific set of design standards established for the purpose of unifying a variety of signs associated with a multitenant or multiuse project, building or complex of buildings.

- 59. **"Sign Surface"** means the surface of the sign upon, against or through which the message is displayed or illustrated.
- 60. **"Snipe sign"** means temporary or portable signs advertising events that are fastened to fences, trees, utility poles, or other structures or fixtures and also including signs on sticks stuck in the ground and usually found off-site. These do not include real estate, political or open house signs.
- 61. "Statuary Sign" means statuary used for advertising purposes or representing the logo of a business.
- 62. **"Temporary Sign"** means any sign, banner, flag, valance, pennant, streamer, whirligig or advertising display, constructed of cloth, canvas, fabric, cardboard, plywood or other light material with or without a frame, whether attached or portable, and designed or intended to be displayed for a short period of time.
- 63. **"Temporary Promotional Sign"** means any temporary Balloon Signs, banners, and similar advertising devices when used only for special promotional events.
- 64. **"Temporary Tract Advertising Sign"** means a uniformly designed sign which advertises a residential development.
- 65. **"Vehicle-Mounted Sign"** means a sign, used for the purpose of advertising, larger than three (3) feet by three (3) feet mounted on, attached to or capable of being borne or carried, easily transported or conveyed without difficulty by a vehicle, where that vehicle is parked on public or private property. This definition does not include signs on delivery vehicles in the act of making a delivery or signs on vehicles parked on residential driveways or public streets.
- 66. **"Wall Sign"** means any sign painted on, attached to or erected against the wall of a building or structure.
- 67. **"Window Sign"** means any sign painted, attached, glued or otherwise affixed to the interior or exterior surfaces of a window or suspended or located within three (3) feet of the window for the primary purpose of being visible from the exterior of the building.

"Single Household Unit" means the functional equivalent of a traditional family, whose members are a nontransient interactive group of persons jointly occupying a single dwelling unit, including the joint use of common areas which are not compartmentalized, such locked cabinets or doors. A single housekeeping unit shall be limited to one (1) kitchen and shall have permanent internal access to all rooms within the dwelling unit, except as provided for Accessory Dwelling Units.

"Single Room Occupancy (SRO) Residence" means a multi-tenant building consisting of single room dwelling units that are the primary residence of its occupants, containing either individual or shared kitchen and bathroom facilities. These units are small (generally less than 350 square feet), and provide a valuable source of affordable housing for individuals and can serve as an entry point into the housing market for formerly homeless people.

Slope. Same as "Natural Land Slope."

"Specific plan" means a detailed plan for the development of a specific area. Specific plans are a significant tool to implement the General Plan. A specific plan documents the proposed distribution, location, extent and intensity of major components of public and private transportation, sewage, water, drainage, solid waste disposal, energy, parks and other essential facilities proposed to be located within or needed to support the land uses described in the plan, as well as implementation and financing methods and added benefits to the City as a whole.

**Stable, Private.** "Private stable" means a detached accessory building for the keeping of horses owned by the occupants of the premises and not kept for remuneration, hire or sale.

Stable, Public. "Public stable" means a stable other than a private stable.

"Story" means that portion of a building included between the surface of any floor and the surface of the floor next above it, or if there be no floor above it, then the space between such floor and ceiling next above it.

**Story, Half.** "Half story" means a story under a gable, hip or gambrel roof, the wall plates on which on at least two (2) opposite exterior walls are not more than four (4) feet above the floor of such story.

"Street" means a permanently reserved thoroughfare which affords principal means of access to abutting property.

"Structure" means anything constructed or erected, which requires location on the ground or is attached to something having a location on the ground.

"Supportive Housing" means housing with no limit on length of stay, that is occupied by the target population as defined in Section 11302 of Title 42 of the United States Code, as may be amended, and that is linked to onsite or offsite services that assist the supportive housing resident in retaining the housing, improving his or her health status, and maximizing his or her ability to live and, when possible, work in the community as defined in the California Health and Safety Code Section 50801(e), as may be amended.

Т

"Thrift Store" means any profit or nonprofit business, organization, group or otherwise that engages in or specializes in the sale or resale of previously owned or used goods and merchandise from an area greater than 25 percent of the total floor area devoted to retail sales and whose goods and merchandise are donated or primarily donated. A specialty retail store that sells used goods or merchandise not donated for sale, including but not limited to used record stores, used book stores, used furniture stores, and sports trading card stores, shall not be considered a thrift store for the purpose of this Chapter.

"Townhouses" means dwelling units that are attached at their sides in groups of three or more and are sited on individual lots with vehicular access from driveways. Private rear yards or patios and common open space may be part of a townhouse development.

**Trailer, Automobile.** "Automobile trailer" means a vehicle without motive power designed to be drawn by a motor vehicle and to be used for human habitation or for carrying persons and property, including a trailer coach or house trailer.

"Transitional Housing" means buildings configured as rental housing developments, but operated under program requirements that call for the termination of assistance and recirculation of the assisted unit to another eligible program recipient at some predetermined future point in time, which shall be no less than six months as defined in the California Health and Safety Code Section 50801(e), as may be amended.

"Tri-laminate Asphalt Composition" means an asphalt composition roof material that is comprised of three layers of tile adhered together to create one shingle and when installed overlap with another row of three-layered tile for a total minimum thickness of % inches.

"Tutoring Centers" means facilities offering academic instruction to individuals or groups in a classroom setting.

**"Two-unit Project"** means the development of two primary dwelling units or, if there is already a primary dwelling unit on the lot, the development of a second primary dwelling unit on a legally subdivided lot.

U

"Unreasonable Period of Time" means not less than thirty (30) calendar days following notification by the City to the owner/occupant pursuant to this Chapter that the property is in violation of this Chapter. The City Manager, upon a finding that the violation in question constitutes a threat to the health and safety of any person may designate a time period of thirty (30) calendar days or less upon notice to the owner/occupant to abate the nuisance. Prior notice shall not be required for summary abatement pursuant to this Chapter.

"Urban Lot Split" means the subdivision of an existing, legally subdivided lot into two lots.

"Usable Open Space" means any open space, the smallest dimension of which is at least six (6) feet and which is not used as storage or for movement of motor vehicles. Yards abutting a public street, which are not adequately screened for privacy, in the opinion of the Planning Commission, shall not qualify as usable open space.

**"Use"** means the purpose for which land or a building is arranged, designed or intended, or for which either land or building is or may be occupied or maintained.

۷

"Video Sales and Rental Store" means any place of business which includes the sale or rental of prerecorded video tapes, laser discs, compact discs, or any other medium which projects pictures on a screen.

w

"Warehousing, General" means the commercial receipt, storage, and distribution of goods generally handled in containers, such as boxes, barrels, and/or drums, with the use of equipment such as forklifts, pallets, and racks. General warehouse facilities typically have 80 percent or more of the gross floor area dedicated to storage activities, with the remaining floor area dedicated to office and other auxiliary uses.

**Wireless Communications Facilities Definitions.** For the purposes of wireless communications facilities, the following definitions shall apply:

- "Commercial Wireless Communication Facility" means a wireless communication facility operated by a for-profit business or for-profit purposes. See by contrast, "Noncommercial wireless communication facility."
- 2. **"Noncommercial Wireless Communication Facility"** means a wireless communication facility operated by a government agency, a nonprofit organization, a for-profit business for nonprofit purposes or a private citizen for personal use. It includes all amateur radio facilities. See by contrast, "Commercial wireless communication facility."
- 3. **"Stealth Wireless Communications Facility"** means any antenna designed to be architecturally integrated into a building that is architecturally consistent with the building design. Examples include a steeple, cupola or tower element on a building and do not include flag poles, monopoles or other structures designed to house antenna and resemble natural features.
- 4. "Wireless Communication Facility" means the equipment and associated structures needed to transmit and/or receive electromagnetic signals. A wireless communication facility typically includes antennas, supporting structures (including, but not limited to, monopoles, utility structures, buildings and accessory structures), enclosures and/or cabinets housing associated equipment, cable, access roads and other accessory development.

"Wholesale Sales" means the selling and/or distributing of merchandise to retailers; industrial, commercial, or institutional buyers; or other wholesalers; or acting as agents or brokers in the buying and selling of merchandise to or for such entities.

Y

"Yard" means an open space, other than a court, on a lot, unoccupied and unobstructed, except by eaves, from the ground upward, except as otherwise provided in this Chapter. Where applicable, yards shall be measured perpendicularly from the property line to the face of the nearest exterior wall of any main building, except as otherwise provided in this Chapter (See Subsection XI-10-55.04-11). Setback shall be synonymous with yard.

**Yard, Front.** "Front yard" means a yard extending across the full width of the lot, the depth of which is the minimum horizontal distance between the front lot line and a line parallel thereto on the lot.

**Yard, Rear.** "Rear yard" means a yard extending across the full width of the lot between the most rear main building and the rear lot line; the depth of the required rear yard shall be measured horizontally from the nearest point of the rear lot line toward the nearest exterior wall of the main building.

**Yard, Side.** "Side yard" means a yard between the main building and the side lot line extending from the front yard, or front lot line where no front yard is required, to the rear yard; the width of the required side yard shall be measured horizontally from the nearest point of the side lot line toward the nearest exterior wall of the main building.

Ζ

Zone. See "district."

Title XI - ZONING, PLANNING AND ANNEXATION Chapter 10 - ZONING Section 7 Industrial Zones and Standards

### Section 7 Industrial Zones and Standards

### XI-10-7.01 Purpose and Intent

- A. Light Industrial (M1) Zone. The M1 Light Industrial District is reserved for the construction, use and occupancy of buildings and facilities for office, research, limited and light manufacturing, and other uses compatible with the district.
- B. Heavy Industrial (M2) Zone. The M2 Heavy Industrial District is reserved for the construction, use, and occupancy of buildings and facilities for office, research, general manufacturing, warehousing and distribution and other uses compatible with the district.
- C. Industrial Park (MP) Zone. The MP District is intended to accommodate, in a park-like setting, a limited group of research, professional, packaging and distribution facilities and uses which may have unusual requirements for space, light, and air, and the operation of which are clean and quiet and which meet the standards set herein.
- D. Business Park Research and Development (BPRD) Zone. The purpose of the BPRD District is to designate specific areas of the city as important employment centers, especially for jobs in the hightech industry. The BPRD zone is intended to accommodate business parks, high-intensity office buildings, advanced manufacturing, and other light industrial uses, and to enable the integration and growth of research and development, office, small warehouse, and light manufacturing uses on consolidated sites with supportive ancillary uses such as restaurants, health/fitness centers, limited retail, and child care facilities.

(Ord. No. 38.803, § 8, 4/17/12; Ord. No. 38.789, § 9, 4-21-09)

### XI-10-7.02 Industrial Use Regulations

A. Permitted and Conditionally Permitted Uses.

 Primary uses. The uses identified in Table XI-10-7.02-1, Industrial Zone Uses, shall be the primary uses allowed to occur on a property. All uses except for those noted shall be conducted within enclosed structures. The primary uses identified in Table XI-10-7.02-1 shall be permitted or conditionally permitted, as indicated:

Р	Where the symbol "P" appears, the use shall be permitted.
MCS	Where the symbol "MCS" appears the use shall be permitted subject to the issuance of a Minor
	Conditional Use Permit_by staff, in accordance with Subsection XI-10-57.04, Conditional Use Permits and
	Minor Conditional Use Permits, of this Chapter.
С	Where the symbol "C" appears, the use shall be permitted subject to the issuance of a Conditional Use
	Permit, in accordance with Subsection XI-10-57.04, Conditional Use Permits and Minor Conditional Use
	Permits, of this Chapter.
MC	Where the symbol "MC" appears, the use shall be permitted subject to the issuance of a Minor
	Conditional Use Permit by the Zoning Administrator, in accordance with Section Subsection XI-10-57.04,
	Conditional Use Permits and Minor Conditional Use Permits, of this <u>Cehapter</u> .
0	Where the symbol "O" appears, the use is subject to an alternative review process described in a
	subsequent footnote.

Public Draft | Milpitas New Zoning Districts | 27

#### 2. In the BPRD zone, all uses and activities must take place within an enclosed building.

- 3. Accessory Uses. The following accessory uses are allowed when incidental to the primary use:
  - a. In M1 and MP zones, incidental services, such as restaurants and recreation facilities for employee use only and when conducted in and entered from within the building or campus.
  - b. Cafeterias may be permitted when ancillary to a primary use and associated with business or industrial uses.
  - c. Banquet halls may be permitted with a Conditional Use Permit, in accordance with Section XI-10-57.04, when ancillary to convention centers, hotels or motels.
  - d. In the BPRD, business support services, convenience retail, commercial athletic facilities, child care centers, and restaurants with or without on-site service of alcohol.
- B. Prohibited Uses. The following uses are prohibited:
  - 1. Uses where the symbol "NP" appears within Table XI-10-7.02-1.
  - 2. Uses that have been excluded from Table  $\underline{XI-10-7}$ .02-1, unless they are found by the City to be similar to permitted or conditionally permitted uses in accordance with C below.
- C. Other Uses. Any other uses may be considered by the Planning Commission that are similar in accordance with the procedure prescribed in Subsection 10-54.02, Other Uses Permitted by Commission, of this Chapter.

Table XI-10-7.02-1 Industrial Zone Uses

Use	M1	M2	MP	BPRD	 Inserted Cells
1. Commercial Uses					
Alcoholic beverage sales	NP	NP	NP	<u>C</u> <sup>1</sup>	
Adult <b>B</b> businesses <sup>±2</sup>	Р	NP	NP	NP	 Inserted Cells
Business support services	Р	NP	Р	MCS <sup>1</sup>	
Convenience store	<u>C</u>	NP	<u>C</u>	NP	
Furniture repair and reupholstery	Р	NP	NP	NP	 Inserted Cells
Grocery store	<u>C</u>	NP	<u>C</u>	NP	
Personal services	С	NP	С	C	 Inserted Cells
Printing (newspaper, blueprint, publishing)	Р	NP	С	MC	
Repair and cleaning, small items	Р	NP	NP	NP	
<u>Retail, limited</u>	<u>C</u>	NP	<u>C</u>	MCS <sup>1</sup>	
Retail stores, general merchandise <sup>2</sup>	С	NP	С	NP	 Inserted Cells
2. Entertainment and Recreation Uses					
Billiards	С	NP	С	NP	 Inserted Cells
Commercial athletic facilities	С	NP	С	MCS <sup>1, 3</sup>	
3. Health and Veterinarian Uses				<u>.</u>	
Hospitals	NP	NP	С	NP	 Inserted Cells
Kennel	Р	NP	NP	NP	
Medical support laboratories	Р	NP	Р	MC	
Medical and dental offices and clinics <sup>2</sup>	Р	NP	Р	<u>MC</u>	
Veterinarian hospital	Р	NP	Р	NP	

Assembly from pre-processed materials <sup>34</sup>	Р	Р	Р	Р	 Inserted Cells
Auto assembly facility	NP	Р	NP	NP	
Bottling facility	Р	Р	NP	NP	
Building material sales (equipment rental) <sup>45</sup>	NP	С	NP	NP	
Commercial fueling facility	С	С	NP	NP	
Commercial laboratory	Р	Р	Р	P	
Contractor's yard and offices <sup>4</sup> shop <sup>5</sup>	NP	С	NP	С	
Custom and artisan manufacturing	<u>P</u>	MCS	<u>P</u>	MUP	
Distribution facility	Р	Р	Р	Р	 Inserted Cells
Dry-cleaning plant	Р	Р	NP	NP	
Film processing, photo finishing and printing, etching, lithography, printmaking, and other similar creative industries	Р	MCS	Р	MCS	
Freight and trucking yard <sup>45</sup>	NP	Р	NP	NP	
Mini-storage <del>complex</del> or self storage	С	С	NP	NP	
Parcel hub	<u>P</u>	NP	<u>P</u>	<u>P</u>	
Plumbing, metalworking, glassworking or woodworking	Р	Р	NP	<u>C</u>	 Inserted Cells
Plant or facility ( <del>research &amp; development,</del> assembly, manufacturing, packaging, processing, repairing, etc. or materials, merchandise or products)	Ρ	Р	Ρ	MC	
Pottery or tile manufacturing	Р	Р	NP	C	
Recycling processing facility	С	С	NP	NP	
Research and development	<u>P</u>	MCS	<u>P</u>	<u>P</u>	
Soils and materials testing laboratories	Р	Р	Р	<u>P</u>	 Inserted Cells
Warehousing-and wholesale, general	Р	Р	Р	P <sup>6</sup>	(
Wholesale sales	P	<u>P</u>	P	<u>P</u>	
5. Lodging Uses					
Hotels/motels	С	NP	С	NP	 Inserted Cells
6. Professional Office Uses					(
Offices, business and professional	Р	NP	Р	P	 Inserted Cells
Financial institutions (banks, savings and loans, etc.)	С	NP	Р	<u>NP</u>	
7. Public, Quasi-Public and Assembly Uses		·		•	
Auditorium <sup>57</sup>	NP	NP	С	NP	 Inserted Cells
Child care center	NP	NP	<u>C</u>	MCS <sup>1</sup>	
Conference center <sup>57</sup>	NP	NP	С	MCS	 Inserted Cells
College and university, public or private <sup>8</sup>	NP	NP	NP	<u>C</u>	
Vocational school	С	NP	С	C	 Inserted Cells
Farmer's market <del>(not including flea market) <sup>6</sup>2</del>	NP	NP	С	MC	 
Public utilities <sup>z<u>10</u></sup>	Р	Р	Р	NP	
Transportation facility (taxi, parcel service, armored car, etc.) <sup>45</sup>	NP	Р	NP	NP	

					—
Temporary Public Safety Uses <sup>811</sup>	С	С	С	NP	
Places of assembly <sup>912</sup>	С	NP	С	NP	
8. Residential Uses		•			
Caretaker's residence	С	С	NP	NP	Inserted Cells
9. Restaurants or Food Service Uses					
Catering establishment	Р	NP	Р	MC	Inserted Cells
Restaurants		-			
With on-site service of alcohol	С	NP	С	<u>C</u> <sup>1</sup>	Inserted Cells
Without on-site service of alcohol	С	NP	С	MCS <sup>1</sup>	
With live entertainment/dancing	NP	NP	NP	NP	
Drive-in or drive-thru	С	NP	С	NP	
Mobile Food Vending (individual vehicle) <sup>4013</sup>	Р	Р	Р	<u>P</u>	
Mobile Food Park	NP	NP	NP	NP	
Commissary	Р	NP	Р	MC	
10. Vehicle Related Uses					
Auto junk yard <sup>45</sup>	NP	С	NP	NP	Inserted Cells
Auto repair (tire, oil change, smog check, etc.) <sup>41-14</sup>	С	Р	C <sup>1<u>5</u>2</sup>	<u>NP</u>	
Mobile Fueling <sup>16</sup>	<u>P/C</u>	<u>P/C</u>	<u>P/C</u>	<u>P/C</u>	
Service stations (with or without repair or retail) <sup>11_14</sup>	С	С	C	<u>NP</u>	Inserted Cells
With car wash	NP	С	С	NP	
Vehicle sales and rental (auto, RV and truck-new and used in operable condition) <sup>4317</sup>	С	С	C <sup>1<u>5</u>2</sup>	<u>NP</u>	
Auto broker (wholesale, no vehicles on site) <sup>9-12</sup>	MCS	MCS	MCS	NP	

<sup>+</sup>-<u>Notes:</u>

<sup>1</sup> Limited to accessory uses that support primary employment-generating uses on the same site. Accessory commercial uses such as restaurants and convenience retail shall be located on the ground floor and in an area of the development where they can be directly accessed by the public.

<sup>2</sup> In accordance with the Title III, Chapter 4, Adult Business Ordinance and Subsection XI-10-13.04, Adult Businesses, of this Chapter.

when round necessary to serve and appropriate to the made

<sup>3</sup> Maximum 8,000 gross square feet in size.

<sup>4</sup>\_Assembling, packaging, or distribution from previously prepared materials, such as cloth, plastic, paper, leather, precious or semi-precious metals or stones, electric or electronic instruments and devices such as television, radios, and pharmaceutical products.

\*-\_\_\_\_When conducted wholly within a completely enclosed building or within an area enclosed on all sides with a solid wall or fence (e.g., chain link with slats) not less than eight feet in height.

5-6 Warehousing is permitted if integrated with and accessory to a primary use such as Office or Research and Development. Warehouse facilities may not exceed 20 percent of the floor area of the primary use on the property.

<sup>7</sup>Shall be ancillary to the primary use or associated with business or industrial uses.

6\_8 State has authority over permitting process regarding public facilities.

<sup>9</sup>\_Refer to Subsection XI-10-13.10, Farmers Markets, of this Chapter.

<sup>2</sup>-10\_Includes service facilities, electric transmission and distribution substations and public utility service centers.

8-11 See Subsection XI-10-13.11(I), Temporary Public Safety Uses.

<sup>9</sup>-<u>12</u> See Subsection XI-10-7.04(A)(1), Industrial Zone Special Development and Performance Standards.

30 | Milpitas New Zoning Districts | Public Draft

 $\frac{40}{2}$  \_13\_ Refer to Subsection XI-10-13.18, Mobile Food Vending, of this Chapter.

\*\*-\_<sup>14</sup>\_Entrances to the services bays shall not be open to the street, but shall be so designed to face the rear or interior side property line.

 $\frac{42}{2}$  – <sup>15</sup> Within MP zones, rental and repair may be considered only when ancillary to new auto dealerships.

<sup>13</sup>\_<sup>16</sup> Mobile fueling is permitted when fueling service is ordered by an individual vehicle owner and the amount of fuel dispensed as part of any individual order does not exceed 50 gallons. Mobile fueling for fleet vehicles may be permitted subject to approval of a Conditional Use Permit. Refer also to the California Fire Code as amended by the City of Milpitas Municipal Code, Title V, Chapter 300.

<sup>17</sup> Within MP zones, boat and camper sales are prohibited. Dealerships shall be on property at least three acres or greater in area.

(Ord. No. 38.837 , §§ 7, 8, 11/5/19; Ord. No. 38.836 , § 5, 9/3/19; Ord. No. 38.827, § 2, 2/21/17; Ord. No. 38.803, § 8, 4/17/12; Ord. No. 38.795, §§ 24, 25, 4/6/10; Ord. No. 38.789, § 9, 4/21/09)

### XI-10.7.03 Industrial Zone General Development Standards

A. The following minimum or maximum requirements shall be observed.

industrial zone Development standards									
Standard	M1	M2	MP	BPRD					
Lot Area, minimum	None	None	Individual sites shall be of such size to that all space requirements in this table are satisfied.	<u>25,000 sq. ft.</u>					
Lot Width, minimum	None	None	100 ft.	<u>100 ft.</u>					
Front Yard Setback, minimum	Along major street: 35 ft. from face of curb. Along non-major street: 25 ft. from face of curb.	Along major street: 35 ft. from face of curb. Along non-major street: 25 ft. from face of curb.	35 ft.	<u>10 ft.</u>					
Side Yard Setback (interior), minimum	None	None	10 ft.	None; 20 ft where abutting an R zone					
Street Side Yard Setback, minimum	Same as front yard setback	Same as front yard setback	Same as front yard setback	Same as front yard setback					
Rear Yard Setback, minimum	None	None	20 ft.	None; 20 ft where abutting an R zone					
Building Height, maximum	None. However, prio exceeds three (3) sto Planning Commissior That any such excess air or privacy of any o anticipated.	60 ft/5 stories							

Table XI-10-7.03-1 Industrial Zone Development Standards

**Inserted Cells** 

Parking Setback from street-facing property line, minimum				Surface parking: 25 ft Truck or bus parking: 40 ft	
Parking	Refer to Section 53,	Off Street Parking, of t	his Chapter.		
Floor Area Ratio	0.40 Maximum	0.40 Maximum	0.50 <u>Maximum</u>	Minimum 0.5 Maximum 2.5	
Landscaping	Refer to Subsection	7.03(B)			

Inserted Cells

B. Areas of Lot Required to be Landscaped. Landscaped areas shall mean any area planted with plant material (trees, shrubs, ground cover, etc.). Landscape areas shall be exclusive of parking and vehicular traffic area (direct driveways excepted) and this shall be shown on the site plan in detail for Planning Commission approval.

The following areas shall be landscaped:

- 1. Required front yard area.
- 2. Required street side yard area.

This may be adjusted, by the Planning Commission, if it is found that adequate landscaping adjacent to the building(s) is provided to compensate for a reduction.

- C. Fences, Hedges and Walls. All planting, fencing and walls for new development, including but not restricted to fences and walls along rear and interior side property lines shall be approved by the Planning Commission. Modifications regarding landscaping, fencing and walls at existing developed sites shall be subject to the provisions of Subsection 54.10, Fences and Walls, of this Chapter.
- D. Utilities. All wires, pipes, cables and utility connections shall be placed in underground or subsurface conduits. All above ground transformers and vaults for new development shall be adequately screened to the approval of the Planning Commission. Modifications regarding subsurface conduits or above ground transformers and vaults at existing developed sites shall be subject to the provisions of Subsection 54.16, Trash Enclosures, Equipment and their Screening, of this Chapter.
- E. Areas for Collecting and Loading Recyclable Materials. There shall be provided areas for collecting and loading recyclable materials in accordance with the requirements of Subsection 54.12, Areas for collecting and loading recyclable materials, of this Chapter.
- F. Legal Nonconforming projects. Existing developments lawful at the time of installation or improvements which have been approved and a building permit issued prior to June 17, 1982, and installed in conformance with said approval and permit are considered legal nonconforming projects.

(Ord. No. 38.803, § 8, 4/17/12; Ord. No. 38.789, § 9, 4-21-09)

#### XI-10-7.04 Industrial Zone Special Development and Performance Standards

- A. Performance Standards. For uses requiring approval of a Minor Conditional Use Permit by staff, in accordance with Section XI-10-57.04, Conditional Use Permits and Minor Conditional Use Permits, of this Chapter, the following performance standards shall be met.
  - 1. Auto Brokers. Auto Brokers may be permitted by right if the following standards are met:
    - Local Sales and Use Tax. In order to assist the City of Milpitas in its efforts to receive direct distribution of the local tax on materials associated with the project, the California Sales and Use Tax (the "Local Tax") shall be allocated to the project site, to the extent reasonably possible.

Evidence of tax allocation or cause as to why such allocation cannot be made shall be submitted at the time of business license submittal.

B. Special Development Standards in All Industrial Zones.

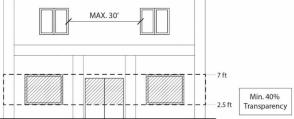
- Abutting any R District. Where any <u>MIndustrial</u> District abuts any R District, there shall be provided 100 feet between any <u>M-building on an industrially zoned parcel</u> and <u>the nearest property line of</u> any R District. Applicants are advised that mitigating improvements may be needed to eliminate any adverse impacts from the residences and that additional requirements may be imposed on the developer to remedy the situation.
- 2. Outdoor Storage. Outdoor storage for such things as trash and materials shall be permitted only when said storage areas are suitably screened with a solid wall or tight board fence and are located at least 100 feet from any R District and not within any required front or street side yard. Said location and screening of outdoor storage areas shall be to the approval of the Planning Commission. Modifications regarding outdoor storage at existing developed sites shall be subject to the provisions of Subsection 54.16, Trash Enclosures, Equipment and their Screening, of this Chapter.
- Places of Assembly. Places of Assembly are prohibited in the <u>M2</u>-Heavy Industrial (<u>M2</u>) <u>Zone and</u> <u>Business Park Research and Development (BPRD)</u> Zone. When any place of assembly use is established in an M1 or MP zone after the effective date of this Ordinance, such use shall be subject to the following requirements:
  - Applicant shall submit a review of potential hazardous site conditions and potential exposure of site users to these conditions. At a minimum, a Phase I Environmental Site Assessment (ESA) shall be performed for each proposed assembly use within the City's Light Industrial (M1), and Industrial Park (MP) zoning districts. Each individual project shall comply with the recommendations of the Phase I Environmental Site Assessment (which may include conducting Phase II sampling and implementing the recommendations of the Phase II ESA that may include cleanup of hazardous materials) and demonstrate that exposure of site users to hazardous materials conditions would be below established thresholds prior to approval of the Conditional Use Permit. In addition, an Accidental Release Assessment (ARA) shall be performed for each proposed assembly use within the City's Light Industrial (M1) and Industrial Park (MP) zoning districts to determine if unacceptable safety risks may result from the proposed change in use. The ARA shall review and evaluate any and all Risk Management Plans prepared for facilities in the vicinity under the California Accidental Release Prevention (CalARP) program. The environmental professional preparing the ARA shall determine, based on Alternative Release Scenarios, whether the proposed new assembly use would result in unacceptable safety risks due to proximity of uses handling or emitting acutely hazardous materials. If unacceptable risks are identified, the proposed use shall not be allowed.
  - b. Applicant shall submit a further noise study. The noise study shall demonstrate that ambient noise conditions within the vicinity of the proposed assembly use do not exceed the City's "normally acceptable" Noise Compatibility Standard of 70 dBA Ldn. In the event that existing conditions exceed the "normally acceptable" standard the proposed assembly use may be required to install noise insulating materials to achieve the interior noise standard. Also as a condition of approval, proposed assembly uses shall be required to sign a disclosure of acknowledgment that they agree to operate within an existing industrial area and may be subject to noise levels that exceed the City of Milpitas's Noise Compatibility Standards for noise-sensitive uses.
  - c. No assembly use shall install or otherwise use exterior public address systems or other noise generating equipment that exceeds the 70 dBA noise standard.

- d. No new structure shall be construed within the M1 or MP zoning district for use as a place of assembly and no more than 50% of the square footage of any existing structure within the M1 or MP zoning district shall be converted to use as a place of assembly.
- e. No exterior modifications to any existing structure within the M1 or MP zoning district shall be permitted if such modifications would materially alter the structure's appearance or future use as an industrial building.
- C. Special Development Standards in the MP Zones and BPRD zones.
  - 1. Uses in the MP Districtand BPRD zones shall be such those they:
    - a. Emit no obnoxious, toxic or corrosive fumes or gases.
    - b. Emit no odors perceptible at the property line.
    - c. Emit no smoke.
    - d. Discharge into the air no dust or other particular matter created by any industrial operations or emanating from any products stored prior or subsequent to processing.
    - e. Produce no heat or glare perceptible beyond the lot boundaries.
    - f. Utilize all lighting in a manner which produces no glare on public streets or on any other parcel.
    - g. Produce no physical vibrations perceptible at or beyond the lot boundaries.
    - h. Produce no electromagnetic radiation or radioactive emission injurious to human beings, animals or vegetation, except under controlled operations being conducted observing standards or methods or operation established by the Nuclear Regulatory Commission. Electromagnetic radiation or radioactive emissions shall not be of an intensity that interferes with the use of any other property.
    - i. Do not engage in the production or storage of any material designed for use as an explosive, or in the use of such material in production.
    - j. Indicate that all industrial uses shall use only gas, electricity, or preheated oil as a fuel; provided, however, that oil-burning equipment may be installed for stand-by emergency use only.

### XI-10-7.05 Special Design Standards for the BPRD Zone

- A. Building Entrances.
  - 1. The primary building entrance must be oriented toward the primary street frontage.
  - The primary building entrance must incorporate a projection, recess, or combination of projection and recess at least 40 square feet in area and with a minimum depth of five feet.
- B. Façade Design and Articulation.
  - Facades within 20 feet of a front or street side property line shall include windows, doors, or other openings for at least 40 percent of the building wall area located between 2.5 and seven feet above the level of the sidewalk.
  - A minimum of 50 percent of the building frontage must be located at or within 10 feet of the front setback.
  - 3. No facade may run in a continuous plane for more than 30 feet without an opening. Openings fulfilling this requirement must:
    - a. Have transparent glazing and provide views into work areas, sales areas, lobbies, or similar active spaces, or into window displays that are at least three feet deep.

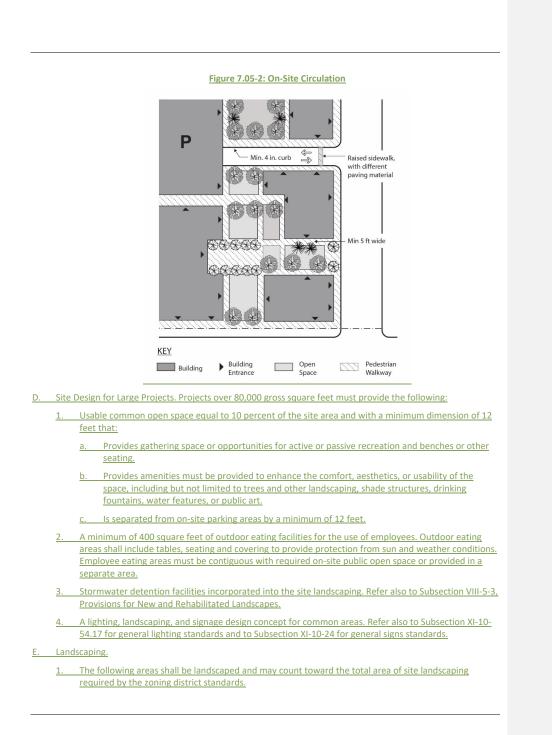




4. All building facades must incorporate window trim, window recesses, cornices, changes in material, or similar design elements that add visual interest to the facade. This includes a varied palette of materials, textures, and colors that emphasize details and changes in plane.

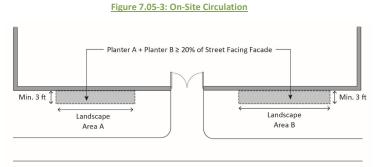
C. Pedestrian and Bicycle Circulation.

- 1. A system of pedestrian walkways shall connect all primary building entrances on a site to each other, to on-site vehicle and bicycle parking areas, and to any on-site open space areas, pedestrian amenities, and transit stops.
- Walkways shall be the shortest practical distance between the primary building entrance and sidewalk, generally no more than 125 percent of the straight-line distance.
- 3. Walkways shall be a minimum of five feet wide, hard-surfaced, and paved with permeable materials.
- 4. Where a required walkway crosses a driveway, parking area, or loading area, it must be clearly identifiable through a raised crosswalk, a different paving material, or similar method.
- 5. Where a required walkway is parallel and adjacent to a vehicle travel area, it must be raised or separated from the vehicle travel lane by a raised curb at least four inches high, bollards, or other physical barrier.



36 | Milpitas New Zoning Districts | Public Draft

- a. Street-Facing Setbacks, as required in Section 10-7.03.B of this Chapter.
- b. Interior Property Lines Abutting Residential Districts. A six-foot-wide landscape buffer yard planted with a mix of trees and shrubs shall be provided along interior property lines. At least one tree of at least 15-gallon size shall be planted per 20 linear feet or as appropriate to create a tree canopy over the buffer yard. In addition, at least three shrubs shall be planted per 20 lineal feet. At least 10 percent of the required trees shall be 24-inch box size.
- <u>c.</u> Building Perimeters. The portions of a building that front a public street shall have one or more landscape planters, each a minimum of three feet in depth, installed along a minimum 20 percent of street-facing facades.



PUBLIC STREET

- d. Parking Areas. A minimum of 10 percent of any parking lot area shall be landscaped. For the purpose of calculating required parking lot landscaping, parking lot areas are deemed to include parking and loading spaces as well as aisles, vehicle entry and exit areas, and any adjacent paved areas. Parking lot area does not include enclosed vehicle storage areas.
- e. Unused Areas. All areas of a project site not intended for a specific use, including areas planned for future phases of a phased development, shall be landscaped or left in a natural state.
- Landscaping Materials. In addition to the standards of Section VIII-5-3, Provisions for New and Rehabilitated Landscapes, the following landscape standards apply.
  - <u>a.</u> General. Landscaping must consist of a combination of groundcovers, shrubs, vines, and trees.
     <u>Landscaping may also include incidental features including stepping stones, benches, fountains, sculptures, decorative stones, or other ornamental features, placed within a landscaped setting.
     <u>Landscaped areas may include paved or graveled surfaces, provided they do not cover more than 10 percent of the area required to be landscaped.</u>
    </u>
  - b. Plant selection. Plants must be selected to control erosion and provide protection from wind and summer sun.
  - c. Ground Cover Materials. Ground cover shall be of live plant material. Groundcover may include grasses. Non-plant materials including gravel, colored rock, cinder, bark, and similar materials shall not be used to meet the minimum planting area requirements required by this section, except with approval by the Zoning Administrator. Mulch must be confined to areas underneath shrubs and trees and is not a substitute for ground cover plants.

Public Draft | Milpitas New Zoning Districts | 37

d.	Turf Allowance. The maximum amount of lawn in required landscape areas shall be 20 percent
	except for turf areas that comprise an essential component of a project (e.g., golf courses or
	playing fields), which are exempt from this limit. The installation of turf on slopes greater than 25
	percent is prohibited.

e. Size and Spacing. Plant materials shall be grouped in hydrozones in accordance with their respective water, cultural (soil, climate, sun and light) and maintenance needs. Plants shall be of adequate size and spacing at the time of installation to provide ample vegetation coverage. Minimum requirements include:

. Ground Covers. Ground cover plants other than grasses must be at least the four-inch pot size. Areas planted in ground cover plants other than grass seed or sod must be planted at a rate of one per 12 inches on center or less.

ii. Shrubs. Shrubs shall be a minimum size of one gallon. When planted to serve as a hedge or screen, shrubs shall be planted with two to four feet of spacing, depending on the plant species.

iii. Trees. Tree canopies shall cover a minimum of 30 percent of the total required landscape area. Of the total number of trees provided on site, at least 20 percent shall be of the same species.

(a) A minimum of 15 percent of the trees planted shall be 24 inch-box or greater in size. All other trees shall be a minimum of 15 gallons in size with a one-inch diameter at breast height (dbh).

(b) Newly planted trees shall be supported with double stakes or guy wires and tree guards per International Society for Arboriculture and American National Standards Institute standards.

(c) Any trees planted along a sidewalk shall be 15 gallon trees no more than 30 feet apart on center.

(d) Any tree to be planted along a lot line or adjacent to a structure shall be no closer to said lot line or structure than one-half the diameter of the particular species' drip line at maturity, measured from the center of the tree. Any tree that cannot be planted in the ground shall be planted in a planter box at least twice the width and depth of the root ball plus one additional foot in container diameter for every four feet of mature tree height.

### F. Parking and Loading.

### L. Parking Location.

a. Required parking spaces shall be located on the same lot as the use they serve.

b. Parking areas shall be set back from adjacent buildings and streets as follows:

 From Streets. Where parking is located between a building and street, a landscaped setback at least 10 feet wide must be provided between the parking area and adjacent right-of-way.

ii. From On-Site Buildings. Parking areas must be separated from the front and side exterior walls of on-site buildings by walkways at least five feet in width.

b. On-site parking shall not be located within a required setback.

c. No parking is allowed on frontages facing Milpitas Boulevard, McCarthy Boulevard, or Montague Expressway.

### 2. Parking Design.

- a. Access. Driveways shall not exceed 35 feet in width and must be located a minimum of 50 feet from the boundary of an abutting residential or open space zone.
- Screening. Parking and loading areas shall be screened from view from public streets and properties in abutting residential, mixed-use, or commercial zones, according to the following standards.
  - Height. Screening of parking lots from adjacent public streets shall be a minimum of three feet in height. Screening of parking lots along interior lot lines that abut residential or open space districts shall be a minimum of six feet in height.
  - ii. Materials. Screening must consist of one or any combination of the methods listed below:
    - (a) Walls. Low-profile walls consisting of brick, stone, stucco, or other quality durable material and including a decorative cap or top finish as well as edge detail at wall ends.
    - (b)
       Fences. An open fence of wood, wrought iron or similar high-quality, durable material

       combined with plant materials to form an opaque screen. This option does not

       include the use of chain-link or vinyl fencing.
    - (c)
       Planting. Plant materials consisting of compact evergreen plants that form an opaque

       screen. Such plant materials must achieve a minimum height of two feet within 18

       months after initial installation.
    - (d) Berms. Berms planted with grass, ground cover, or other low-growing plant materials.
- 3. Loading Areas. Truck docks, loading areas, and service areas must be located at the rear or interior side of buildings and be screened so as not to be visible from public streets. The outermost point of the truck docks, loading, and service areas are not permitted within 50 feet of the boundary of a residential district.
- G. Lighting.
  - 1.
     Fixtures. All exterior lighting fixtures shall be oriented downward, fully shielded, and certified by the

     International Dark Sky Association to prevent light intrusion into adjacent building buildings and

     sensitive habitat such as riparian habitat, streams, and wetlands.
  - Controls. All exterior lighting must be capable of accepting controls that enable dimmers, timers motion sensors, or networking to avoid unnecessary lighting and energy use, especially in areas adjacent to sensitive habitat, such as riparian habitat, streams, and wetlands.
  - 3. Exterior Building Lighting.
    - a. Ground-floor building façades and an adjacent four-foot-wide zone shall be illuminated with lighting fixtures that are placed:
      - i. Every 40 feet or less for all building façades to illuminate the sidewalk along all street-facing building frontages.
      - i. Every 30 feet or less for all building façades facing public open spaces and pedestrian pathways.
      - iii. Every 20 feet or less for all ground floor blank walls.
    - b. Electrical elements such as wires, conduits, and panel boxes shall be concealed from public view or painted to match the background surface color.
  - 4. Other On-Site Lighting.

- a. On-site lighting shall be provided in parking lots, driveways, circulation areas, and recesses. The following minimum levels of illumination shall be achieved:
  - i. Open parking lots: One to two foot-candles at ground level.
  - ii. Pedestrian path/bike path: One-half to one foot-candle at ground level.
  - iii. Covered parking: Five foot-candles at ground level.
- <u>b.</u> Parking lot lighting shall be designed and installed so that light and glare is not directed onto residential use areas, adjacent public rights-of-way, or sensitive habitat, such as riparian habitat, streams, and wetlands.
- 5. Prohibited Lighting. The following types of exterior lighting are prohibited:
  - a. Mercury vapor luminaires;
  - b. Searchlights;
  - c. Sky beams;
  - d. Upward-directed fixtures; and
  - e. Aerial lasers.

### XI-10-7.06 Conformance with Specific Plans

Properties located within Specific Plans shall conform to the underlying Specific Plan in accordance with Section XI-10-11.06, Conformance with Specific Plans, of this Chapter.

(Ord. No. 38.803, § 8, 4/17/12; Ord. No. 38.795, § 26, 4/6/10; Ord. No. 38.789, § 9, 4/21/09)

# Section 9 Metro Area Zones and Standards (New Section)

## XI-10-9.01 Purpose and Intent

- A. Metro Multi-Family High Density Residential ("R3-Metro") Zoning District. The purpose of the R3-Metro zoning district is to create and enhance high-density residential areas (densities in the range of 30 to 40 dwelling units per acre) characterized by a mix of multi-family unit types and small-scale neighborhood businesses where appropriate. The R3-Metro zone implements the Multi-Family High Density Residential (MFH) land use designation as described in the Metro Specific Plan.
- B. Metro Multi-Family Very High Density Residential ("R4-Metro") Zoning District. The purpose of the R4-Metro zoning district is to create and enhance very high-density residential areas (densities in the range of 40 to 85 dwelling units per acre) characterized by low- and mid-rise multi-family residential buildings and compatible commercial uses where appropriate. The "R4" District is intended to provide for higher-density residential "villages" structured around transit stations, streets, creek side open spaces, trails and parks. The R4-Metro zone implements the Multi-Family Very High Density Residential (VHD) land use designation as described in the Metro Specific Plan.
- C. Metro Urban Residential ("R5-Metro") Zoning District. The purpose of the R5-Metro zoning district is to create and enhance very high-density residential areas (densities in the range of 70-120 dwelling units per acre) characterized by high-rise residential buildings and compatible commercial uses structured around transit stations. The R5-Metro zone implements the Urban Residential (URR) land use designation as described in the Metro Specific Plan.
- D. Metro High Density Mixed Use ("MXD2-Metro") Zoning District. The purpose of the MXD2-Metro zoning district is to create and enhance areas with a mix of retail, restaurant, entertainment, and commercial service uses on the ground floor and residential or office uses on upper stories, while maintaining a pedestrian-oriented streetscape (mixed-use FARs in the range of 1.0 to 2.5 and residential densities in the range of 40 to 85 dwelling units per acre). It is intended that the required active ground floor uses will ensure neighborhood-oriented retail and services are provided within walking distance of high-density residential development. The MXD2-Metro zone implements the Residential Retail Mixed Use (RRMU) land use designation as described in the Metro Specific Plan.
- E. Metro Very High Density Mixed Use ("MXD3-Metro") Zoning District. The purpose of the MXD3-Metro zoning district is to create and enhance urban areas characterized by a mix of very-high density housing, retail and employment uses (mixed-use FARs in the range of 2.5 to 5.0 and residential densities in the range of 85 to 250 dwelling units per acre). The MXD3-Metro zone implements the Boulevard Very High Density Mixed Use (BVMU) land use designation as described in the Metro Specific Plan.
- F. Metro Business Park Research and Development, Limited Residential; (BPRD-R-Metro) Zone. The purpose of the BPRD-R-Metro zoning district is to designate specific areas of the city as important employment centers, especially for jobs in the high-tech industry, with limited, integrated residential development (mixed-use FARs in the range of 1.0 to 5.0). The BPRD-R-Metro zone is intended to accommodate business parks, highintensity office buildings, advanced manufacturing, other light industrial uses, and limited residential uses. It also enables the integration and growth of research and development, office, and light manufacturing uses on consolidated sites with supportive ancillary uses, typically on the ground floor, such as restaurants, health/fitness centers, limited retail, and child care facilities. The BPRD-R-Metro zone implements the Business Park Research and Development, Limited Residential (BPRD-H) land use designations as described in the Metro Specific Plan.

# **NEW SECTION**

G. Metro Business Park Research and Development (BPRD-Metro) Zone. The purpose of the BPRD-Metro zoning district is to designate specific areas of the city as important employment centers, especially for jobs in the high-tech industry (FARs in the range of 1.0 to 2.5, with additional FAR up to 4.0 for properties within 1,000 feet of the Milpitas Transit Center). The BPRD zone is intended to accommodate business parks, high-intensity office buildings, advanced manufacturing, and other light industrial uses, and to enable the integration and growth of research and development, office, and light manufacturing uses on consolidated sites with supportive ancillary uses, typically on the ground floor, such as restaurants, health/fitness centers, limited retail, and child care facilities. The BPRD-Metro zone implements the Business Park Research and Development (BPRD) land use designation as described in the Metro Specific Plan.

## XI-10-9.02 Metro Area General Use Regulations

- A. Permitted and Conditionally Permitted Uses.
  - 1. Primary uses. The uses identified in Table XI-10-9.02-1, Metro Area Zone Uses, shall be the primary uses allowed to occur on a property. All uses except for those noted shall be conducted within enclosed structures. The primary uses identified in Table XI-10-9.02-1 shall be permitted or conditionally permitted, as indicated:

Р	Where the symbol "P" appears, the use shall be permitted.
MCS	Where the symbol "MCS" appears, the use shall be permitted subject to the issuance of a Minor Conditional Use Permit by staff, in accordance with Subsection XI-10-57.04, Conditional Use Permits and Minor Conditional Use Permits, of this Chapter.
С	Where the symbol "C" appears, the use shall be permitted subject to the issuance of a Conditional Use Permit, in accordance with Subsection XI-10-57.04, Conditional Use Permits and Minor Conditional Use Permits, of this chapter.
MC	Where the symbol "MC" appears, the use shall be permitted subject to the issuance of a Minor Conditional Use Permit by the Zoning Administrator, in accordance with Subsection XI-10-57.04, Conditional Use Permits and Minor Conditional Use Permits, of this Chapter.
0	Where the symbol "O" appears, the use is subject to an alternative review process described in a subsequent footnote.

- B. Prohibited Uses. The following uses are prohibited:
  - 1. Uses where the symbol "NP" appears within Table XI-10-9.02-1.
  - 2. The following uses are not permitted in any Metro zone:
    - a. Adult Businesses as defined in Subsection 13.04, Adult Businesses, of this Chapter.
    - b. Disinfecting and extermination business.
    - c. Outdoor storage of vehicles.
    - d. Private self-storage facilities.
    - g. Drive through uses (restaurants, pharmacies, etc.).
- C. Mixed Use Development. Where a single parcel is proposed for development with two or more of the land uses listed in Table 9.02-1, Metro Area Zone Uses at the same time, the overall project will be subject to the permit with the highest level of review required by the Table for any individual use.
- D. Residential uses on Activity Streets and Neighborhood Streets. Residential units are not allowed on the ground floor facing any right-of-way designated as an Activity Street or Neighborhood Street by the Metro Specific Plan Figure 4-6, unless allowed by Subsection 9-05.B. Other residential spaces such as lobbies and

common areas are permitted on the ground floor facing an Activity Street in accordance with Table XI-10-9.02-1.

E. Other Uses. Any other uses may be considered by the Planning Commission that are similar in accordance with the procedure, prescribed in Subsection 10-54.02, Other Uses Permitted by Commission, of this Chapter.

Uses	R3 Metro	R4 Metro	R5 Metro	MXD2 Metro	MXD3 Metro	BPRD-R Metro	BPRD- Metro	Additional Regulations
Commercial	metro	metro	metro	metro	metro	metro	metro	
Alcoholic Beverage	C1	C1	C1	С	С	С	C1	
Sales	C	C	č	C	C	C	C	
Business Support	NP	NP	NP	MCS	MCS	MCS <sup>1</sup>	MCS <sup>1</sup>	
Services								
Convenience store	MC	MC	MC	MCS	MCS	NP	NP	Refer to Subsection XI-10- 9.03(A), Special Uses
Grocery Store	NP	NP	NP	С	С	NP	NP	
Grocery Store, Small	Ρ	Р	Р	Р	Р	NP	NP	Refer to Subsection XI-10- 9.03(A), Special Uses
Pawnshop	NP	NP	NP	С	С	NP	NP	Refer to Subsection XI-10- 9.03(C), Special Uses
Personal Services	MCS <sup>2</sup>	MCS <sup>2</sup>	MCS <sup>2</sup>	P <sup>2</sup>	P <sup>2</sup>	NP	NP	Refer to Subsection XI-10- 9.03(A), Special Uses
Pet Shops	NP	NP	NP	MC	МС	NP	NP	
Repair and Cleaning, Small Items	NP	NP	MCS	Р	Р	NP	NP	Refer to Subsection XI-10- 9.03(A), Special Uses
Retail, Limited	C <sup>3</sup>	Р	Р	Р	Р	P <sup>1</sup>	P <sup>1</sup>	Refer to Subsection XI-10- 9.03(A), Special Uses
Retail Stores, General Merchandise	C <sup>3</sup>	Р	Р	Р	Р	NP	NP	Refer to Subsection XI-10- 9.03(A), Special Uses
Thrift Shop								
Retail only	NP	NP	NP	Р	Р	NP	NP	Refer to Subsection XI-10-
With collections	NP	NP	NP	С	С	NP	NP	9.03(A), Special Uses
Entertainment and Recre	eation	•	•	•	•			•
Commercial Athletic Facilities	NP	NP	NP	Р	Р	MCS <sup>1</sup>	MCS <sup>1</sup>	
Golf Course	NP	NP	NP	NP	NP	NP	NP	
Recreation or Entertainment Facility	NP	NP	NP	С	С	NP	NP	
Health and Veterinarian	Uses							
Animal Grooming (no boarding)	NP	NP	NP	MC	MC	NP	NP	
Hospitals or Sanitariums	NP	NP	NP	С	С	NP	NP	Refer to Subsection XI-10- 9.03(B), Quasi-Public Uses
Massage Establishment	NP	NP	NP	MC/MC S <sup>4</sup>	MC/MC S <sup>4</sup>	C1	C1	Refer to Title III, Chapter 6 of the Milpitas Municipal Code and to Subsection XI- 10-13.16
Medical and Dental Offices and Clinics	NP	NP	NP	Р	Р	MC	MC	
Medical Support Laboratories	NP	NP	NP	Р	Р	MC	MC	
Optician and Optometrist Shop	NP	NP	NP	Р	Р	MC	MC	

### Table XI-10-9.02-1 Metro Area Zone Uses

# **NEW SECTION**

	R3	R4	R5	MXD2	MXD3	BPRD-R	BPRD-	Additional Regulations
Uses	Metro	Metro	Metro	Metro	Metro	Metro	Metro	
Pharmacy or Drug Store	NP	MCS	MCS	Р	Р	MC	MC	
Veterinary Clinic	NP	NP	NP	Р	Р	NP	NP	
Industrial Uses								
Agriculture	P <sup>5</sup>	NP	NP	NP	NP	NP	NP	
Art and Artisan Studio	NP	NP	NP	Р	Р	MCS	Р	
Commercial Laboratory	NP	NP	NP	NP	NP	Р	Р	
Custom and Artisan Manufacturing	NP	NP	NP	MCS	MCS	MCS	MCS	
Manufacturing, Assembling, Packaging, and Processing Facility	NP	NP	NP	NP	NP	MCS	MCS	
Parcel hub	NP	NP	NP	NP	NP	NP	MC	
Printing (Newspaper, Blueprint, Publishing)	NP	NP	NP	NP	NP	NP	MC	
Research and Development	NP	NP	NP	NP	NP	Р	Р	
Soils and materials testing laboratories	NP	NP	NP	NP	NP	Р	Р	
Warehousing, General	NP	NP	NP	NP	NP	P <sup>6</sup>	P <sup>6</sup>	
Wholesale Sales	NP	NP	NP	NP	NP	MC	MC	
Lodging Uses			1	1	1	1		
Bed and Breakfast	Р	Р	Р	Р	Р	NP	NP	
Boarding Houses	C	C	C	C	C	NP	NP	
Hotels	NP	NP	NP	P	Р	Р	Р	
Motels	NP	NP	NP	NP	NP	NP	NP	
Short-Term Rentals	P	P	P	P	P	NP	NP	Refer to Subsection XI-10- 13.17, Short-Term Rentals
Professional Offices Uses		1						
Offices, Business and Professional	С	С	С	Р	Р	Р	Р	
Financial institutions (banks, savings and loans, etc.)	NP	MCS	MCS	P	P	MCS <sup>1</sup>	MCS <sup>1</sup>	
Public, Quasi-Public and	Institutio	nal/Assem	bly Uses	<u> </u>	<u> </u>	<u>.</u>	<u> </u>	4
College and university, public or private <sup>7</sup>	NP	NP	NP	С	С	C	С	
Community Garden	Р	Р	Р	Р	Р	Р	Р	
Day Care Center	MC	MC	Ρ	Ρ	Ρ	P <sup>1</sup>	P <sup>1</sup>	Refer to Subsection XI-10- 13.06, Large Family Child Care and Child Care Centers
Farmer's Market	MC	MC	MC	MCS	MCS	MCS	MCS	Refer to Subsection XI-10- 13.10, Farmers Markets
Instruction, Group	MC	MC	MC	MCS	MCS	NP	NP	
Instruction, Private	MCS	MCS	MCS	Р	Р	NP	NP	
Park, Playground or Community Center	O <sup>8</sup>	O <sup>8</sup>						
Places of Assembly	MC	MC	MC	MCS	MCS	NP	NP	
Public Utilities	NP	NP	NP	NP	NP	NP	NP	
School (not trade or vocational)	С	С	С	С	С	NP	NP	

	R3	R4	R5	MXD2	MXD3	BPRD-R	BPRD-	Additional Regulations
Uses	Metro	Metro	Metro	Metro	Metro	Metro	Metro	
Schools, private	С	С	C	С	С	NP	NP	
(elementary, middle,								
high)				-				
Theater (indoor)	NP	NP	NP	С	С	NP	NP	
Trade and Vocational	NP	NP	NP	С	С	NP	NP	
School	_	_	_	-				
Transportation	С	С	С	С	С	NP	NP	
Facilities								
Residential Uses	1	T			T	-	1	
Court Dwellings	Р	Р	Р	Р	Р	NP	NP	
Duplex (two dwellings)	NP	NP	NP	NP	NP	NP	NP	
Group Living	С	С	С	С	С	С	NP	
Accommodations								
Live/Work	C <sup>9</sup>	C <sup>9</sup>	C <sup>9</sup>	MCS	MCS	MCS	NP	
Multi-Family Dwellings	Р	Р	Р	Р	Р	Р	NP	
Residential Care Facility	Р	Р	Р	Р	Р	Р	NP	
Single-Room	MC	MC	MC	MC	MC	NP	NP	Refer to XI-10-13.13,
Occupancy Residences								Special Uses, Single Room
								Occupancy Residences
Transitional and	Р	Р	Р	Р	Р	Р	NP	Refer to CA Government
Supportive Housing								Code Sec. 65582
<b>Restaurants or Food Serv</b>	vice							·
Bar or Nightclub	NP	NP	NP	C <sup>10</sup>	C <sup>10</sup>	NP	NP	
Brewery/Eateries	NP	NP	NP	MCS <sup>10</sup>	MCS <sup>10</sup>	NP	NP	
Catering Establishment	NP	NP	NP	С	С	NP	NP	
Commissary	NP	NP	NP	NP	MC	NP	NP	
Mobile Food Park	NP	NP	NP	МС	MC	NP	NP	Refer to Subsection XI-10-
								13.18, Mobile Food
								Vending
Mobile Food Vending	Р	Р	Р	Р	Р	Р	Р	Refer to Subsection XI-10-
(individual vehicle)								13.18, Mobile Food
(								Vending
Restaurants	I	1				1	I	
With on-site service	C <sup>3</sup>	С	С	P/C <sup>11</sup>	P/C <sup>11</sup>	C1	C1	Refer to Subsection (XI-10-
of alcohol	č	C	C	170	170	C	C	9.03(C)(5)
Without on-site	MCS <sup>3</sup>	Р	Р	P/C <sup>11</sup>	P/C <sup>11</sup>	<b>P</b> <sup>1</sup>	P <sup>1</sup>	Refer to Subsection (XI-10-
service of alcohol	ivies		•	170	170		•	9.03(C)(5)
With music	NP	NP	NP	P <sup>10</sup>	P <sup>10</sup>	NP	NP	Refer to Subsection (XI-10-
(indoor/outdoor)				1	1			9.03(C)(5)
With other live	NP	NP	NP	C <sup>12</sup>	C <sup>12</sup>	NP	NP	Refer to Subsection (XI-10-
entertainment				C	C			9.03(C)(5)
Vehicle Related Uses	1	1	1	1		1	1	
Auto Broker	NP	NP	NP	MCS	MCS	NP	NP	
(wholesale, no vehicles				11105	11105			
on site)								
Auto Rental	NP	NP	NP	MC <sup>13</sup>	MC <sup>13</sup>	NP	NP	
Auto Sales	NP	NP	NP	NP	NP	NP	NP	
Mobile Fueling <sup>14</sup>	P/NP	P/NP	-	-	P/NP	P/NP		Refer to the California Fire
woblie rueing*	P/NP	P/NP	P/NP	P/NP	P/NP	P/NP	P/NP	
								Code as amended by the
								City of Milpitas Municipal
Convice Stations		ND	ND	ND		ND	ND	Code, Title V, Chapter 300
Service Stations	NP NP	NP NP	NP NP	NP NP	NP NP	NP NP	NP NP	
Auto Repair Shop								

Public Draft | Milpitas New Zoning Districts | 45

	R3	R4	R5	MXD2	MXD3	BPRD-R	BPRD-	Additional Regulations
Uses	Metro	Metro	Metro	Metro	Metro	Metro	Metro	
Accessory Dwelling Unit	Р	Р	Р	Р	Р	Р	NP	Refer to Subsection XI-10-
								13.08, Accessory Dwelling
								Units
Model home complex	Р	Р	Р	Р	Р	NP	NP	Refer to Subsection XI-10-
								13.11(E), Model Home
								Complexes and Sales
								Offices
Large family child care	Р	Р	Р	Р	Р	Р	NP	Refer to Subsection XI-10-
home								13.06, Large Family Child
								Care and Child Care
								Centers
Small family child care	Р	Р	Р	Р	Р	Р	Р	
home								
Temporary seasonal	NP	NP	NP	Р	Р	NP	NP	Refer to Section 13.11,
sales								Temporary Uses and
								Structures

1. Limited to accessory use that supports primary employment-generating uses on the same site. Accessory commercial uses such as restaurants and limited retail shall be located on the ground floor and in an area of the development where they can be directly accessed by the public.

- 2. When located on the ground floor, retail sales of products related to the Personal Services provided shall be offered at the front of the premises near the pedestrian entrance and shall comprise at least 10 percent of the floor area of the business establishment.
- 3. No exterior display or advertising and such activities are conducted in spaces which are integral parts of a main building.
- 4. Allowed with an MCS when an accessory use to any permitted or conditionally permitted medical office, medical clinic, chiropractor practice, acupuncture practice, physical therapist, fitness and athletic facility, health care facility (such as hospitals, nursing homes and sanitariums), and accredited school, college, and university. Massage services, limited to massage of the head, neck, shoulders, hands and feet may be allowed with an MCS when an accessory use to any permitted or conditionally permitted beauty salon, barbershop, and healing art practices. This section shall not exempt any person or business from complying with all the provisions of Title III, Chapter 6.
- 5. The raising of animals or fowl for commercial purposes and the sale of any products at retail on the premises is not allowed.
- 6. Warehouses may not exceed 25,000 gross square feet in size.
- 7. State has authority over permitting process regarding public facilities.
- 8. For uses owned and operated by a government agency. The approval process will require that the site be rezoned to POS.
- 9. Allowed non-residential uses to be specified through the Conditional Use Permit process.
- Indoor or outdoor music is permitted as an accessory use on the same parcel in conjunction with a restaurant or bar that is a principal permitted use or approved conditional use. See also Subsection XI-10-9.03(E)(6) for additional regulations.
- 11. Permitted when located on the ground floor facing a public street designated as an Activity Street. Requires a Conditional Use Permit when located elsewhere.
- 12. "Other live entertainment" Includes but is not limited to dancing, stand-up comedy, theatrical shows, magic shows, and karaoke.
- 13. Bicycle and auto rental agency, excluding commercial vehicles, trucks, buses, vans, boats and RV rentals, must be fully enclosed within a building.

14. Mobile fueling is permitted when fueling service is ordered by an individual vehicle owner and the amount of fuel dispensed as part of any individual order does not exceed 50 gallons. Mobile fueling for fleet vehicles is not permitted.

## XI-10-9.03 Metro Area Special Use Regulations

- A. Personal services, convenience stores, grocery stores, retail, repair and cleaning services, private and group instruction, and financial institutions within R3-Metro, R4-Metro and R5-Metro zones may be permitted provided they are:
  - 1. Less than or equal to 10,000 square feet in gross floor area;
  - 2. Not open past 10:00 p.m.;
  - 3. Conducted wholly within a building, except for approved outdoor seating areas;
  - 4. Not specifically noted in Table XI-10-9.02-1, Metro Zone Uses, of this Chapter, requiring Conditional Use Permit approval; and
  - 5. Not listed as a prohibited use in Section XI-10-9.02(B), Prohibited Uses, of this Chapter.

If items (1) through (3), above, are not met, then approval of a Conditional Use Permit is required in accordance with Section 10-57.04 of this Chapter.

- B. Quasi-Public Uses. The following uses may be permitted within the MXD2-Metro and MXD3-Metro zones provided their location is first approved by the Planning staff, the Zoning Administrator, or the Planning Commission (as applicable), in accordance with Subsection 57.04, Conditional Use Permits and Minor Conditional Use Permits, of this Chapter, and they are not located within 1,000 feet of the parcel boundary of another quasi-public use listed below. This distance shall be measured from the property line of the parcel where such use is located.
  - 1. Places of meeting or assembly, such as auditoriums, banquet halls, and fraternal or union halls. Churches and religious institutions are exempt from this spatial requirement.
  - 2. Private elementary, middle or high schools.
  - 3. Vocational schools, if not found objectionable due to noise, odor, vibration or other similar health, safety and welfare basis.
- C. Performance Standards for Certain Uses. For uses requiring approval of a Minor Conditional Use Permit by staff, in accordance with Section 10-57.04, Conditional Use Permits and Minor Conditional Use Permits, of this Chapter, the following performance standards below shall be met.
  - 1. The following uses may not be located within 1,000 feet of another same use listed below. This distance shall be measured from the property line of the parcel where such use is located.
    - a. Vehicle Related Uses.
    - b. Transportation facilities without outdoor storage of vehicles.
    - c. Pawnshops.
  - 2. Auto Brokers. Auto Brokers are subject to the following standards:
  - Local Sales and Use Tax. In order to assist the City of Milpitas in its efforts to receive direct distribution of the local tax on materials associated with the project, the California Sales and Use Tax (the "Local Tax") shall be allocated to the project site, to the extent reasonably possible. Evidence of tax allocation or cause as to why such allocation cannot be made shall be submitted at the time of business license submittal. 3. Art and Artisans Studios shall comply with the following standards:
    - a. All operations shall be conducted completely within an enclosed building.

- b. There shall be no dust, fume, or odor either emitted from the premise.
- c. The operations shall not create excessive vibrations.
- d. The operations shall be consistent with the City's noise standards.
- 4. Outdoor Music in the MXD2-Metro and MXD3-Metro zones:
  - 1. Outdoor music as an accessory use in conjunction with a restaurant or bar shall be permitted for the entertainment and enjoyment of customers at the restaurant or bar during regular operating hours. Outdoor music as an accessory use shall be limited to the hours of 9:00 a.m. to 11:00 p.m.
  - 2. Recorded background music may be permitted outdoors on public sidewalks and other public areas subject to the standards of this Chapter and Title V Public Health, Safety and Welfare, Chapter 213 Noise Abatement.
  - 3. Noise levels for outdoor music, when permitted as an accessory use to a restaurant or bar, shall not exceed a maximum range of 70 to 90 decibels (dB). See also Title V Public Health, Safety and Welfare, Subsections V-213-2 and V-213-3, for additional regulations.
  - 4. Larger outdoor music events, both live and recorded music, which are intended for the entertainment and enjoyment of the general public shall not be considered accessory uses and shall require a Special Event Permit pursuant to Section 15, Special Events and Activities, of this Chapter.
  - 5. Minor outdoor music events, both live and recorded music, which are hosted onsite by a business with nine or fewer employees shall be exempt from applicable permit and fee requirements.
- 5. Restaurant Performance Standards. Restaurants shall comply with the following performance standards:
  - a. Outdoor seating is allowed if it has been approved as part of the facility's Minor Site Development Permit or Site Development Permit and is operated in conformance with any conditions of that approval.
  - b. Outdoor dining shall comply with the standards of Section 10-13.19 Outdoor Dining.
  - c. The restaurant shall comply with the City Council's Guidelines for Recycling Enclosures (Resolution No. 6296).
  - d. The restaurant shall incorporate measures to reduce odors to acceptable levels, including, but not limited to, installation of a scrubber, carbon filter or similar equipment, on the roof vent to control odors.
  - e. All the facility's floor drains, trash compactors and indoor mat and equipment washing areas shall be drained to the sanitary sewer.
  - f. Where applicable, the restaurant shall maintain an active account with a tallow hauling company.
  - g. The restaurant shall prepare and implement a program assigning restaurant staff responsibility for complying with the following guidelines which shall be adhered to while the restaurant is in operation:
    - i. Wash all containers and equipment in the kitchen areas so that wash water may drain into the sanitary sewer.
    - ii. Keep garbage dumpsters clean inside and out; replace very dirty dumpsters with new, clean ones.
    - iii. Double bag waste to prevent leaking.

- iv. Place, do not drop or throw, waste-filled bags, to prevent leaking.
- v. Keep the ground under and around the garbage dumpsters swept.
- vi. Sprinkle the ground lightly after sweeping with a mixture of water and a little bleach.
- vii. Hold training sessions to instruct employees on the proper procedures in the handling and disposal of food items; the general maintenance and use of the compactor and any other procedures that would assist the business in complying with all State and local health and sanitation standards. A record of such training must be kept to prove compliance with this requirement.
- viii. Post signs (in English and multi-lingual) inside the premises for all employees identifying procedures for food delivery and garbage disposal.
- ix. All garbage bins shall be stored in the garbage enclosure except for the 12 hours immediately before and after garbage collection.

## XI-10-9.04 Metro Area General Development Standards

- A. Standards within the Metro Specific Plan area. For all Metro Area properties, refer to the Metro Specific Plan for development standards. When a standard is not listed within the Metro Specific Plan, the standards listed within the zoning ordinance shall govern.
- B. General Standards. The following requirements shall be observed.

Standard	R3 Metro	R4 Metro	R5 Metro	MXD2 Metro	MXD3 Metro	BPRD-R Metro	BPRD- Metro
Min. Lot Area	8,000 sq ft	none	none	none	none	none	none
Residential Density <sup>1</sup>	30-40 units/ac	40-85 units/ac	70-120 du/ac	40-85 units/ac	85-250 units/ac	No min. or max.	N/A
FAR	n/a	n/a	n/a	Mixed Use: 1.0-2.5 FAR	Mixed Use: 2.5-5.0 FAR	Mixed-use: 1.0-5.0 FAR; min. 1.0 FAR non- residential uses	Min. 1.0; Max. 2.5-4.0 <sup>2</sup>
Active Use	none	none	none	Ground floor retail and active uses required on 80% of frontages on any one blockface along any Activity Street as identified on the Metro Specific Plan Figure 4-6: Circulation Network.			none
Front Setback	20 ft min.	8 ft min., 20 ft max. from back of sidewalk	12 ft min., 20 ft max. from back of sidewalk	Min. 0 ft <i>,</i> Max. 20 ft	Min. 12 ft <i>,</i> Max. 20 ft	Min. 10 ft, Max20 ft	Min. 0 ft.
Interior Side Setback	1 story: Each side 5 ft min, total of 12 ft both sides 2-2.5 story: Each side 10 ft min, total 25 ft both sides 3-3.5 story:	10 ft min.	15 ft; 20 feet for buildings over 3 stories abutting residential uses	0 ft; 10 ft when abutting residential use and for portions of buildings over 60 ft or 4 stories tall	10 ft; 15 ft when abutting residential; 20 ft for portions of buildings over 60 ft or 4 stories tall	10 ft min.	10 ft min.

Table XI-10-9.04-1 Metro Zones Development Standards

Public Draft | Milpitas New Zoning Districts | 49

Standard	R3 Metro	R4 Metro	R5 Metro	MXD2 Metro	MXD3 Metro	BPRD-R Metro	BPRD- Metro			
	Each side 12 ft min, total 30 ft both sides					meno				
Street Side Setback	10 ft	8 ft min., 15 ft max. from back of sidewalk	12 ft min., 20 ft max. from back of sidewalk	0 ft	12-20 ft	10-15 ft	0 ft min.			
Rear Setback	1 story: 30 ft 2-2.5 story: 35 ft 3-3.5 story: 40 ft	10 ft min.	15 ft; 20 feet for buildings over 3 stories abutting residential uses	10 ft; 15 ft when abutting an R Zone; 20 ft for portions of building over 60 ft or 4 stories tall	15 ft; 20 ft when abutting an R zone; 30 ft for portions of building over 60 ft or 4 stories tall	10 ft min.	10 ft min.			
Creek/Draina ge Channel Setback	25 ft from top of bank or from any maintenance road or required setback, whichever is greater.									
Max. Primary Building Height	75 ft	35 ft min.,75 ft max.	75 ft and 6 stories	85 ft <sup>3</sup>	275 ft <sup>4</sup>	275 ft or 18 stories	8 stories			
Accessory Building Height	Max. 25 ft or 2.5 stories									
On-Site Open Space	Residential and common Non-residentia	Min. 15% of site area								
Private Open Space Dimensions	Min. 4 ft x 6 ft	n/a								
Common Open Space	Residential and dimension 10 f	Min. dimension 10 ft								
Publicly Accessible Open Space	Mixed-use proj Non-residentia	Min. 25 contiguous sq ft per 10,000 sq ft non- residential floor area excluding retail, restaurant, or service areas								

1. When determining the density of non-traditional housing configurations such as group living accommodations and single-room occupancy residences, three bedrooms may be counted as the equivalent of one unit.

- 2. Maximum allowed FAR is based on the following sliding scale:
  - 2.5 for properties farther than 3,000 ft from the Milpitas Transit Center;
  - 3.0 for properties within 3,000 ft from the Milpitas Transit Center;
  - 3.5 for properties within 2,000 ft from the Milpitas Transit Center;
  - 4.0 for properties within 1,000 ft from the Milpitas Transit Center.

- 3. Within 60 feet of adjacent existing residentially zoned parcels, building height shall be stepped down to a maximum of 10 feet higher than the maximum allowed height of the adjacent parcel.
- 4. A maximum 50% of base footprint may reach 85 feet in height and a maximum 25% of base footprint may reach 275 feet in height.
- 5. Required publicly accessible open space may include one or more of the following types of public open spaces: park, plaza, garden, public sitting area.

## XI-10-9.05 Metro Area Special Development Standards

- A. R3-Metro Zone.
  - 1. On-Site Utilities Requirements.
    - a. Where the allowable dwelling units exceed six for a single parcel or the total area to be subdivided exceeds three acres, all on-site utilities are to be placed underground.
    - b. Television antennas are to be centralized for structures of four or more units.
  - 2. Trash and Storage Areas and Areas for Collecting and Loading Recyclable Materials.
    - a. There shall be provided areas for collecting and loading recyclable materials in accordance with the requirements of Section 10-54.12 of this Chapter.
    - b. All outdoor storage and trash areas shall be within a completely enclosed building or behind a solid wall or tight board fence a minimum of six feet in height.
- B. 2023-2031 Housing Element Rezone Sites. Rezone sites are listed in the City of Milpitas 2023-2031 Housing Element, Appendix E, Table E-14. Rezone sites within the Metro Specific Plan are sites R-11 to R-29, which all provide lower-income housing capacity (see City of Milpitas 2023-2031 Housing Element Table E-14 and Figures E-4 and E-5). On these rezone sites (sites R-11 to R-29), the following shall apply:
  - 1. Owner-occupied and rental multi-family housing uses shall be allowed by right (i.e., without any discretionary review) when at least 20 percent of the units will be affordable to lower income households.
  - 2. 100 percent residential use is allowed.
  - 3. A minimum of 50 percent of the floor area in mixed-use projects must be occupied by residential use(s).
- C. BPRD-Metro and BPRD-R-Metro zones.
  - 1. Fences, Hedges and Walls.
    - All planting, fencing and walls for new development, including but not restricted to fences and walls along rear and interior side property lines shall be approved by the review authority. Modifications regarding landscaping, fencing and walls at existing developed sites shall be subject to the provisions of Subsection 54.10, Fences and Walls, of this Chapter.
    - b. Temporary buffers must be installed when residential uses are developed adjacent to existing industrial uses. The buffers, which may be fences, walls, or vegetation, are subject to the provisions of Subsection 54.10, Fences and Walls, of this Chapter and must be reviewed and approved by the City Planning Department. The temporary buffers may be removed if and when an adjacent site is redeveloped as a non-industrial use.
  - 2. Utilities. All wires, pipes, cables and utility connections shall be placed in underground or subsurface conduits. All above ground transformers and vaults for new development shall be adequately screened

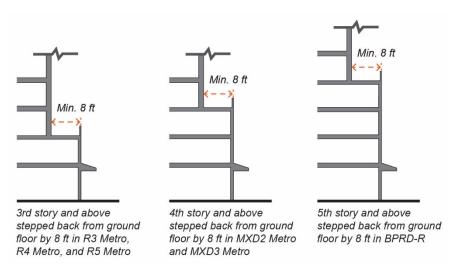
to the approval of the review authority. Modifications regarding subsurface conduits or above ground transformers and vaults at existing developed sites shall be subject to the provisions of Subsection 54.16, Trash Enclosures, Equipment and their Screening, of this Chapter.

- 3. Loading dock/doors. A maximum of two loading docks are allowed for any single project and must be located out of view from the primary abutting right-of-way.
- 4. Areas for Collecting and Loading Recyclable Materials. There shall be provided areas for collecting and loading recyclable materials in accordance with the requirements of Subsection 54.12, Areas for collecting and loading recyclable materials, of this Chapter.
- 4. Legal Nonconforming projects. Existing developments lawful at the time of installation or improvements which have been approved and a building permit issued prior to June 17, 1982, and installed in conformance with said approval and permit are considered legal nonconforming projects.
- 5. Uses in the BPRD-Metro and BPRD-R-Metro zones shall:
  - a. Emit no obnoxious, toxic or corrosive fumes or gases.
  - b. Emit no odors perceptible at the property line.
  - c. Emit no smoke.
  - d. Discharge into the air no dust or other particulate matter created by any industrial operations or emanating from any products stored prior or subsequent to processing.
  - e. Produce no heat or glare perceptible beyond the lot boundaries.
  - f. Utilize all lighting in a manner which produces no glare on public streets or on any other parcel.
  - g. Produce no physical vibrations perceptible at or beyond the lot boundaries.
  - h. Produce no electromagnetic radiation or radioactive emission injurious to human beings, animals or vegetation, except under controlled operations being conducted observing standards or methods or operation established by the Nuclear Regulatory Commission. Electromagnetic radiation or radioactive emissions shall not be of an intensity that interferes with the use of any other property.
  - i. Do not engage in the production or storage of any material designed for use as an explosive, or in the use of such material in production.
  - j. Indicate that all industrial uses shall use only gas, electricity, or preheated oil as a fuel; provided, however, that oil-burning equipment may be installed for stand-by emergency use only.
- D. Equipment and Screening in all Metro Zones.
  - 1. Trash enclosures and utility equipment (mechanical, electrical, and plumbing) may not be located within the front setback. Public utilities are excluded from this requirement.
  - 2. All exterior equipment and enclosures shall be screened or incorporated into the design of buildings so as not to be visible from public rights of way or public spaces.
  - 3. See also Subsection 54.16 Trash Enclosures, Equipment and their Screening for standards related to equipment and screening.

### XI-10-9.06 Metro Area Special Design Standards

A. All residential and residential mixed-use development must comply with the Milpitas Residential and Mixed-Use Objective Design Standards in addition to the standards of this subsection 10-9-.06. Where standards of this subsection conflict with those of the Objective Design Standards, this section supersedes.

- B. All non-residential development in the BPRD-R-Metro, BPRD- Metro zones must comply with the standards of Section 10-7.05, Special Design Standards for the BPRD Zone in addition to the standards of this Subsection 10-9-.06. Where standards of this subsection conflict with those of Section 10-7.05, the more restrictive standard applies.
- C. Block Length.
  - 1. Blocks may not exceed 700 feet in length.
  - 2. Blocks more than 500 feet in length must incorporate a mid-block pedestrian and bicycle through connection.
- D. Building Articulation.
  - 1. In the R3-Metro, R4-Metro and R5-Metro zones, the third floor and above must be stepped-back from the ground-floor street-facing building façade by a minimum of 8 feet.
  - 2. In the MXD2-Metro and MXD3-Metro zones, the fourth floor and above must be stepped-back from the ground-floor street-facing building façade by a minimum of 8 feet.
  - 3. In the BPRD-R zone, the fifth floor and above must be stepped-back from the ground-floor street-facing building façade by a minimum of 8 feet.



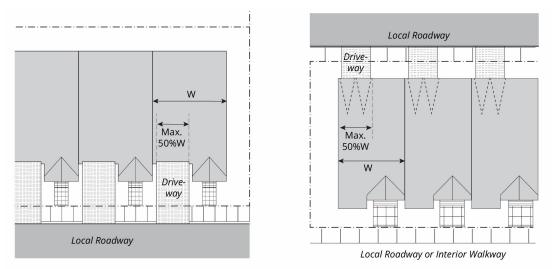
### Figure 9.06-1: Building Step-Back

- 4. Non-residential building façades over 80 feet in length shall break up long street walls through at least two of the following features: recesses a minimum six feet in depth; awnings; colonnades; projections a minimum four feet in depth; step-backs a minimum six feet in depth; window reveals; cornice treatment; and changes in color and material.
- 5. Non-residential building height must vary such that the building has at least one change in height of at least one story. This may be achieved through changes in pitch, plane, orientation, a change in the number of stories, differentiated forms, projections and recesses and/or special architectural features such as towers.
- E. Ground Floor Commercial Design Standards. On retail mixed use streets, and in any other areas with ground floor retail, restaurant, and commercial service uses, the following standards apply:

- 1. Ground floor spaces shall be a minimum of 60 feet in depth for a minimum of 50 percent of the space, and a minimum of 40 feet in depth for any remaining space.
- 2. Floor to Ceiling Height.
  - a. Retail: Minimum 18 feet floor-to-floor and a minimum 14 feet clear.
  - b. Office: Minimum 14 feet.
- 3. Building Entrances. There shall be at least one entrance per 100 feet of building frontage and the main entrance may not face a parking lot.
- 4. Wall Plane Articulation. Windows, doors, columns, and other features shall be recessed or project forward, such that there is a six-inch difference between wall and window surfaces and a total of at least eighteen inches from the window to the outermost plane of a wall or column.
- 5. Floor Elevation. Ground floor elevation shall be no more than two feet above or below the sidewalk level.
- F. Building Materials.
  - 1. Ground Floor Materials. All ground floor exterior materials shall be durable, quality materials, such as glass, concrete, precast concrete, aluminum and high quality metal panels, composite panels, stone, and stucco.
  - 2. Non-residential Building Materials. Primary building materials in all non-residential construction shall store carbon (e.g., wood, calcium carbonate-based cementitious substances, synthetic limestone).
  - 3. Glass Materials. Glass types shall be clear glass, frit glass, sandblasted glass, spandrel glass, or channel glass. Glazing should provide a high degree of light transmittance and be non-reflective.
  - 4. Roofing Materials. Roof design and materials shall include vegetated roofs, high-albedo built-up roofs, high albedo single-ply roofing, metal, terracotta tile, concrete tile, composite concrete tile, skylights, solar collectors, and photovoltaics.
  - 4. Window Materials. Vinyl-frame windows and doors are prohibited. Wood-framed windows must have metal or fiberglass cladding on the exterior. Metal-frame windows must be thermally broken.
- G. Unit Design.
  - 1. A minimum of 10 percent of units in any single residential project shall be designed to be accessible to all users using the principles of Universal Design.
  - 2. Public plazas shall be constructed with ADA-compliant ramps and tactile warning strips at the crosswalks. Equipment and facilities such as tables, trash cans, restrooms, and drinking fountains should allow for universal access, including people of all ages and ability levels.
- H. Landscaping and Site Design.
  - 1. All development projects shall include on-site vegetated stormwater treatment and landscaping and shade trees at a rate of one tree per 5,000 square feet of the residential building footprint and one tree for every 10,000 square feet of developed lot area for non-residential or mixed-use development.
  - 2. Where a creek runs under a site, the applicant must coordinate with the City Planning Department to daylight the waterway as part of the site design.
  - 3. All applicants shall also reference the Santa Clara Valley Urban Runoff Pollution Prevention Program C.3 Stormwater Handbook.
- I. Parks and Publicly Accessible Open Spaces.

- 1. All development projects shall dedicate land for parks if a park is shown on the subject property on Figure 2-16: Existing and Proposed Parks, of the Metro Specific Plan.
- 2. Privately-owned public open space must remain accessible and open to the public during business hours. Private single-access gates are prohibited.
- 2. The Recreational Value System as described in the Metro Specific Plan Section 2.8, Parks and Public Spaces Framework, shall be used to ensure park improvements provide a diversity of active, contemplative, and social gathering experiences.
- 3. Parks must be bordered by a public right-of-way such as a street, trail or railroad, on at least three sides, and must be clearly visible and accessible from all abutting rights-of-way.
- 4. Small neighborhood-serving parks less than one-quarter acre must be located a minimum 500 feet from Montague Expressway, the Great Mall Parkway, or any rail line.
- 5. Seating shall be provided in all publicly-accessible open spaces. Seating may include both moveable and fixed seating as well as seat walls, steps, boulders, and other multi-use objects and must be placed along pathways and within or near gathering spaces.
- J. Common and Private Open Spaces.
  - 1. Private open spaces may take the form of balconies, patios, gardens, porches, decks, or roof decks.
  - 2. Usable open space surfaces may be any combination of lawn, garden, flagstone, wood planking, concrete, or other dust-free surfacing, and may not exceed 10 percent slope.
  - 2. Universal access shall be provided to all rooftop amenities. An accessible path to a publicly accessible restroom on an adjacent floor or at the rooftop level shall be provided for any common outdoor open space on the rooftop.
  - 3. A minimum of 10 percent of common rooftop open spaces shall be landscaped using green roofs or planters.
- K. Parking Design. Where parking is required or proposed, it must comply with the following:
  - 1. Parking location. Off-street parking must be located in:
    - a. Ground-floor "tuck-under" individually secured garages;
    - b. Shared garages (podium or underground); or
    - c. Above-ground structures "wrapped" with habitable uses.
  - 2. Tandem Parking. Tandem parking may be provided in accordance with the following:
    - a. No more than two vehicles may be placed one behind the other.
    - b. Both spaces shall be assigned to a single dwelling unit or to employees of the same non-residential establishment.
    - c. Each tandem parking bay must be a minimum 40 feet in length by 10 feet in width.
  - 3. Ground-level visibility.
    - a. Individually secured garages. Individually secured garages shall be accessed from a shared rear or side drive aisle where such abuts the property. Where individual garages are accessed from the right-of-way, garages shall occupy no more than 50 percent of the frontage of each unit.

### Figure 9.06-2: Individual Garages



- b. Structured parking. Structured parking may not be located along the ground-level building frontage unless the parking is:
  - i. Recessed a minimum of four feet from the rest of the building façade and screened with a living wall or textured or decorative screening; or
  - ii. Designed such that the parking area is located in a basement, where the vertical distance from grade to the finished floor directly above the parking area is a maximum of 42 inches.

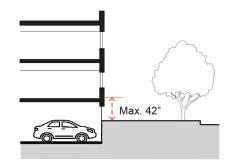
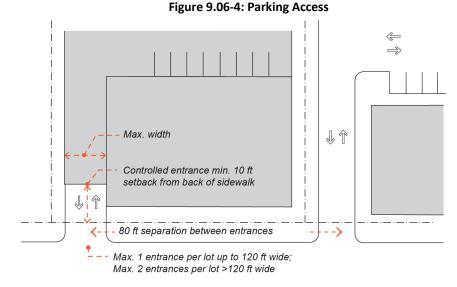


Figure 9.06-3: Structured Parking Ground Level

- 4. Upper-level visibility. All upper-level street-facing structured parking must be screened from view from the right-of-way by at least one of the following features:
  - a. Regular openings designed to resemble windows of habitable spaces that do not reflect the sloping floor lines of interior parking ramps on the facade;
  - b. A trellis or living wall; or
  - c. Textured or decorative screening.
- 5. Vehicle access. Parking must comply with the following standards:
  - a. A maximum of one driveway to shared parking is permitted on street frontages up to 120 feet in length; a maximum of two shared driveways are permitted on street frontages exceeding 120 feet in length.

56 | Milpitas New Zoning Districts | Public Draft

- b. Controlled entrances to shared parking facilities (i.e., gates, doors, etc.) shall be located a minimum of 10 feet from the back of sidewalk.
- c. Vehicular entrances to parking areas shall be a minimum of 80 horizontal feet from vehicular entrances to parking areas on adjacent properties.



Mechanical parking lifts are allowed in all structured parking configurations.

- 6. Parking separation. Parking for residential units shall be physically separated from parking for non-residential uses through a controlled fence, gate, or other barrier.
- L. Pedestrian and Bicycle Circulation.

d.

- 1. A system of pedestrian walkways shall connect all primary buildings entrances on a site to each other, to on-site automobile and bicycle parking areas, and to any on-site open space areas, pedestrian amenities, and transit stops.
- 2. Walkways shall be the shortest practical distance between the primary building entrance and sidewalk, generally no more than 125 percent of the straight-line distance.
- 3. Walkways must link the entrances with on-site open spaces, on-site services, and other internal facilities.
- 4. Walkways shall be a minimum of five feet wide, hard-surfaced, and paved with permeable materials.
- 5. Where a required walkway crosses a driveway, parking area, or loading area, it must be clearly identifiable through a raised crosswalk, a different paving material, or similar method.
- 6. Where a required walkway is parallel and adjacent to a vehicle travel area, it must be raised or separated from the vehicle travel lane by a raised curb at least four inches high, bollards, or other physical barrier.
- M. Utilities.
  - 1. Utilities shall be placed in underground or subsurface conduits.
  - 2. All mechanical equipment, ground transformers and meters shall be located and screened to minimize visual impacts.

- 3. Rooftop mechanical equipment shall be concealed from street level views through roof designs that area architecturally integrated with the building, such as equipment wells and parapets.
- 4. Public utility distribution meters, vaults and similar installations shall be consolidated in a single area whenever possible and located away from highly visible areas such as street corners and public open spaces.
- 5. Backflow preventors shall be located within landscaped setback areas and painted black or dark green to minimize visual impact. Where no landscaped setback areas exist the backflow preventors shall be incorporated into the front of the building to minimize visual obtrusiveness.
- 6. Refuse and recycling containers shall not be visible from a public or private street. Such containers shall be stored either within the parking facility of the building or within a vehicular accessway with screening designed to meet the requirements of this section.
- 7. Trash enclosure walls shall incorporate building materials and colors that match the architecture of the building and be well landscaped.
- 8. All telecommunications antennas shall be building facade or roof mounted and screened appropriately.
- 9. On Main Street only telecommunication facilities that are disguised to appear as a part of the building architecture (i.e., "stealth" antennas) may be used.

## XI-10-9.07 Affordable Housing

Affordable housing units should be provided in all new housing projects consistent with Title XII, Chapter 1 (Affordable Housing Ordinance).

## XI-10-9.08 Exceptions to Standards

- 1. Exceptions to all but the use, floor area ratio, density, and park land requirement regulations of this Section may be approved by the Planning Commission through approval of a Conditional Use Permit in accordance with the requirements of Section 57, Conditional Uses Permitted by Commission, of this Chapter.
- 2. In addition to the required findings under Chapter 57, the Planning Commission must be able to make the following two additional findings for such exceptions:
  - a. The exceptions meet the design intent identified within the Zoning District and/or Specific Plan and do not detract from the overall architectural, landscaping and site planning integrity of the proposed development.
  - b. The exceptions allow for a public benefit not otherwise obtainable through the strict application of the specified standard.
  - c. The project design in its totality does not adversely impact adjoining properties to a greater degree than a project that complies with all development standards. Impacts to be considered include: access to sunlight, views, shadows on parks and open space, privacy, and noise.

# Section 53 Off-Street Parking Regulations<sup>1</sup>

## XI-10-53.01 Purpose and Intent

The following off-street parking requirements are regulations which are established in order to achieve, among others, the following purposes:

- 1. To establish minimum requirements for the off-street parking of motor vehicles in accordance with the use established on the property;
- 2. To relieve congestion on streets, and to provide more fully for movement of traffic, maneuvering of emergency vehicles or street maintenance equipment;
- 3. To protect neighborhoods from vehicular traffic congestion generated by the adjacent nonresidential uses of land; and
- 4. To promote the general welfare and convenience and prosperity of residential, commercial and manufacturing developments which depend upon the availability of off-street parking facilities.

(Ord. No. 38.785, § 7, 4-7-09)

## XI-10-53.03 Applicability

Off-street parking spaces shall be provided in accordance with the schedule in Table 53.09-<u>3</u>, Number of Parking Spaces Required, of this Section and improved as per Section 54.03 as a condition precedent to the occupancy of an institutional, commercial or manufacturing use and in conformance with other provisions of this Chapter:

- 1. Whenever a building is constructed; or
- 2. Whenever an existing building or use is altered, resulting in an increase in floor area, seating capacity or other units of measurement specified herein for required parking or loading facilities; or
- 3. Whenever the use of an existing building is changed to a use requiring fifty percent (50%) or more offstreet parking spaces, as determined by the provisions of Table 53.09-<u>3</u>, Number of Parking Spaces Required, of this Section.

(Ord. No. 38.785, § 7, 4-7-09)

<sup>&</sup>lt;sup>1</sup>Editor's note(s)—Ord. No. 38.785, § 7, adopted April 7, 2009, amended the Code by repealing former Section 53, §§ XI-10-53.01—XI-10-53.23, and adding a new Section 53. Former Section 53 pertained to similar subject matter, and derived from Ord. 38, adopted March 15, 1955; Ord. 38.384, adopted October 26, 1976; Ord. 38.530, adopted July 21, 1981; Ord. 38.546, adopted May, 1982; Ord. 38.665, adopted October 29, 1991; Ord. 38.675, October 20, 1992; Ord. 38.702, adopted August 15, 1995; Ord. 38.708, adopted August 6, 1996; Ord. 38.716, adopted September 15, 1998; Ord. 38.759, adopted April 2, 2002; Ord. 38.760, adopted September 17, 2002; Ord. 38.761, adopted May 20, 2003; Ord. 38.763, adopted April 20, 2004; and Ord. 38.776, adopted March 18, 2008.

## XI-10-53.05 Maintenance of Off-Street Parking

- A. Continuation of Off-Street Parking. All off-street parking spaces shall continue unobstructed in operation, shall not be used for vehicle repair work of any kind unless within a building, and shall not be reduced below the required size as long as the primary use remains, unless an equivalent number of spaces is provided for said use in another approved location. This does not apply to those parking spaces which are established on a voluntary basis which are in excess of the requirements of this Chapter.
- B. Temporary Sales, Storage and Advertising. The sale or storage of merchandise in permissive parking areas may be allowed by the Zoning Administrator through the approval of a Minor Site Development Permit and subject to such reasonable conditions as may be deemed necessary by the Planning Commission to ensure adequate parking, access and circulation.

In no event shall any off-street parking space (permissive or otherwise) or lot be used for the stopping, standing or parking of any vehicle(s) for either the purpose of selling such vehicle (excluding an approved car sales lot), or advertising any other property, services or products on said vehicle.

- C. Maintenance. All parking areas shall be kept clean and free of dirt, oil, mud or trash; pavement and striping shall be maintained in a continuous state of good repair.
- D. Acknowledgment of Parking Spaces in Residential Projects. For new residential tract, multi-family or condominium projects, the amount and type of parking available to each dwelling unit shall be clearly stated within the CC&Rs in large font and bold lettering to the approval of the City Attorney or designee.

(Ord. No. 38.834 , § 8, 8/20/19; Ord. No. 38.785, § 7, 4-7-09)

## XI-10-53.07 Types of Parking Allowed

- A. Standard Parking Spaces. The number of parking spaces required for various land uses shall be as required in Table 53.09-<u>3</u>, Number of Parking Spaces Required. Parking spaces shall be designed as required in Subsection 53.13, Design Standards for Off-Street Parking Facilities, of this Chapter.
- B. Compact Parking Spaces. For parking areas and garages containing ten (10) or more stalls serving the following uses in Subsection 53.07(B)(1), up to forty percent (40%) of the required and non-required stalls may be designed as compact stalls to accommodate compact cars.
  - 1. Applicable uses.
    - a. Commercial uses (CO, C1, C2, HS, TC zones).
      - i. Standards. Compact stalls shall be dispersed throughout the parking lot.
    - b. Industrial uses.
      - i. Research and Development (R and D) facilities.
      - ii. Manufacturing facilities.
      - iii. Warehouse/distribution facilities.
      - iv. Other industrial uses deemed appropriate by the Planning Commission.
    - c. Multi-Family Residential uses.
      - i. Projects within R3, R4, and R5 zones.
  - 2. Design Standards. See Subsection 53.13, Design Standards for Off-Street Parking Facilities, of this Section.

- C. Disabled Accessible Parking Spaces. Parking spaces for the disabled shall comply in all respects with the requirements of the California Code of Regulations (State Building Code) or Federal law, where such prevails over State law.
- D. Tandem Parking Spaces.
  - 1. Applicability. Tandem parking may be allowed with the approval of a Conditional Use Permit, in accordance with Section 57.04, Conditional Use Permits, of this Chapter.
  - 2. Standards.
    - a. Maximum allowed.
      - i. A maximum of seventy-five percent (75%) of parking required for residential uses may be tandem parking in projects with open structured parking facilities (e.g. single level or multi-level parking structures).
      - ii. A maximum of fifty percent (50%) of parking required for residential uses may be tandem parking in projects with private individual garages.
    - b. Tandem parking spaces shall be a maximum of two (2) parking spaces deep.
    - c. When tandem parking spaces are used in private garages or other parking facilities with more than two (2) parking spaces, they shall be assigned and marked for resident use.
- E. Bicycle or Motorcycle Parking Spaces. The number of parking spaces required for various land uses shall be as required in Table 53.09-<u>3</u>4, Number of Parking Spaces Required. Parking spaces shall be designed as required in Subsection 53.13, Design Standards for Off-Street Parking Facilities, of this Chapter.

(Ord. No. 38.785, § 7, 4-7-09)

# XI-10-53.09 Off-Street Parking Required by Land Use

- A. Enforcement and Interpretation of Parking Requirements.
  - Number of Off-Street Parking Spaces Required. The number of off-street parking spaces required for the land uses identified in the Permitted and Conditional Use Tables of this Chapter are listed in Table 53.09-<u>3</u>, Number of Parking Spaces Required, except where parking requirements are established in Section 13, Special Uses, of this Chapter, or exceptions to these requirements are granted in accordance with this Section.
  - 2. Uses not specified. In the case of a use not specifically mentioned in Table 53.09-<u>3</u>, Number of Parking Spaces Required, or elsewhere in this Chapter, the requirements for off-street parking facilities shall be determined by the Planning Commission through the Interpretation process, in accordance with Section 61, Interpretation, of this Chapter, based on uses which create similar demands for off-street parking spaces. The Planning Commission may draw upon the experience of other local cities to make their decision.
  - 3. New Buildings Without Tenants. If the type of tenants that will occupy a nonresidential building, or the nonresidential portion of a mixed-use building, is not known at the time the new building is being proposed, the number of parking spaces required for the nonresidential uses will be determined through the discretionary review process.
  - 4. Mixed occupancies and uses. When two or more uses are located in the same lot or parcel of land or within the same building, the number of off-street parking spaces required shall be the sum total of the requirements of the various individual uses computed separately in accordance with the provisions of this Section and Section 13, Special Uses, when applicable.

Exception: For alternative parking computation in accordance with Subsection 53.11, Shared Parking, of this Chapter.

- 5. Measurement Standards and Definitions. For the purpose of determining off-street parking requirements, the following definitions and standards shall apply:
  - a. Gross Floor Area: The total of all the floors measured from the interior faces of the building, and outdoor areas used for retail purposes.
  - b. Net Floor Area (NFA): Net Floor Area shall mean the Gross Floor Areas less twenty percent (20%).
  - c. Seat: The number of seating units installed or indicated, or each twenty-four (24) lineal inches of benches, pews, or space for loose chairs. For places of meeting or assembly that do not include fixed seating, seven (7) square feet shall equal one (1) seat.
  - d. Employees/students: The maximum number of employees/students on the principal shift or period.
  - e. Fractional Measurements: When units or measurements determining the number of required off-street parking spaces result in a requirement of fractional space, any fraction up to and including (.49) shall be rounded down to the nearest whole number and fractions including and over (.50) shall be rounded up to the nearest whole number. For example, 7.41 would be rounded to 7 and 7.61 would be rounded to 8.
- 6. More than One Parking Ratio. Where more than one (1) parking ratio is shown for a particular use, the required number of spaces shall be the total of all ratios shown. For example, the parking requirement for hotel is "1 per unit, 2 for the manager's unit." The total parking requirement for a hotel is the sum of the required parking for the units and two (2) spaces for the manager's unit.
- B. Permissive Parking Facilities. Nothing in this Section shall prevent the voluntary establishment of off-street parking facilities in excess of the requirements of this Section to serve any existing use of land or buildings, provided that all regulations herein governing the location, size and access design, improvement and operation of such facilities are adhered to.

Exception: The Transit Area Specific Plan has a standard for the maximum number of parking allowed.

C. Number of Parking Spaces Required. The number of off-street parking spaces required for various land uses shall be as listed in Table 53.09-<u>3</u>+, Number of Parking Spaces Required, except for those listed specifically elsewhere in this Chapter. Unless otherwise indicated, the parking requirements are for square feet of gross floor area occupied by the use and, in the case of nonresidential uses, include the parking required for customers and employees.

#### Exceptions:

- 1. Exception: Where a portion of a structure is used for automobile parking, that portion shall not be counted in calculating the required parking for the structure. If parking is eliminated and the space is occupied by another use, parking shall be required for the use as indicated for the use in this Chapter.
- 2. Metro Specific Plan Area. Off-street parking requirements and bicycle parking requirements for all uses in the Metro Specific Plan area are as follows:

Use	Minimum	<u>Maximum<sup>1</sup></u>
Residential and lodging uses	None	1.5 spaces per unit
Industrial uses	None	2 spaces per 1,000 square feet
All other non-residential uses	None	1 space per 1,000 square feet

	Table 53.09-1			
<b>Vehicle Parking</b>	<b>Requirements in</b>	the	Metro	Zones

<sup>62 |</sup> Milpitas New Zoning Districts | Public Draft

	Table !	<u>53.09-2</u>		
Bicycle Par	rking Requiren	nents in the	e Metro Zo	nes
	N/Line interview		Charles	N/Line income

Use	Minimum, Long-Term Spaces	Minimum, Short-Term Spaces
Multi-family residential uses	0.5 spaces per bedroom	0.1 spaces per bedroom
Retail uses	<u>1 space per 10,000 square feet</u>	<u>1 space per 5,000 square feet</u>
Offices, Business and Professional	1.5 spaces per 10,000 square feet	<u>1 space per 20,000 square feet</u>
All other uses	None	None

#### Table 53.09-3 Number of Parking Spaces Required

Use	Minimum Parking Spaces Required	
A. Commercial Uses		
Business Support Services	1 per 350 sq. ft.	
Furniture and appliance stores and other bulky item	1 per 350 sq. ft.	
retail; Furniture Repair and Reupholstery		
General Retail, Grocery and Convenience usesStores;	1 per 200 sq. ft.	
Check Cashing		
Mortuary, funeral parlor	1 per 4 seats and 1 per employee	
Personal Services	1 per 200 sq. ft.	
Plant nursery	1 per 200 sq. ft.	
Repair and Cleaning, Small Items	1 per 200 sq. ft.	
B. Entertainment and Recreation		
Arcade and amusement	1 per 200 sq. ft.	
Billiards	1 per 200 sq. ft.	
Bowling Alleys including incidental accessory uses	6 per alley or lane	
(eating and drinking, billiards, etc.)		
Clubs and Lodges	1 per 200 sq. ft.	
Commercial Athletic Facility (indoor)	1 per 150 sq. ft.	
With outdoor or indoor sports courts		
Small courts (tennis, badminton)	2 per court plus required parking for other uses on	
	site.	
Large courts (basketball, volleyball)	5 per court plus required parking for other uses on	
	site.	
Golf Course	6 per hole plus parking for ancillary uses	
Miniature Golf	1.25 per tee, plus 1 per employee	
Motion Picture Theater (indoor)	1 per 3.5 seats	
Nightclub	1 per 30 sq. ft.	
C. Health and Veterinarian Uses		
Convalescent Homes	1 per 2 beds or 1 per 1,000 sq. ft, whichever is	
	greater	
Hospital	1 per bed or 1 per 220 sq. ft., whichever is greater	
Kennel, indoor	1 per 1,000	
Massage Establishments	Two per treatment room or if no treatment room,	
	one per 2 chairs or 2 tables	
Medical and dental Clinic and Office	1 per 225 sq. ft.	
Veterinary Clinic and Animal Grooming	1 per 250 sq. ft.	

D. Industrial Uses	
Custom and artisan manufacturing, Contractor's shop	<u>1 per 500 sq. ft</u>
Distribution	1 per 1,500 sq. ft.
Manufacturing	
Processing/Plant (Dry-cleaning plant, photo	
finishing/printing, etc.)	
Warehousing, General	
Mini Storage	1 per 5,000 sq. ft., plus 1 per resident manager
Parcel hub	1 per 2,000 sq ft plus 1 truck parking space for each
	delivery vehicle on-site during the peak time
Wholesale Sales	1 per 500 sq. ft.
Research and Development	1 per 300 sq. ft.
Medical Laboratories	
Soils and Materials Testing Laboratories	
High employee demand uses	
Office space within an industrial building (to be	1 per 350 sq. ft.
combined with categories above)	
E. Lodging	•
Extended Stay Hotels	0.7 per guest room or unit⁵
Hotels	0.7 per guest room <sup>5</sup>
Motels	0.7 per guest room <sup>5</sup>
F. Professional Offices, Financial Institutions and Related	
Automated Teller Machine (free standing)	2 per machine
Financial institutions (banks, savings and loans, etc.)	1 per 180 sq. ft.
Offices, business and professional	1 per 240 sq. ft.
G. Public, Quasi-Public and Assembly Uses	i
Adult Day Care	1 per 500 sq. ft.
Auditoriums and theaters and places of meeting and assembly	1 per 4 seats
Child Care Uses <sup>2, 3</sup> :	
Day Care School	1 per classroom or 1 per 500 sq. ft., whichever is
-,	greater.
Small family child care home	Same as required for underlying residential use
Large Family Child Care Home and Child Care Centers	1 per 1.5 employees
Community Center	1 per 4 fixed seats, or 1 per 6 linear feet of seating,
	plus 1 per 200 square feet of area without seating
	but designed for meeting or assembly by guests, plus
	1 per 500 sq. ft. of outdoor area developed for
	recreational purposes
Community Garden	Determined by Planning Director
Museums	1 per 400 sq. ft.
Public Utilities	1 per 400 sq. ft.
Religious Institutions	
	1 per 5 seats in the main area of assembly plus
	parking for classrooms and offices in this table.
Educational Institutions.	Where there are no seats, then 1 seat equals 7 sq. ft.
Educational Institutions:	
School-elementary (K-8 Private)	1 per classroom, plus 1 per 240 sq. ft. of office
School-secondary (9-12 Private)	1 per classroom, plus 1 per 240 sq. ft. of office, plus 1
	per 5 students

64 | Milpitas New Zoning Districts | Public Draft

Vocational School, including business, professional,	1 per 200 sq. ft.
technical and trade	
Instructional Studios (Dance, Yoga)	1 per 150 sq. ft.
Private instruction, personal enrichment (tutoring)	1 per instructional area or classroom, whichever is
	greater. No fewer than 3 spaces.
Stadiums and arenas	1 per 4 seats
H. Restaurants or Food Service	
Banquet facilities	See restaurants below
Bars, Drinking Establishments	1 per 30 sq. ft.
Catering and Commissary	<u>1 per 300 sq. ft. floor area</u>
Drive thru	See "Vehicle Related Uses" section.
Restaurants:	
Sit down:	
Indoor and outdoor:	1 per 39 square feet of dining area.
Take out:	1 per 2.5 seats (indoor/outdoor) plus 1 per 60 sq. ft. GFA for the ordering or take out area.
Mobile food parks	1 per 2.5 seats provide for on-site dining, plus 1 per
	60 sq. ft. of lot area dedicated to mobile food
	vending.
I. Residential Uses	1
Single Family and Duplexes:	
3 bedrooms or fewer	2 per unit <sup>4</sup>
4 or more bedrooms	3 per unit, plus 1 per each additional bedroom <sup>4</sup>
Multi-Family (R3—R5 zones):	
Studio	1 covered per unit
1 bedroom	1.5 covered per unit
2—3 bedrooms	2 covered per unit
4 or more bedrooms	3 per unit, plus 1 additional space for each additional bedroom (at least two covered). <sup>4</sup>
Guest parking	beurboin (at least two covered).
Projects with Parking structures	15% of the total required, may be uncovered
Projects with Private garages	20% of the total required, may be uncovered
Bicycle parking Boarding houses, dormitories, sororities and	5% of the total required
fraternities, group living accommodations	1 per each room rented
Live-Work Units	Single family and duplexes parking requirements
	shall apply, plus 1.5 for the commercial component
Mixed Use buildings or sites	
Residential use	
Studio	1 covered per unit
1 bedroom	1.5 covered per unit
2—3 bedrooms	2 covered per unit
4 or more bedrooms	3 per unit, plus 1 additional space for each additional bedroom (at least two covered). <sup>4</sup>
Guest parking	
Projects with Parking structures	15% of the total required, may be uncovered
Projects with Private garages	20% of the total required, may be uncovered
Bicycle parking	5% of total required

Commercial use			
Ground Floor Retail	1 per 250 sq. ft.		
Office	If building is 1,000 sq. ft. or smaller: 1 per 250 sq. ft. If building is larger than 1,000 sq. ft.: 3.3 per 1,000 sq. ft.		
Short-Term Rentals	1 per unit		
Other uses	Refer to specific uses within this table		
Bicycle parking	5% of total required		
Mobile Homes	Refer to Section 13.07, Mobile Homes		
Residential Care Facility	1 for every three beds		
Senior Housing	1 per unit plus 2 per manager's unit		
Single Room Occupancy (SRO)	1 per unit		
J. Vehicle Related Uses	·		
Auto rental agency	1 per 400 sq. ft. plus 1 per rental vehicle		
Auto repair (tire, oil change, smog check, etc.)	3 per service bay		
Car Wash	1 per 200 sq. ft. of building area and reservoir space outside of building equal to two (2) times the maximum capacity of facility		
Gas & Service Stations:			
With Retail	1 per 200 sq. ft.		
With Auto Repair	3 per service bay		
Auto dealerships:			
Sale or lease of vehicle	1 per 200 sq. ft. of showroom		
Office	1 per 200 sq. ft.		
With Service Bays	3 per service bay		
Window service or drive-thru in conjunction with any other use	The required parking for primary use (restaurant, or other use providing window service) plus queuing of 5 vehicles which do not interfere with any on-site parking spaces		

<sup>1</sup> Refer to Subsection 2.03, Definitions, of this Chapter for a full description of "Commercial Services."

- <sup>2</sup> For loading and unloading: One (1) parking space per six (6) children up to five (5) spaces and thereafter one (1) space per ten (10) children. Driveways, garage aprons and street frontage may be counted if appropriate permits are first received when calculating spaces for child care homes. Tandem spaces are prohibited.
- <sup>3</sup> Exceptions for Child Care Requirements: The parking and loading/unloading requirements for child care facilities may in the Planning Commission's discretion be reduced, based on an empirical study (provided by the applicant) which establishes no adverse effects will occur as a result. The required number of loading/unloading spaces may be reduced without a study by one (1) space for each employee permanently assigned to load and unload children from vehicles.
- <sup>4</sup> Applicable to new and existing projects being remodeled resulting in additional bedrooms submitted for approval after April 7, 2009. Existing projects or projects either entitled or submitted active planning applications prior to April 7, 2009 shall use the parking regulations in effect at the time of entitlement or application submittal. For R4, R5, MXD/MXD2/MXD3 zones, 15% guest parking is legal and conforming for projects entitled or active planning applications submitted prior to April 7, 2009.

<sup>5</sup> Refer to Subsection XI-10-53.15, Parking Standards for Hotels and Motels, of this Chapter for allowed reductions to minimum parking requirements.

(Ord. No. 38.848, § 9, 11/15/22; Ord. No. 38.845, § 13, 6/21/22; Ord. No. 38.841, § 5, 5/4/21; Ord. No. 38.835, § 8, 3/3/20; Ord. No. 38.839, § 14, 12/3/19; Ord. No. 38.808, § 5, 5/21/13; Ord. No. 38.785, § 7, 4/7/09)

## XI-10-53.11 Shared Parking

A. Purpose and Intent. Dedicated parking areas for individual uses, especially when provided in new developments, can result in less efficient land usage, lower floor area ratios, and more environmental/water quality impacts.

Shared parking is typically applied when land uses have different parking demand patterns and are able to use the same parking spaces/areas throughout the day. Shared parking is most effective when these land uses have significantly different peak parking characteristics that vary by time of day, day of week, and/or season of the year. In these situations, shared parking strategies will result in fewer total parking spaces needed when compared to the total number of spaces needed for each land use or business separately.

- B. Applicability. Shared parking may be applied in the following situations:
  - 1. In mixed-use developments, which include one or more businesses that are complementary, ancillary, or support other activities. A typical mix of uses includes, but is not limited to: residential, office, restaurants, retail, colleges, churches, cinemas, and special event situations if they can demonstrate that demand patterns vary among uses.
  - 2. In shopping centers, when more than twenty percent (20%) of gross leasable area is occupied by dining and entertainment uses, (not including pad restaurants, unless they are located within 300 feet of the main shopping center building) shared parking may be applied.
- C. Required Review. Shared parking proposals may be allowed with the approval of a Conditional Use Permit, in accordance with Subsection 57.04, Conditional Use Permits, of this Chapter.
- D. Calculation of Parking Spaces Required with Shared Parking. The minimum number of parking spaces for a mixed use development or where shared parking strategies are proposed shall be determined by a study prepared following the procedures of the Urban Land Institute Shared Parking Report, ITE Shared Parking Guidelines, or other approved procedures. A formal study may be waived for small developments where there is established experience with the land use mix and its impact is expected to be minimal. The actual number of parking spaces required shall be based on well-recognized sources of parking data such as the ULI or ITE reports. If standard rates are not available or limited, the applicant may collect data at similar sites to establish local parking demand rates. If the shared parking plan assumes use of an existing parking facility, then field surveys may be conducted to determine actual parking accumulation. If possible, these surveys should consider the seasonal peak period for the combination of land uses involved.
- E. Location of Shared Parking Spaces. Shared spaces shall be located within three hundred (300) feet of the use entrances they serve. Up to fifty percent (50%) of nonresidential spaces may be provided at greater distances if dedicated shuttle bus or van service is provided. Clear, safe pedestrian connections must be provided.
- F. Captive Market Parking Requirements. For uses that are considered ancillary to a larger business, no additional parking may be required. Examples of this case include a coffee or snack shop within an office or hotel development, a copy/package store within a business park or redevelopment of small retail uses in a large business district. Parking requirements for similar ancillary uses may be reduced to account for the likely cross patronage among the adjacent uses located within a maximum walking distance of three hundred (300) feet. Parking requirements may be reduced up to ninety percent (90%) as appropriate.
- G. Agreement Between Sharing Property Owners. If a parking facility is to serve two (2) or more separate properties, a legal agreement between property owners guaranteeing access to, use of, and management of designated spaces shall be executed to the satisfaction of the City.
- H. Shared Parking Plan. A shared parking plan shall be submitted to the Planning Division with the following information:

- 1. Site plan and required parking calculations of parking spaces intended for shared parking and their proximity to land uses that they will serve.
- 2. A signage plan that directs drivers to the most convenient parking areas for each particular use or group of uses (if such distinctions can be made).
- 3. A pedestrian circulation plan that shows connections and walkways between parking areas and land uses. These paths should be as direct and short as possible.

(Ord. No. 38.785, § 7, 4-7-09)

# XI-10-53.13 Design Standards

- A. Location of Parking.
  - 1. Location of Parking in Relationship to a Use.
    - Residential Uses: Parking required for all residential uses shall conform with all of the following:
       (i) be located within the same project site as the use;
       (ii) be less than 300 feet away from the residential unit it serves; and
       (iii) shall not be located on any public street, public right-of-way or in any other public area.
    - b. Commercial Services and Retail Stores in the Transit or Midtown Specific Plan Areas: Commercial service and retail uses may meet its parking requirements with on-street parking if the project satisfies all of the following conditions: (i) the project site is located within the Transit or Midtown Specific Plan Areas; (ii) the on-street parking space is located along the project site frontage directly serving and adjacent to the use; (iii) no more than 50 percent of the required parking spaces shall be allocated on-street unless the commercial or retail use requires ten or less parking spaces; (iv) the on-street parking space is located less than 300 feet away from the use it serves; and (v) the on-street parking space shall be designated as limited time parking in accordance with the California Vehicle Code.
    - c. Other Uses: Required parking for all other uses shall conform with all of the following: (i) be located within the same project site as the use; (ii) be less than 300 feet away from the use for which the parking is required, as provided for in Table 53.09-<u>3</u><sup>1</sup> Number of Parking Spaces Required or Section 13, Special Uses, of this Chapter; and, (iii) shall not be located on any public street, public right-of-way or in any other public area.
  - 2. Location of Residential Parking, Permitted. Vehicles on private property used for residential purposes shall be parked only in paved parking spaces or in driveways which comply with the following standards:
    - a. The driveway provides access to required parking spaces; and
    - b. The vehicle is not blocking access to parking for other residential units.
  - 3. Each automobile parking stall shall be so located that no automobile is required to back onto any public street or sidewalk to leave the parking stall, parking bay or driveway except from a lot in an "R2" or more restrictive zone containing not more than two (2) dwelling units.
  - 4. Parking Location for R5, MXD2 and MXD3 projects.
    - a. No parking spaces area allowed within the front or street side setback areas.
    - b. Parking must be located behind buildings to minimize visibility from public streets.
    - c. At least seventy percent (70%) of the street facing perimeter of above-ground parking shall be wrapped with habitable space.

Exception: Exceptions may be allowed through the approval of a Conditional Use Permit, if the design quality of the structure is equivalent to habitable space.

- d. Parking may be partially above grade along the street, provided that no more than four (4) feet of the structure is above grade. The above-grade area must be wrapped with continuous landscaping that screens parking garage openings.
- 5. Parking Structure access for R5, MXD2 and MXD3 projects.
  - a. No more than one curb cut per street frontage is allowed.
  - b. Parking structure entrances shall be no greater than twenty-two (22) feet wide.
  - c. Parking structure access points shall be set back from the curb so that a car can pull up to the entry gate or ticket machine without blocking the sidewalk.
- B. Parking Space Size.
  - 1. Individual garage.
    - a. Each parking space with a minimum width of ten (10) feet and a minimum length of twenty (20) feet shall be required in residential garages meeting both of the following criteria:
      - i. The individual garage contains four (4) or fewer parking spaces;
      - ii. The individual garage does not include circulation elements such as driveway aisles, but consists primarily of parking spaces.
  - 2. Compact Spaces
    - a. Each stall shall be legibly marked "compact stall" or "small car" on the stall surface. Compact stalls may be used only for the above-listed buildings and uses and only within the Industrial zoning district.
    - b. Parking stalls shall be dispersed throughout the parking lot and not concentrated to discourage oversized vehicles from using the stalls.
  - 3. Tandem Spaces
    - a. Each residential garage tandem (two parking spaces) shall have a minimum width of ten (10) feet and a minimum length of thirty-eight (38) feet.
  - 4. Bicycle or Motorcycle Spaces. Any existing or proposed parking facility may utilize, on a substitution basis, on-site parking spaces for bicycle or motorcycle spaces.
    - a. Said bicycle spaces shall be raised a minimum of six (6) inches from grade of the adjacent parking facility.
    - b. One parking space may be omitted for each eight (8) bicycle spaces provided.
    - c. One parking space may be omitted for each two (2) motorcycle spaces provided.
    - d. Bicycle spaces shall measure at least two (2) feet by seven (7) feet and shall be located in groups of four (4) and shall be of the following three types:
      - i. A rack which secures the frame, or
      - ii. An enclosed bike locker, or
      - iii. A fenced, covered, locked or guarded bike storage area.
    - e. Motorcycle spaces shall measure four (4) feet by eight (8) feet and shall be provided with adequate unobstructed maneuvering areas to permit easy access to the space.

- f. In no instance shall credit for motorcycle or bicycle parking or combination thereof exceed five percent (5%) of the total required parking spaces.
- C. Required Improvements. All parking areas and access driveways shall have a smoothly graded, stabilized and dustless surface with adequate drainage so that injury will not be caused to adjacent properties. Bumper guards or curbs shall be provided in order to define parking spaces or limits of paved areas.

Also refer to Section 54.03 of this Chapter for Improvement of Parking Areas.

- D. Screening and Landscaping. All open automobile parking areas which abut upon a public street right-of-way shall provide landscaping to a depth of at least ten (10) feet of said street right-of-way and of any adopted plan line, with openings for walkway or drive purposes. Each landscaped planter in said parking facility shall be contained with a six (6) inch raised concrete curb (extruded curbing not permitted). Installation of an irrigation system shall be provided for in each planter area.
- E. Lighting. .All lights used to illuminate a parking area shall be designed, located and arranged so as to reflect the light away from any street and any adjacent premises.
- F. Signs. Directional signs are permitted in parking areas in accordance with the adopted Sign Ordinance.
- G. Fencing. A solid masonry wall a minimum height of six (6) feet shall be required on all common property lines when any parking area is established abutting residentially zoned property or property shown on the adopted General Plan as being Residential. The architectural design of said wall shall be to the approval of the Planning Commission through the Site Development Permit process in accordance with Subsection 57.03, Site Development Permits and Minor Site Development Permits, of this Chapter.
- H. Angles and Dimensions
  - 1. Vehicle Overhang. Vehicles may overhang two (2) feet into any landscape area or private walkway if the walkway is a minimum six (6) feet in width, but in no event shall the overhang be permitted within any public right-of-way.
  - 2. Stall and drive aisle dimensions. The stall and drive aisle dimensions shall be as follows:

Angle	A <sup>1</sup> Stall Width	B <sup>1</sup> Stall Depth	C <sup>1</sup> Aisle Width 1 Way	D <sup>1</sup> Aisle Width 2 Way	E <sup>1</sup> Curb Length per Car
Standard size:	-		-		
0°	9'	9'	12'	16′	22'
45°	9'	19.5′	12'	22'	12′
60°	9'	21′	18'	22'	10.5′
90°	9'	18′	24'	24'	9′
Compact size: [See Subsection 53.07(B)]					
0°	7.5′	7.5′	12'	15′	17′
45°	7.5′	16′	13′	20'	8.5′
60°	7.5′	17′	15′	20'	8.5′
90°	7.5′	15′	20'	20'	7.5′

Table 53.13-1 Parking Stall and Drive Aisle Dimensions

<sup>1</sup> Reference to Figure 53.13-1, Parking Stall and Drive Aisle Dimensions

 One Way
 Two Way

 Image: Construction of the second second

- 3. Backing Space in Residential Projects. A minimum unobstructed vehicular maneuvering distance of 25 feet measured from the opening of the garage or carport shall be provided, except as otherwise permitted in this section.
- 4. Parking Structures. The parking stall and drive aisle dimensions for Parking Structures, as defined in this Chapter, may be modified with the approval of a Conditional Use Permit in accordance with Section 57 of this Chapter.

(Ord. No. 38.815, § 2, 9-2-14; Ord. No. 38.785, § 7, 4-7-09)

## XI-10-53.15 Allowed Reductions to Required Parking for Lodging Uses

- A. Allowed Reductions to Minimum Required Parking. The required parking for lodging uses, including hotels, motels, and extended stay hotels, may be reduced by up to 30 percent at the discretion of the decision-making authority based on a demonstrated program to reduce demand for on-site parking and maximize the efficient use of parking areas. A reduction in required parking shall be granted based on a point system as described in Subsection XI-10-53.15.C.
- B. An applicant requesting a reduction to the minimum required parking for a lodging use shall submit a written description of all proposed parking demand reduction and site design measures and a written justification of the anticipated reduction in parking demand that would result from implementation of such measures.
- C. Point System for Calculation of Parking Reduction. The decision-making authority may grant a reduction in the required number of parking spaces for lodging uses, as outlined in Table 53.15-1, according to the total number of points scored for implementation of parking demand reduction and site design measures.

Public Draft | Milpitas New Zoning Districts | 71

Total Points	Allowed Parking Reduction
60 points or more	30 percent
40 points or more	20 percent
20 points or more	10 percent

Table 53.15-1 Point System for Parking Reduction for Lodging Uses

- 1. Parking Reduction for Lodging Near Fixed Guideway Transit. A parking reduction may be granted for a lodging establishment within one-half (0.5) mile of a fixed guideway transit station. Fixed guideway transit means a public transit facility that uses and occupies a separate right-of-way or rail line for the exclusive use of public transit vehicles (15 points).
- 2. On-Site Parking Demand Reduction and Site Design Measures for Lodging Uses. Any combination of the following measures may be incorporated into the site plan and operational plan for a hotel, motel, or extended stay hotel to support a reduction in the minimum required on-site parking:
  - a. Shared parking agreement with owners of other property or properties in the vicinity of the lodging establishment pursuant to Subsection XI-10-53.11, Shared Parking, of this Chapter. The shared parking spaces must be located within 0.25 mile of the lodging use (10 points for a number of shared parking spaces totaling between 10 and 20 percent of the base parking space requirement for the lodging use; 15 points for a number of shared parking spaces totaling space requirement for the base parking space requirement for the lodging use; 15 points for a number of shared parking spaces totaling between 10 and 20 percent of the base parking space totaling more than 20 percent of the base parking space requirement for the lodging use).
  - b. Providing free monthly transit passes for employees. To qualify for this measure a lodging use must be located within 0.5 mile of a transit route (bus or rail) with service frequency of every 15 minutes or less between the hours of 7:00 a.m. and 7:00 p.m. (10 points).
  - c. Providing free 24-hour airport guest shuttle service (10 points).
  - d. Providing free guest shuttle service to other key destinations (including but not limited to BART and VTA light rail stations, San Jose Diridon Caltrain Station, Levi's Stadium, and major commercial centers) (5 points for shuttle service serving one or two destinations, 10 points for shuttle service serving three or more destinations).
  - e. Providing free shared cars for guest use with dedicated, permanent on-site parking spaces for the shared cars . To qualify for this measure the lodging use must provide at least one shared car for every 50 guest rooms (when applying this calculation, any fractional number of required shared cars shall be rounded up to the nearest whole number) (10 points).
  - f. Providing on-site, free micromobility devices for guest use. To qualify for this measure the lodging use must provide at least one shared micromobility device for every 50 guest rooms (when applying this calculation, any fractional number of required shared micromobility devices shall be rounded up to the nearest whole number). The operator of the lodging establishment shall obtain approval from the Planning Director or designee for the proposed placement and use of micromobility devices prior to commencing operations. The operator of the lodging establishment shall maintain micromobility devices in good working order at all times (5 points).
  - g. Providing valet parking (on-site or at an off-site shared parking location) (5 points for a number of valet parking spaces totaling between 10 and 20 percent of the base parking space requirement for the lodging use; 10 points for a number of valet parking spaces totaling more than 20 percent of the base parking space requirement for the lodging use).
  - Mechanical lifts for vehicles (if provided, lifts must be operated by staff of the lodging establishment) (5 points for a number of mechanical lift spaces totaling between 10 and 20 percent of the base parking space requirement for the lodging use; 10 points for a number of

mechanical lift spaces totaling more than 20 percent of the base parking space requirement for the lodging use).

- i. Charging a daily fee of \$25 or more for on-site parking of guest vehicles (10 points).
- j. Offering prepaid transit cards (Clipper) to guests (5 points).
- k. Featuring public transportation information and links on lodging establishment's website (schedules and route maps for Valley Transportation Authority [VTA] bus and light rail and/or Bay Area Rapid Transit [BART] regional rail) (3 points).
- I. Providing dedicated on-site passenger pickup/dropoff zones (3 points).
- m. Active marketing of guest shuttle services, on-site shared cars, and/or on-site shared micromobility devices, via the lodging establishment's website and other electronic and/or print advertising materials (3 points).
- n. Other measures as preoposed by lodging establishment operator (points to be determined by the decision-making authority based on the potential for parking demand reduction of the proposed measure).

This page intentionally left blank.

# Section 54 General Provisions

# XI-10-54.18 Reserved. 2023-2031 Housing Element Sites

- A. Reused Sites. Reused sites are opportunity and rezone sites listed in the City of Milpitas 2023-2031 Housing Element, Appendix E, Tables E-13 and E-14 that are identified for lower-income housing capacity and as a 5th Cycle Housing Element site. On these reused sites, owner-occupied and rental multi-family housing uses shall be allowed by right (i.e., without any discretionary review) when at least 20 percent of the units will be affordable to lower income households.
- B. Rezone Sites. Rezone sites are listed in the City of Milpitas 2023-2031 Housing Element, Appendix E, Table E-14 that are identified for lower-income housing capacity. On these rezone sites, the following shall apply:
  - 1. Owner-occupied and rental multi-family housing uses shall be allowed by right (i.e., without any discretionary review) when at least 20 percent of the units will be affordable to lower income households.
  - 2. 100 percent residential use is allowed.
  - 3. A minimum of 50 percent of the floor area in mixed-use projects must be occupied by residential use.
- Editor's note(s)—Ord. No. 38.795, § 35, adopted April 6, 2010, amended the Code by repealing former § XI-10-54.18 in its entirety. Former § XI-10-54.18 pertained to temporary contractor's offices, and derived from Ord. 38.780 (25) (part), adopted August 19, 2008.

This page intentionally left blank.

# Section 56 Nonconforming Buildings and Uses

#### XI-10-56.05 Nonconforming Parcels (New Subsection)

- A. Legal Building Site. A nonconforming parcel that does not comply with the applicable lot requirements for the zone (e.g., lot area, lot width, etc.) in which it is located shall be considered a legal building site if it meets at least one of the following:
  - 1. The parcel was created by a recorded subdivision;
  - 2. The parcel is under one ownership and of record, and was legally created by a recorded deed prior to the effective date of the zoning amendment that made the parcel nonconforming; or
  - 3. The parcel was approved through a variance procedure or resulted from a lot line adjustment.
- B. Development of Legal Building Sites. A legal building site may be developed provided that any structure or development compiles with the standards for the zone unless standards are specifically waived or altered through a variance or as otherwise allowed by the zoning ordinance.
- C. Subdivision or Adjustment of a Nonconforming Parcel. No subdivision or lot line adjustment shall be approved that would increase the nonconformity of an existing parcel.

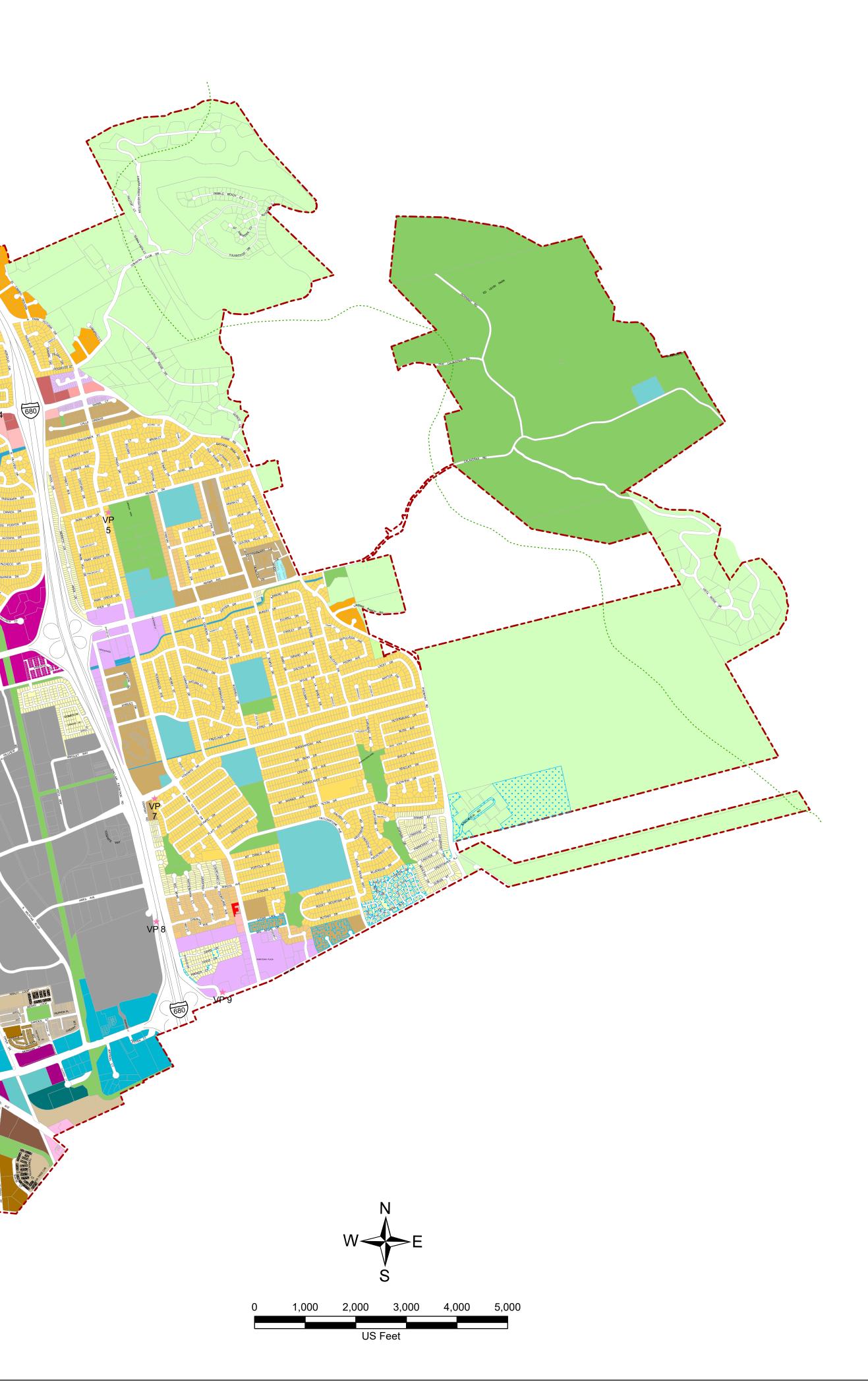


# PUBLIC REVIEW DRAFT CITY OF MILPITAS ZONING MAP

July 28, 2023

VP 1

\_



# Legend

Zones
Single Family Residential minimum lot size 2,500 s.f. (R1-2.5)
Single Family Residential minimum lot size 3,000 s.f. (R1-3)
Single Family Residential minimum lot size 4,000 s.f. (R1-4)
Single Family Residential minimum lot size 5,000 s.f. (R1-5)
Single Family Residential minimum lot size 6,000 s.f. (R1-6)
Single Family Residential minimum lot size 10,000 s.f. (R1-10)
Single Family Residential with Hillside Combining District (R1-H)
One or Two Family (R2)
Multi-Family Residential, High Density (R3)
Multi-Family Residential, Very High Density (R4)
Urban Residential (R5)
Mixed Use (MXD)
Mixed Use, High Density (MXD2)
Mixed Use, Very High Density (MXD3)
Administrative and Professional Offices (CO)
Neighborhood Commercial Mixed Use (NCMU)
Neighborhood Commercial (C1)
General Commercial (C2)
Highway Services (HS)
Town Center (TC)
Light Industrial (M1)
Heavy Industrial (M2)
Industrial Park (MP)
Business Park Research & Development (BPRD)
Institutional (I)
Agricultural (A)
Parks and Open Space (POS)
Waterway
Milpitas Metro Specific Plan Zones Metro High Density Mixed Use (MXD2-Metro)
Metro Very High Density Mixed Use (MXD3-Metro)
Metro Multi-Family High Density Residential (R3-Metro)
Metro Multi-Family Very High Density Residential (R4-Metro)
Metro Urban (R5-Metro)
Business Park Research & Development (BPRD-Metro)
Business Park Research & Development, Limited Residential (BPRD-R-Metro)
<u>Overlays</u>
Freeway Corridor Overlay (FC)
High Rise Overlay (HR)
Mobile Home Park Overlay (MHP)
Office Overlay (OO)
Recreation and Entertainment Overlay (RE)
Site and Architectural Overlay (S)
Transit Oriented Development Overlay (TOD)
Other Features Precise Plan Area
Midtown Specific Plan Area
City Boundary
Parcels
······ Crestline
<ul> <li>View Points</li> </ul>

